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## City of Prineville, Oregon Comprehensive Annual Financial Report Year Ended June 30, 2017

Prepared by: Finance Department City of Prineville, Oregon

Available online at <a href="https://www.cityofprineville.com">https://www.cityofprineville.com</a>



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# **Introductory Section**

Letter of Transmittal
Elected and Appointed Officials
Organization Chart
Certificate of Achievement



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## City of Prineville

#### 387 NE THIRD STREET • PRINEVILLE, OREGON 97754

Phone: (541)447-2356 FAX: (541) 447-5628

EMAIL: lizbeth@cityofprineville.com Web Site: www.cityofprineville.com

December 21, 2017

To the Honorable Mayor, City Councilors, Finance Committee Members and Citizens of Prineville, Oregon:

We hereby submit the Comprehensive Annual Financial Report (CAFR) of the City of Prineville, Oregon (the "City") for the fiscal year ended June 30, 2017.

This report presents the financial position of the City as of June 30, 2017 and the results of its operations for the fiscal year then ended. The financial statements and supporting schedules have been prepared in accordance with generally accepted accounting principles (GAAP) in the United States of America and meet the requirements of the standards prescribed by the Oregon Secretary of State Audits Division. We believe the data, as presented, is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

The accuracy of the City's financial statements and the completeness and fairness of their presentation is the responsibility of the City's management. The City maintains a system of internal accounting controls designed to provide reasonable assurance that assets are safeguarded against loss or unauthorized use, and that financial records can be relied upon to produce financial statements in accordance with GAAP. The concept of reasonable assurance recognizes that the cost of maintaining the system of internal accounting controls should not exceed benefits likely to be derived.

Pauly, Rogers, and Co. P.C., has issued an unmodified or "clean" opinion on the City's financial statements for the fiscal year ended June 30, 2017. The independent auditor's opinion is located at page 13 in the "Financial Section" of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement the MD&A, and should be read in conjunction with it. The City's MD&A is located on page 16, immediately following the independent auditor's report.

#### **Prineville and Its Services**

Prineville is a community where citizens, civic organizations, businesses and city government work together to ensure that the community retains its hometown identity, high quality of life, and its natural beauty. The City incorporated in 1880, and today serves a population of 9,245. It is close to the region's business core and more urban amenities, with Bend approximately thirty miles to the southwest and the regional airport in Redmond approximately twenty miles west. The City provides a small-town atmosphere with its historic county courthouse building, other pioneer-era buildings and residential dwellings, and the contemporary architecture of newer homes. Prineville is the gateway to recreation in the Ochoco National Forest and Prineville Reservoir.

The City is a full-service municipality that operates under a council/manager form of government. The elected Prineville City Council consists of a mayor and six councilors who act as the board of directors. The Council sets policies for city government, enacts ordinances and hires, and directs and evaluates the city manager. In

turn, the city manager is the City's chief executive officer, responsible for overall management and administration.

Municipal services provided by the City include police, emergency dispatch, water and wastewater utilities, street operations, planning, engineering, railroad and freight depot facilities, golf course and restaurant, and airport management services.

The Crook County Fire & Rescue District provides fire and emergency services to the community, the Crook County Parks and Recreation District provides parks and recreation services, and Crook County provides library services. Prineville is the county seat of Crook County.

### **Local Economy**

The City's economy is linked with that of the entire Central Oregon region. Recently, Facebook and Apple constructed major data centers in Prineville, which help to diversify the economy. Prineville serves as a hubcommunity for residents of Crook County, with significant commercial and industrial development. The largest employers in Prineville include Les Schwab Distribution Facility, Crook County School District, Brasada Ranch, Contact Industries, St. Charles Health Systems, Crook County, Facebook Data Center, Western Heavy Haul & SMAF, Ochoco National Forest, and Bureau of Land Management. Additionally, agriculture plays a significant cultural and economic role in Prineville.

#### **Long-term Financial Planning**

Long-term financial planning is performed on an ongoing basis. The City prepares 5-, 10- and 20- year financial plans for its general fund, golf course, utilities and railroad, and is preparing various long-term financial analysis of its transportation system to inform decision makers. The financial plans include reserves by fund that fall within the policy guidelines set by the City Council and reviewed by the City's Finance Committee during the budget process. Reserve policy guidelines are measured as a percentage of annual operating expenses and generally range between 15 percent and 25 percent depending on the fund.

Along with the adoption of the fiscal year 2018 budget, certain utility rate fee increases were approved by the City Council with the support of the Citizens' Budget Committee and the Finance Committee. Effective in July 2017 rate increases of 3 percent for water and 3.7 percent for wastewater were approved. Similar annual incremental cost-of-living increases are anticipated in the future.

In regards to the City's long-term debt obligations, the City had a total of \$22.1 million in long-term debt obligations including \$16.9 million in full faith and credit obligations, which includes \$5.2 million in revenue bonds, and \$4 million in interim borrowing as of June 30, 2017.

#### City's Credit Ratings

In August of fiscal year 2015 Standard and Poor's rating services affirmed the City's "A+" long term rating, their rationale was cited as the City has "strong financial management, very strong budgetary flexibility, very strong liquidity, strong budgetary performance, adequate debt and contingent liabilities, and a strong institutional framework".

#### **Major Initiatives**

The City continues its incremental strategic planning process for the community and organization. The foundation has been established with the creation of a financial planning and decision making framework for its major operations: water, wastewater, and transportation systems, police and emergency dispatch, railroad and freight facilities, and golf and restaurant facilities. The Council and management are working toward clearly

defined goals and objectives. During the budget review process, goals and objectives are developed and prioritized by the City Council and staff. The process is a continuing cycle of setting goals and objectives, reviewing short- and long-term goals, evaluating results, and reassessing the goals and their priority.

In preparing the budget for fiscal year 2018, the City Council updated and adopted various goals that were incorporated into budgeted operations. The City Council also established guidelines to achieve goals in the following major areas: support for county jail, urban and growth management, utility infrastructure, finances, downtown enhancement, recreation and culture, and partnerships with other agencies. Additionally, the City's Finance Committee, consisting of Councilors Steve Uffelman, Gail Merritt and Jack Seley, continue their focus on long-range financial stability, sustainability and audit oversight, and improving all finance processes.

#### Awards

Comprehensive Annual Financial Reporting Award. The City received the Certificate of Achievement for Excellence in Financial Reporting (CAEFR) award from the Government Finance Officers Association (GFOA) for its fiscal year 2016 report. The CAEFR is a prestigious national award that recognizes conformance with the highest standards of preparation of state and local government financial reports. In order to receive this award, a government unit must publish an easily readable and efficiently organized CAFR whose contents conform to program standards and satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

Distinguished Budget Presentation Award. The City received the Distinguished Budget Presentation Award for its fiscal year 2016-17 budget document from the GFOA, making it the eleventh consecutive City budget document to receive this award. The award is the highest form of recognition in governmental budgeting. Its attainment represents a significant accomplishment by a governmental entity, its financial staff, and its management. This international award program was first established in 1984 to encourage exemplary budgetary practices and to provide peer recognition for government finance officers who prepare budget documents. Budget proficiency is rated in four major categories: as a policy document, an operations guide, a financial plan, and a communications device.

## Acknowledgements

The preparation of this Comprehensive Annual Financial Report was a combined effort of the dedicated Finance staff under the direction of Liz Schuette. We wish to express our appreciation to everyone who contributed to the preparation of this report. Lastly, we wish to recognize the mayor, councilors, and the Finance Committee for their full support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

Steve Forrester City Manager Liz Schuette Finance Director

# City of Prineville Elected Officials

## Mission Statement Adopted February 9, 2016

The City of Prineville provides quality municipal services and programs which contribute to our reputation as a desirable place to live, work and play.

We strive to improve our quality of life through transparency; open communication; investment in essential infrastructure; public safety; community programs; and business, while staying within the constraints of fiscally responsible government.



Mayor Betty Roppe



Councilor Jason Beebe



Councilor Teresa Rodriguez



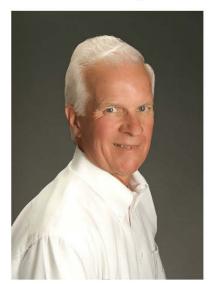
Councilor Gail Merritt



Councilor Jack Seley



Councilor Jeff Papke



Councilor Steve Uffelman

<b>Elected Officials</b>	Term Expires
Betty Roppe, Mayor Jason Beebe, Councilor Gail Merritt, Councilor Jeff Papke, Councilor Teresa Rodriguez, Councilor Jack Seley, Councilor Steve Uffelman, Councilor	December 31, 2018 December 31, 2020 December 31, 2020 December 31, 2018 December 31, 2020 December 31, 2018 December 31, 2018
Appointed Officials	Position
Steve Forrester Carl Dutli	City Manager City Attorney
Management Team	Position
Dale Cummins Kelly Coffelt James Wilson Phil Stenbeck Eric Klann, P.E. Zach Lampert Darla Rhoden Liz Schuette Matt Wiederholt	Police Chief Airport Manager IT Director Planning Director Public Works Director/City Engineer Head Golf Professional/Facility Manager Human Resource Director Finance Director Railroad and Freight Depot Manager

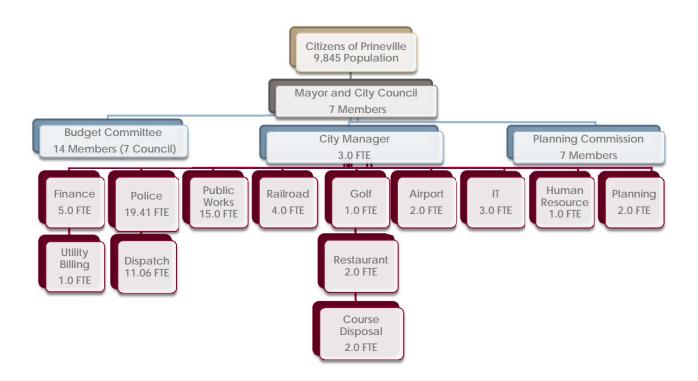
## City Hall

387 NE Third St. Prineville, Oregon 97754 (541) 447-5627

https://www.cityofprineville.com

## City of Prineville, Oregon Organization Chart

Year Ended June 30, 2017





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

City of Prineville Oregon

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

Executive Director/CEO



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# **Financial Section**

Independent Auditor's Report Management's Discussion and Analysis



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## **PAULY, ROGERS, AND Co., P.C.** 12700 SW 72<sup>nd</sup> Ave. ♦ Tigard, OR 97223 (503) 620-2632 ♦ (503) 684-7523 FAX www.paulyrogersandcocpas.com

November 18, 2017

To the Honorable Mayor and Members of the City Council City of Prineville, Oregon

#### INDEPENDENT AUDITORS' REPORT

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Prineville as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Prineville, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

The City adopted the provisions of GASB Statement No. 77, Tax Abatements, for the year ended June 30, 2017. Our opinion is not modified with respect to this matter.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and other required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison schedules presented as Required Supplementary Information, as listed in the table of contents, have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America, and in our opinion are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The supplementary and other information, as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CRF) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements, and is also not a required part of the basic financial statements. The supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, as listed in the table of contents, and the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

The listing of council members containing their term expiration dates, located before the table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Report on Other Legal and Regulatory Requirements

In accordance with Government Auditing Standards, we have also issued our report dated November 18, 2017 on our consideration of the internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering internal control over financial reporting and compliance.

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated November 18, 2017, on our consideration of compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Kenneth Allen, CPA Municipal Auditor

PAULY, ROGERS AND CO., P.C.

Year Ended June 30, 2017

Management's Discussion and Analysis ("MD&A") is presented to facilitate financial analysis and provide an overview of the financial activities of the City of Prineville (the "City") for the fiscal year ended June 30, 2017. Information in the MD&A is based on currently known facts, decisions and conditions. Please read the MD&A in conjunction with the basic financial statements and the accompanying notes.

#### **Financial Highlights**

- The City's assets and deferred outflows of resources totaled \$85.1 million at June 30, 2017, consisting of \$70 million in capital assets, \$8 million in cash and investments, \$409,000 in restricted cash and investments, and \$6.7 million in other assets and deferred outflows of resources. Total assets and deferred outflows of resources increased by \$8.2 million from the previous fiscal year.
- The City's liabilities and deferred inflows of resources totaled \$30.2 million at June 30, 2017 consisting of \$27.2 million in long-term liabilities and \$1.6 million in accounts payable and other liabilities, and \$1,351,640 in deferred inflows related to pensions.
- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources by \$54.9 million at the close of fiscal year 2016-17. Unrestricted net position totaled \$3.2 million with the remainder of the City's net position invested in capital assets totaling \$50.4 million, capital projects \$47,491, streets and highways and debt service \$1.2 million.
- For its governmental activities, the City generated \$571,166 in charges for services and received \$1.9 million in operating and capital grants and contributions. Direct expenses, including interest on long-term debt for governmental activities were \$127,172 for the year, resulting in a net direct expense of \$127,172. \$6 million of general revenues received and \$2.2 million of transfers out resulted in a change in net position of \$1,203,187.
- For its business-type activities, the City generated \$12.7 million in charges for services, operating and capital grants and contributions to fund direct expenses totaling \$800,000.
- Fund balance in the City's governmental funds was \$3.5 million at June 30, 2017, an increase of \$994,971 from June 30, 2016.
- The City's total long term debt decreased \$691,727 during the fiscal year ended June 30, 2017. The City issued a \$720,000 debt obligation for the acquisition of the Ironhorse property, and \$2,204,578 in interim financing for the Wetlands project during the fiscal year, while paying principal of \$2.2 million for previously issued debt
- Debt per capita increased from \$2,222 to \$2,247 (1%), with a City population of 9,845.

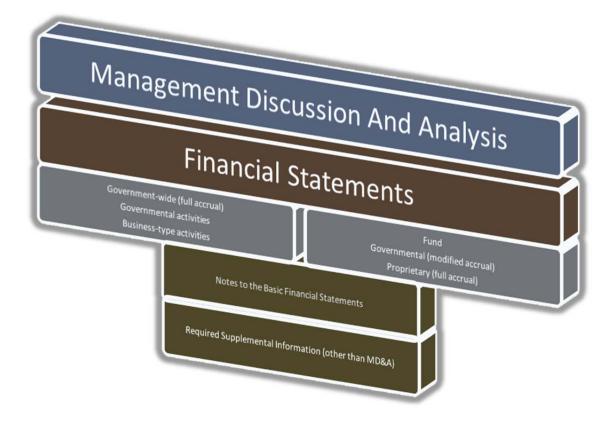
#### **Overview of the Financial Statements**

In addition to this discussion and analysis, the financial section of this annual report contains the *basic financial* statements, required supplementary information, and other supplementary information, including the combining statements and schedules of the nonmajor funds.

The basic financial statements also include *notes* that explain the information in the financial statements and provide additional details. The following chart illustrates how the various sections of this report are arranged to one another.

Year Ended June 30, 2017

### Required Elements of the Comprehensive Annual Financial Report



#### **Government-wide financial statements**

The Government-wide Financial Statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all City assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time increases or decreases in the net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the City's net position changed during the fiscal year ended June 30, 2017. Changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash, or other financial assets, flows. Thus, revenues and expenses are reported in this statement for some items, such as property taxes and accrued vacation that will result in cash flows in future fiscal periods.

Each of these government-wide financial statements, *Statement of Net Position* and *Statement of Activities*, distinguish functions of the City that are supported primarily by taxes and inter-governmental revenues (*government activities*) from other functions that are intended to recover all, or a significant portion of, their cost through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, highways and streets, and interest on long-term debt. The business-type activities include railroad, golf, airport, and public works, including water and wastewater.

The City's government-wide financial statements begin on page 29 and the government-wide financial policies are included in the notes to financial statements.

Year Ended June 30, 2017

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Prineville, like other state and local government entities, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Each of the funds of the City is classified in one of three categories: government funds, proprietary funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, government fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Reconciliations from the *Government Funds Balance Sheet to the Government-wide Statement of Net Position* and from the *Government Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Government-wide Statement of Activities* are included in this report.

The City reported activity in six individual governmental funds and three internal service funds performing governmental activities during the fiscal year ended June 30, 2017. Information is presented separately in the *Governmental Funds Balance Sheet* and in the *Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances* for the general fund and the City's other major funds (emergency dispatch, transportation, transportation system development charges, local improvement district debt service, and pension obligation debt service). Data from all other governmental funds are combined into a single, aggregated presentation. Individual data for each of these non-major governmental funds, if applicable, is provided in the form of combining statements in the "Other Supplementary Data" section of this report and in the budget to actual comparison schedules.

The City adopts an annual budget for each of its funds. A budget to actual schedule has been provided for each fund to communicate budgetary compliance.

The "Basic Governmental Fund Financial Statements" can be found beginning on page 31 of this report.

**Proprietary funds.** The City maintains two types of proprietary funds. Enterprise funds are used to report the same functions as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its railroad and freight depot, water, wastewater, airport, and golf and restaurant operations. Internal service funds are used to report the administrative and facility operations of the City where charges for services are primarily recovered from other operations and functions of the City.

Proprietary funds financial statements provide similar, but more detailed, information as the government-wide financial statements. The proprietary fund financial statements provide information separately for the railroad and freight depot, water, wastewater, airport, and golf and restaurant operations.

The "Basic Proprietary Funds Financial Statements" can be found beginning on page 37.

*Notes to the financial statements.* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 41.

The combining statements referred to above in connection with non-major governmental funds and business-type funds are presented in the "Additional Supplementary Information" section of this report.

Year Ended June 30, 2017

#### **Statement of Net Position**

Net position, at a specific point in time, serves as a useful indicator of an entity's financial position. In the case of the City, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$54.9 million at June 30, 2017.

The City's net position is heavily allocated to its investment in capital assets (land, infrastructure, buildings and equipment) less the related outstanding debt issued to acquire those capital assets and accumulated depreciation, \$50.4 million, 92 percent (91.9%) of total position. The City's net investment in capital assets in water and wastewater utilities represent approx. 53 percent (52.6%) of total capital assets.

- The net position of the governmental funds equaled \$13.3 million, an increase of \$1.2 million or 10 percent (9.9%) over the prior year-end balance.
- The net position in the water utility totaled \$11.1 million, an increase of \$757,537 or approximately 7 percent (7.3%) over the prior year-end balance.
- The net position in the wastewater utility totaled \$18.9 million, an increase of \$3.3 million or roughly 21 percent (20.9%) over the prior year-end balance.
- The net position in the railroad totaled \$8.5 million, a increase of \$85,978 over prior year, or 1 percent (1%) from the prior year-end balance.
- The net position in the golf course fund totaled \$1.2 million, an increase of \$53,430 or roughly 5 percent (4.6%) from the prior year-end balance.

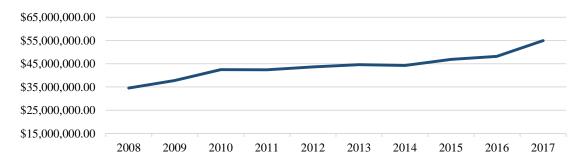
#### Net Position at June 30, 2017 and 2016

	Governmental activities		Business-type activities		Total	
	2017 2016		2017	2016	2017	2016
Current assets	\$ 5,967,336	\$ 5,583,707	\$ 5,060,312	\$ 6,371,886	\$ 11,027,648	\$ 11,955,593
Non-current assets	105,000	848,013	304,000	202,088	409,000	1,050,101
Capital assets	15,204,093	14,037,812	54,773,549	47,492,625	69,977,642	61,530,437
Total assets	21,276,429	20,469,532	60,137,861	54,066,599	81,414,290	74,536,131
Deferred outflows	3,647,384	2,349,243	_	-	3,647,384	2,349,243
Total assests and deferred outflows	24,923,813	22,818,775	60,137,861	54,066,599	85,061,674	76,885,374
		_		_		·
Current liabilities	614,469	962,659	986,374	1,829,820	1,600,843	2,792,479
Long-term debt - net of current portion	9,646,703	8,922,192	17,561,318	16,194,799	27,208,021	25,116,991
Total liabilities	10,261,172	9,884,851	18,547,692	18,024,619	28,808,864	27,909,470
Deferred inflows	1,351,640	826,110	-	-	1,351,640	826,110
Total liabilities and deferred inflows	11,612,812	10,710,961	18,547,692	18,024,619	30,160,504	28,735,580
		_		_		
Net investment in capital assets	13,042,818	11,345,910	37,382,458	31,448,889	50,425,276	42,794,799
Restricted	893,567	868,940	351,491	374,107	1,245,058	1,243,047
Unrestricted	(625,384)	(107,036)	3,856,220	4,218,984	3,230,836	4,111,948
Total net position	13,311,001	12,107,814	41,590,169	36,041,980	54,901,170	48,149,794
Total net position, liabilities						
and deferred inflows	\$ 24,923,813	\$ 22,818,775	\$ 60,137,861	\$ 54,066,599	\$ 85,061,674	\$ 76,885,374

Overall, the City increased its net position by \$6.8 million during fiscal year 2017 while also continuing to make investments in capital infrastructure, reduce its other outstanding debt obligations, and control operational spending. The \$5.5 million increase in business-type activities is largely due to the Wetlands project.

Year Ended June 30, 2017

#### **Total Net Position**



The City's net position includes approximately \$1.2 million (2.3%) that is restricted, debt service \$409,000, transportation operations \$788,567, and capital projects \$47,491. The remaining net position of \$3.23 million may be used to meet the City's ongoing obligations to citizens and creditors.

As of June 30, 2017, the City reports positive balances in all three categories of net position for the government as a whole. For its governmental activities, the City has a negative balance in the unrestricted category of net position.

#### **Statement of Activities**

As with the *Statement of Net Position*, the City reports governmental activities on a consolidated basis. A summary of the *Statement of Activities* follows:

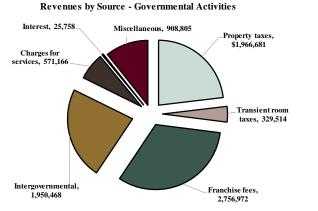
<u> </u>	Governmen	ntal Activities	Business-type Activities		Total		
	2017	2016	2017	2016	2017	2016	Change
Revenue							
Property taxes	\$ 1,966,681	\$ 1,842,104	\$ -	\$ -	\$ 1,966,681	\$ 1,842,104	\$ 124,577
Transient room taxes	329,514	315,677	-	-	329,514	315,677	13,837
Franchise fees	2,756,972	2,085,847	-	-	2,756,972	2,085,847	671,125
Intergovernmental	1,950,468	1,646,108	796,804	542,362	2,747,272	2,188,470	558,802
Charges for services	571,166	732,494	12,673,958	9,110,390	13,245,124	9,842,884	3,402,240
Interest	25,758	12,324	29,878	18,290	55,636	30,614	25,022
Capital contributions	-	-	-	-	-	-	-
Miscellaneous	908,805	811,036	118,482	(88,126)	1,027,287	722,910	304,377
Total revenue	8,509,364	7,445,590	13,619,122	9,582,916	22,128,486	17,028,506	5,099,980
Expenses							
General government	2,142,141	1,111,185	-	-	2,142,141	1,111,185	1,030,956
Public safety	6,412,132	7,639,414	-	-	6,412,132	7,639,414	(1,227,282)
Streets and highways	790,414	1,273,699	-	-	790,414	1,273,699	(483,285)
Interest	127,172	132,677	-	-	127,172	132,677	(5,505)
Railroad	-	-	990,133	906,269	990,133	906,269	83,864
Water	-	-	1,052,820	957,293	1,052,820	957,293	95,527
Wastewater	-	-	1,859,666	1,695,870	1,859,666	1,695,870	163,796
Golf and restaurant	-	-	1,285,732	1,361,170	1,285,732	1,361,170	(75,438)
Other non-major			716,900	699,764	716,900	699,764	17,136
	9,471,859	10,156,975	5,905,251	5,620,366	15,377,110	15,777,341	(400,231)
Increase (decrease) in net position before transfers	(962,495)	(2,711,385)	7,713,871	3,962,550	6,751,376	1,251,165	5,500,211
Transfers in (out)	2,165,682	2,117,427	(2,165,682)	(2,117,427)			
Increase (decrease) in net position	1,203,187	(593,958)	5,548,189	1,845,123	6,751,376	1,251,165	5,500,211
Net position, July 1, Restated	12,107,814	12,701,772	36,041,980	34,196,857	48,149,794	46,898,629	1,251,165
Net position, June 30	\$ 13,311,001	\$ 12,107,814	\$ 41,590,169	\$ 36,041,980	\$ 54,901,170	\$ 48,149,794	\$ 6,751,376

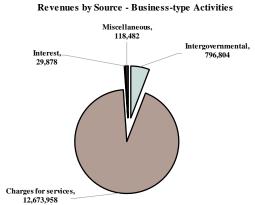
Year Ended June 30, 2017

Governmental activities increased Prineville's net position by \$1.2 million during fiscal year ended June 30, 2017 as compared to a decrease of approximately a \$600,000 in the prior year. Revenue increased by \$1.06 million and expenses, excluding transfers, decreased by \$685,000. Key elements of these changes as illustrated in the summary of activities table on the prior page are primarily the results of an increase of electrical franchise fees from data center activities, an increase of E-911 dollars from the state, and a rate credit from PERS.

The revenues charted in the pie chart below in the sources for governmental activities include all program and general revenues for governmental activities such as property and transient room taxes, franchise fees, charges for services, intergovernmental revenue, and miscellaneous revenues.

**Business-type activities** increased the City of Prineville's net position by \$6.1 million. Wastewater fund revenues represent approximately 46 percent of total revenue with 18 percent of that total coming from intergovernmental revenue, and 28 percent coming from charges for service. The water fund revenue represents approx. 21 percent of business activities with intergovernmental, charges of service, and other. Capital contributions totaled approx. \$797 thousand with the majority going to update the City's water master plan, and the wetlands project. Other business type activities include the airport, railroad, and golf course, these activities represent approx. 33 percent of revenues during the year, generally these revenues fall into the charges for service, and intergovernmental revenue areas.





Financial Analysis of Prineville's Funds

The City of Prineville uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Prineville's governmental funds is to provide information on near-term inflows, outflows and balances of available resources. Such information is useful in assessing Prineville's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending as of the end of the fiscal year.

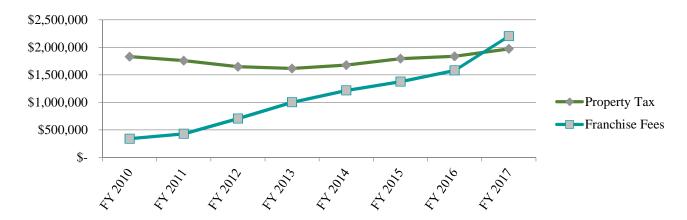
As of June 30, 2017, \$3.5 million is the reported combined ending fund balance for the City of Prineville's governmental funds, an increase of approximately \$1 million from June 30, 2016. The increase is primarily the result of an increase in electrical franchise fees from the data centers and a rate credit received from PERS as a result of the refunding of the City's UAL. Net increases in fund balance are as follows:

General Fund/Community Development	\$663,148	64%
Emergency Dispatch	\$ 32,353	10%
Transportation fund	\$ 2,571	1%
Transportation SDC fund	\$ 22,056	4%
Pension debt service fund	\$304,023	120%

Year Ended June 30, 2017

General Fund Budgetary Highlights. The general fund is the chief operating fund of the City. As of June 30, 2017, total fund balance was \$1,705,020, an increase of \$663,148, (64%) from prior year. Within the general fund ending balance \$1.6 million is considered unassigned. General fund actual current year resources were more than budgeted by \$565,386. Positive variances in property taxes of \$43,049, transient room tax of \$29,514, and franchise fees of \$560,972. The additional franchise fee revenue was unanticipated at budget not knowing how slowly or quickly the data centers would complete and populate their projects. Beginning fund balance was \$91,992 more than budgeted also due to data center activity. A budget adjustment was made to accommodate the increased personnel at the police department for staffing during the eclipse event, the purchase of two new vehicles, and an additional expense in non-departmental totaling \$155,000. Total actual expenditures were \$2,828 over the original budget, as anticipated debt service did not materialize, and budgeted needs in non-departmental did not take place.

Below shows general fund property tax collection and electrical franchise fee trends from 2010 through 2017.



*Emergency Dispatch.* The dispatch fund revenue received for the year came in over budget due to a reimbursement from the State E-911dollars for phone system upgrades. This project was unanticipated during the budget process and a budget adjustment to capital outlay for \$185,000 was necessary. Other expenditures were \$136,500 under budget with the majority of this in personal services due to staff turnovers.

*Transportation and Transportation SDC Funds.* In the transportation fund, revenues exceeded budget approx. \$144,000. This was largely due to an unanticipated grant from ODOT for sidewalks, and additional dollars from revenue sharing and Oregon gas tax. A budget adjustment was needed in both personnel and materials and services to cover overtime and operational needs due to the fierce winter snow events, and capital outlay for the sidewalk expenditures. In the transportation SDC fund a budget adjustment in capital outlay of \$50,000 was necessary to cover additional project costs for engineering not anticipated.

**Pension Debt Service Fund.** Miscellaneous revenue in the pension fund totaling approx. \$250,000 was the result of a rate credit from PERS due to the timing of the pension obligation bond and the payment of the cities unfunded liability. These dollars will be budgeted to the cities side account in the future to help offset future unfunded liabilities. Expenditures were as budgeted.

**Proprietary funds**. The focus of the City's proprietary funds is to provide information on the financial performance, i.e., ability for each fund to recover full costs of the services provided. Such information is useful in assessing Prineville's ability to continue to provide those services on a sustainable basis.

As of June 30, 2017, the City realized an increase in net position of \$5.5 million for the combined performance of all proprietary funds. Charges for service and other operating income from combined funds increased \$4.03

Year Ended June 30, 2017

million over fiscal year 2016. The biggest factor to the increase in net position was due to the wetland's project in the wastewater fund, and the fuel project in the airport fund.

**Railroad and Freight Depot Fund.** Revenue collection for the railroad operation came in under budget approx. \$19,000 for the year. Expenditures budgeted compared to actual were also under budget, a budget adjustment was done to accomplish needed capital improvements unanticipated during the budget process, this changing priorities and focus of maintenance issues to improvements lowering actual dollars spent in materials and services. Net change in fund balance was an increase of \$198,000.

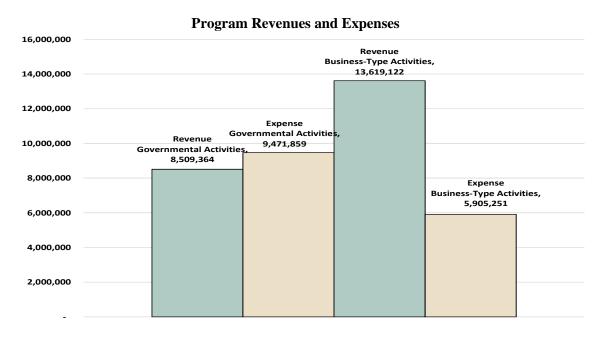
Golf and Restaurant Fund. Golf realized a drop in play and restaurant activity due to weather and smoke reducing anticipated revenue for the year, however, expenditures were also managed to reflect income. Net ending change in fund balance was approx. -\$29,000.

**Airport Fund.** The airport activity remained relatively flat from prior year, severe winter weather and smoke related issues affected business. The budgeted capital project for a new fuel system totaled approx. \$1.4 million in both revenues and expenditures. Net change in fund balance was a positive \$4,225.

**Water Fund.** Revenues budget to actual came in over projection approx. \$150,000. This due to an increase in residential and commercial building, use of water at the data centers, and the additional water use during the hot and dry summer. Expenditures were on track for this fund. Net change in fund balance was a decrease of approx. \$400,000. This largely due to the purchase of water rights and other capital projects not anticipated when the budget was adopted.

**Wastewater Fund.** Revenue budget to actual was approx. \$160,000 over budget. This due to continued growth in the community and data centers. Operating expenditures tracked with budget, capital outlay required a budget adjustment for the wetlands project as it was moving along faster than anticipated. Budgeted debt service for the refinancing of interim debt related to the wetlands project was not utilized in FY 2017, the project will close in FY 2018 and the interim debt will be paid off with a loan from USDA. Net change in fund balance was a positive \$190,000.

The City continues to actively pursue additional business for the airport, railroad and freight depot operations. It has also adjusted its utility rates incrementally to recover total costs of operations and provide adequate funding for debt service and capital replacement and expansion.

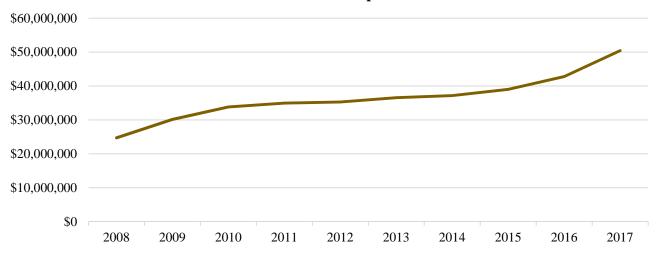


Year Ended June 30, 2017

### **Capital Asset and Debt Administration**

Capital Assets. The City's net investment in capital assets for its governmental and business-type activities as of June 30, 2017 is \$50.4 million. The investment in capital assets includes land, buildings, equipment and infrastructure such as roads, water and wastewater systems. The net increase in net capital assets for the year ended June 30, 2016 was \$7.6 million (17.8 percent).

### **Net Investment in Capital Assets**



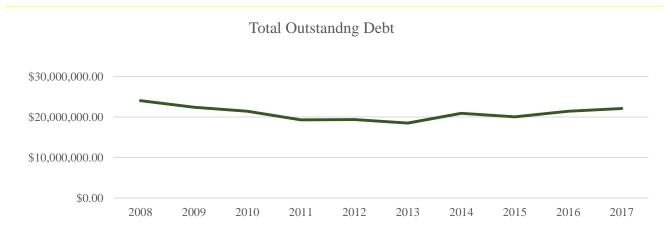
Additional information on capital assets is included in "Note 4" to the financial statements of this report on page 53.

Long-term debt. As of June 30, 2017, the City's outstanding bonded debt was \$22.12 million, \$691,727 more than at June 30, 2016. Of this, \$17 million is backed by the full faith and credit of the City, including \$7.2 million for obligations repaid with water, wastewater and golf revenues, \$2.6 million for pension obligation repaid from all funds with employees subject Oregon Public Employees Retirement System (OPERS) retirement payments, \$1.3 million of federal debt issued to construct city hall, \$713,374 new debt for the Ironhorse property acquisition to add additional green space, water rights, and transportation improvements, and \$230,385 for notes payable repaid from various dedicated revenues. The City also had \$5.2 million of revenue bonds outstanding and drew down \$2.2 million on Oregon DEQ and IFA loans bringing that total to \$4,695,378. The City is liable for special assessment debt in the event of default by the property owners subject to assessment, and for notes payable with government commitment if other revenues are insufficient to repay the debt. There are no debt requirements, commitments or other limitations required by debt holders that significantly affect the availability of resources for current or future use.

Schedule of Outstanding Long-term Debt June 30, 2017 and June 30, 2016

	Goverment	tal Activities	Bussiness T	ype Activities	To	otal	
	2017	2016	2017	2016	2017	2016	Change
Full faith and credit obligations							
Water, golf, wastewater	\$ -	\$ -	\$ 7,255,000	\$ 7,525,000	\$ 7,255,000	\$ 7,525,000	\$ (270,000)
Pension obligation	2,570,000	2,695,000		-	2,570,000	2,695,000	\$ (125,000)
Federal debt	1,349,346	1,394,997		-	1,349,346	1,394,997	\$ (45,651)
Special assessment debt	-	1,167,081		-	-	1,167,081	\$ (1,167,081)
Other notes payable	811,929	129,824	131,830	228,406	943,759	358,230	\$ 585,529
Revenue bonds			5,171,541	5,651,942	5,171,541	5,651,942	\$ (480,401)
Oregon DEQ and IFA			4,695,378	2,490,800	4,695,378	2,490,800	\$ 2,204,578
Bond issuance premium			137,342	147,589	137,342	147,589	\$ (10,247)
Totals	\$ 4,731,275	\$ 5,386,902	\$ 17,391,091	\$ 16,043,737	\$ 22,122,366	\$ 21,430,639	\$ 691,727
		<u> </u>				-	

Year Ended June 30, 2017



Additional information on the City's long-term debt is included in "Note 5" to the financial statements on pages 56.

#### **Key Economic Factors and Budget Information for the Future**

- Unemployment and real estate Oregon's unemployment rate has decreased slightly in fiscal year 2017, to a low of 3.7 percent. Unemployment has increased in the last few months to 4.3 percent, most likely due to the slowdown in the construction season. Real estate demand and housing development continued to increase in fiscal year 2017 by approximately 30 percent with 6 months left to go in the fiscal year. The last two fiscal years saw an 84 percent increase in dwelling approvals. There is potential that this level of development may continue in the coming years with the announcement of additional data center development, however housing prices and rental prices have hit highs not seen since 2005 that may indicate an overheated market.
- *Apple* In October 2012, Apple initiated construction of a 338,000 square foot data center. In 2017 Apple is now constructing its 3<sup>rd</sup> such building as well as completing a logistics center with shipping and receiving and expanding infrastructure for future data centers.
- *Facebook* In January 2010, Facebook chose to locate their first company-owned 334,000 square foot data center in Prineville. In 2017 Facebook has now completed 3 similar sized data centers and a smaller research facility. In December of 2017 Facebook has also announced that it will be constructing two additional data halls totaling approximately 900,000 square feet.
- Residential, Commercial and Public development With the announcement of continued data center development and room for more growth due to available land and infrastructure improvements, residential development has the potential to continue at its current pace. In the event of a national market downturn, it is possible that Prineville may be insulated due to local demand. Commercially, new construction has been isolated to the east side of town on the Ochoco Lumber site. Most development elsewhere is coming in the form of re-purposing and rehabilitating older buildings. With many vacant structures such as the old Ford garage, bank building, Brothers restaurant and old bowling alley we are more apt to see re-development of these sites than purely new construction, with the exception of the Ochoco Lumber mixed use area. Public sector development saw a large increase in 2016 and 2017 with Housing Works converting the Ochoco School to residential, the construction of a new elementary school, the start of a new County jail, and two new public recreation areas (Wetlands

Year Ended June 30, 2017

and Barnes Butte). Several public works projects are on schedule for 2018, including the Tom McCall roundabout, Bike Path extension and the Fairview water line extension and paving.

• *PERS* – OPERS costs, related legislation and market volatility has increased the variability of costs passed through to OPERS employers, including the City of Prineville. The City has an unfunded actuarial liability (UAL) of \$3.815 million as of December 31, 2016, which reflects an increase of \$2.663 million from December 31, 2014. Legislature held a special session in early October 2013 that resulted in further benefit cuts. Moro filed a suit challenging the benefit cuts, the suit was referred directly to the Oregon Supreme Court which ruled the Moro decision unconstitutional on April 30, 2015. This decision has affected the cities current UAL.

Effective July 1, 2019, the City's OPERS contribution rate is 15.68 percent, one key factor which will affect this rate in the future would be the funded ratio as of December 31, 2017.

Historically, OPERS contribution rates have fluctuated based upon earnings, the amount of the City's UAL, and the percentage of the UAL to covered payroll. Generally, OPERS rates have decreased as the City approached or exceeded full funding, only to have market conditions change, leading to an increase in the UAL.

To address the UAL on a long-term basis, and provide stability to the City's retirement contributions, the City chose to take advantage of low interest rates (4.94 %) and enter into a loan obligation of \$2.95 million to be repaid over 15 years. The loan proceeds were invested with OPERS in a side account, which will resulted in reduced OPERS contribution rates beginning in fiscal year 2016. The actuarial report shows rates reduced by -6 percent and a rate credit of 6 percent was received in FY 17.

See "Note 7" on pages 61-66 in the financial statements for additional discussion related to OPERS.

## **Requests for Information**

This financial report is designed to provide a general overview to those parties interested in Prineville's finances. Questions concerning the information provided in the report of requests for additional information should be addressed to the City's finance department at 387 NE Third Street, Prineville, Oregon 97754.

## **Financial Section**

## **Basic Financial Statements**

Government-wide Financial Statements Fund Financial Statements Governmental Funds



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## City of Prineville, Oregon

## Statement of Net Position June 30, 2017

Assets	Governmental Activities	Business-type Activities	Total
Cash and investments	\$ 4,365,043	\$ 3,592,134	\$ 7,957,177
Receivables (net of allowances for uncollectibles)	100 140		120 140
Property taxes	120,149	1.062.555	120,149
Accounts	523,074	1,862,775	2,385,849
Notes	-	53,828	53,828
Inventory	20,321	487,624	507,945
Prepaid expenses	-	2,700	2,700
Internal balances	938,749	(938,749)	-
Restricted cash and investments	105,000	304,000	409,000
Capital assets:			
Non-depreciable	1,660,178	1,652,026	3,312,204
Other (net of accumulated depreciation)	13,543,915	53,121,523	66,665,438
Total assets	21,276,429	60,137,861	81,414,290
Deferred outflows of resources			
Pension related deferrals	3,647,384		3,647,384
Liabilities, deferred inflows and net position  Liabilities			
Accounts payable	458,891	762,769	1,221,660
Accrued payroll and taxes payable	6,544	- -	6,544
Accrued interest	74,720	80,702	155,422
Deposits payable	1,500	84,649	86,149
Other liabilities	18,986	58,254	77,240
Note payable	53,828	- -	53,828
Non-current liabilities:			
Due within one year:			
Bonds payable	47,591	843,544	891,135
Notes payable	203,565	24,481	228,046
Due in more than one year:			
Proportionate share of net pension liability	4,368,284	_	4,368,284
Bonds payable	1,301,755	11,709,315	13,011,070
Notes payable	3,178,364	4,813,751	7,992,115
Accrued compensated absenses	547,144	170,227	717,371
Total liabilities	10,261,172	18,547,692	28,808,864
Deferred inflows			
Pension related deferrals	1,351,640	-	1,351,640
	, ,- ···		, ,
Net position	10.040.040	27.202.450	50 405 05 5
Net investment in capital assets	13,042,818	37,382,458	50,425,276
Restricted for:	<b>-</b> 00 - :=		<b>-</b> 00 <b>-</b> :=
Streets and highways	788,567	<del>-</del>	788,567
Debt service	105,000	304,000	409,000
Capital projects	-	47,491	47,491
Unrestricted	(625,384)	3,856,220	3,230,836
Total net position	\$ 13,311,001	\$ 41,590,169	\$ 54,901,170

# Statement of Activities For the Year Ended June 30, 2017

		_				e) revenue and	
Function / program	Expenses	Fees and charges for services	Operating grants and contributions	Capital grants and contributions	Governmental activities	Business-type activities	Total
Governmental activities							
General government	\$ 2,142,141	224,543	\$ -	\$ -	\$ (1,917,598)		\$ (1,917,598)
Public safety	6,412,132	-	997,562	-	(5,414,570)		(5,414,570)
Highways and streets	790,414	346,623	952,906	-	509,115		509,115
Interest on long-term debt	127,172				(127,172)		(127,172)
Total governmental activities	9,471,859	571,166	1,950,468		(6,950,225)		(6,950,225)
Business-type activities							
Railroad	990,133	1,160,350	-	-	-	\$ 170,217	170,217
Water	1,052,820	2,597,543	-	379,063	-	1,923,786	1,923,786
Wastewater	1,859,666	5,850,679	-	417,741	-	4,408,754	4,408,754
Golf and restaurant	1,285,732	1,092,074	-	-	-	(193,658)	(193,658)
Airport	716,900	1,973,312			-	1,256,412	1,256,412
Total business-type activities	5,905,251	12,673,958		796,804		7,565,511	7,565,511
Total activities	\$ 15,377,110	\$ 13,245,124	\$ 1,950,468	\$ 796,804	(6,950,225)	7,565,511	615,286
	General revenue	es					
	Taxes:				4.044.404		
		xes, levied for ger	neral purposes		1,966,681	-	1,966,681
	Transient r				329,514	-	329,514
	Franchise fees				2,756,972	-	2,756,972
	Earnings on ir				25,758	29,878	55,636
	Miscellaneous	5			908,805	118,482	1,027,287
	Total gene	eral revenues			5,987,730	148,360	6,136,090
	Transfers				2,165,682	(2,165,682)	
	Changes in	net position			1,203,187	5,548,189	6,751,376
	Net position, Jul	y 1, 2016			12,107,814	36,041,980	48,149,794
	Net position, Jur	ne 30, 2017			\$ 13,311,001	\$ 41,590,169	\$ 54,901,170

# Balance Sheet

# **Governmental Funds**

June 30, 2017

		General Fund	mergency Dispatch Fund	Trai	nsportation Fund	nsportation DC Fund	Pension Debt rvice Fund	ID Debt vice Fund	Go	Total overnmental Funds
Assets	-									
Cash and investments	\$	1,358,673	\$ 194,560	\$	506,946	\$ 537,796	\$ 556,703	\$ 72,485	\$	3,227,163
Receivables:										
Property taxes		120,149	-		-	-	-	-		120,149
Accounts		250,458	187,379		81,635	-	-	-		519,472
Due from other funds		938,749	 -		-	 -	-	 -		938,749
Total assets	\$	2,668,029	\$ 381,939	\$	588,581	\$ 537,796	\$ 556,703	\$ 72,485	\$	4,805,533
Liabilities and fund balances										
Liabilities:										
Accounts payable	\$	80,361	\$ 10,380	\$	318,824	\$ -	\$ -	\$ -	\$	409,565
Accrued salaries and payroll taxes		6,544	-		-	-	-	-		6,544
Other liabilities		-	 -		-	 18,986	 -	-		18,986
Total liabilities		86,905	 10,380		318,824	18,986	 -	-		435,095
Deferred inflows of resources										
Unavailable revenue - property taxes		104,253	-		-	-	-	-		104,253
Unavailable revenue - other		771,851	 -		-	 -	-	 -		771,851
Total deferred inflows of resources		876,104	 -		-	-	 -	-		876,104
Fund balance										
Restricted		-	-		269,757	518,810	-	-		788,567
Committed		-	371,559		-	-	556,703	72,485		1,000,747
Assigned to:										
Other purposes		121,280	-		-	-	-	-		121,280
Unassigned		1,583,740	 -		-	 -	 -	 -		1,583,740
Total fund balances		1,705,020	 371,559		269,757	518,810	556,703	72,485		3,494,334
Total liabilities, deferred inflows										
of resources and fund balances	\$	2,668,029	\$ 381,939	\$	588,581	\$ 537,796	\$ 556,703	\$ 72,485	\$	4,805,533

# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position

# Year Ended June 30, 2017

Amounts reported for governmental activities in the Statement of Net Position are different because:	
Fund balance - total governmental funds	\$ 3,494,334
Capital assets used in governmental activities are not financial resources, and therefore, are not reported in funds.	15,204,093
Unavailable revenues are deferred on the budgetary financial statements, but in the government wide state they are considered revenues.	876,104
The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.	1,215,977
The Net Pension Asset (Liability), and deferred inflows and outflows related to the Net Pension Asset is	
the difference between the total pension liability and assets set aside to pay benefits earned to past and	
current employees and beneficiaries	(2,072,540)
Long-term liabilities, including bonds payable, capital leases and accrued vacation,	
are not due and payable in the current period, and therefore, are not reported in the funds.	(5,278,419)
Note payable	(53,828)
Bond interest is not accrued as a liability in the government funds.	 (74,720)
Net position of governmental activities	\$ 13,311,001

# Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds Year Ended June 30, 2017

	General Fund	Emergency Dispatch Fund	Trai	nsportation Fund	nsportation DC Fund	Pension Debt rvice Fund	LID Debt rvice Fund	G	Total overnmental Funds
Revenues									
Taxes	\$ 2,292,563	\$ -	\$	-	\$ -	\$ -	\$ -	\$	2,292,563
Intergovernmental	243,864	908,848		952,906	-	-	-		2,105,618
Franchise fees	2,479,972	-		277,000	-	-	-		2,756,972
Licenses and permits	66,542	-		12,075	-	-	-		78,617
Charges for services	158,001	-		-	-	557,954	-		715,955
Systems development charges	-	-		-	334,548	-	-		334,548
Interest	9,767	2,490		2,689	4,235	4,202	2,375		25,758
Miscellaneous	73,858	 -		6,136	 	 	 1,269,851		1,349,845
Total revenues	5,324,567	 911,338		1,250,806	 338,783	562,156	1,272,226		9,659,876
Expenditures									
Current:									
General government	1,228,918	-		-	-	-	-		1,228,918
Public safety	2,646,614	1,031,941		-	-	-	-		3,678,555
Highways and streets	-	-		453,450	-	-	-		453,450
Capital outlay	-	199,544		493,285	300,000	-	-		992,829
Debt service:									
Principal	59,389	-		-	-	125,000	1,164,016		1,348,405
Interest	 7,176	 -		-	 	133,133	 62,315		202,624
Total expenditures	3,942,097	 1,231,485		946,735	 300,000	 258,133	 1,226,331		7,904,781
Excess (deficiency) of									
Revenues over expenditures	 1,382,470	 (320,147)		304,071	 38,783	304,023	 45,895		1,755,095
Other financing sources (uses)									
Debt Proceeds	720,000	-		-	-	-	-		720,000
Transfers in	97,878	521,400		100,000	-	-	-		719,278
Transfers out	(1,537,200)	 (168,900)		(401,500)	 (16,727)	 -	(75,075)		(2,199,402)
Total other financing									
sources (uses)	 (719,322)	 352,500		(301,500)	 (16,727)		 (75,075)		(760,124)
Net change in fund balances	663,148	32,353		2,571	22,056	304,023	(29,180)		994,971
Fund balance, July 1, 2016	 1,041,872	 339,206		267,186	 496,754	252,680	101,665		2,499,363
Fund balance, June 30, 2017	\$ 1,705,020	\$ 371,559	\$	269,757	\$ 518,810	\$ 556,703	\$ 72,485	\$	3,494,334

# Reconciliation of Statement of Revenue Expenditures, and Changes in Fund Balance, Governmental

# Funds to Statement of Activities Year Ended June 30, 2017

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - total governmental funds	\$ 994,971
Governmental funds report capital outlay as expenditures. However, in the	
Statement of Activities the cost of those assets is allocated over their estimated	
useful lives and reported as depreciation expense. This is the amount by which	
capital outlay was greater than depreciation and actual additions.	
Capital outlay 992,829	
Additions 567,660	
Depreciation (386,500)	1,173,989
Revenues in the Statement of Activities that do not provide current financial	
resources and are not reported as revenue in the fund statements:	(1,150,511)
Internal service funds are used to account for all costs arising from the operations of the City's central services activities and insurance programs. The primary funding sources are charges to the other funds. This is the net gain of the funds for the year.	(129,180)
Long-term debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position.	
Repayment of long-term debt principal is an expenditure in the governmental funds,	
but the repayment reduces long-term liabilities in the Statement of Net Position.	621 470
This is the amount by which debt proceeds exceeds principal payments:	631,470
The Pension Expense and the changes in deferred inflows and outlfows related to the Net Pension	
Asset represents the changes in Net Pension Asset (Liability) from year to year due to changes in total	
pension liability and the fair value of pension plan net position available to pay pension benefits.	(389,939)
Some expenses reported in the Statement of Activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds.	
Accrued compensated absences 72,387	
Accrued interest payable	 72,387
Change in net position of governmental activites	\$ 1,203,187

# **Financial Section**

# **Basic Financial Statements**

Fund Financial Statements
Proprietary Funds
Enterprise Funds
Railroad
Water
Wastewater
Golf and Restaurant

**Internal Service Funds** 



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## Statement of Net Position Proprietary Funds June 30, 2017

				Busir	ess-type Activ	ities	- Enterprise Fu	nds				Governmental	
	Water	,	Wastewater		Golf Course		Railroad	1	Non-major Funds		Total		Activities Internal vice Funds
Assets													
Current assets													
Cash and investments	\$ 1,045,013	\$	1,170,337	\$	509,342	\$		\$	-	\$	3,592,134	\$	1,137,880
Accounts receivable, net	406,730		1,148,770		16,030		90,439		200,806		1,862,775		3,602
Inventory	202,197		29,408		49,567		164,155		42,297		487,624		20,321
Prepaid expenses			-		2,700		-				2,700		-
Total current assets	1,653,940		2,348,515		577,639		1,122,036		243,103		5,945,233		1,161,803
Non-current assets													
Restricted cash and investments	_		304,000		_		_		_		304,000		105,000
Note receivable	53,828		-		_		_		_		53,828		_
Capital assets:	55,020										25,020		
Non-depreciable	476,603		1,029,290		_		146,133		_		1,652,026		_
Capital assets (net of accumulated depreciation)	11,743,418		30,100,815		1,364,541		8,017,826		1,894,923		53,121,523		2,294,007
Capital assets (liet of accumulated depreciation)	11,745,416		30,100,813		1,304,341	_	6,017,620	-	1,094,923		33,121,323		2,294,007
Total non-current assets	12,273,849		31,434,105		1,364,541		8,163,959		1,894,923		55,131,377		2,399,007
Total assets	\$ 13,927,789	\$	33,782,620	\$	1,942,180	\$	9,285,995	\$	2,138,026	\$	61,076,610	\$	3,560,810
Deferred outflows of resources													
Pension Related Deferrals			-		-	_	-				-		1,481,154
Total assets & deferred outflows	\$ 13,927,789	\$	33,782,620	\$	1,942,180	\$	9,285,995	\$	2,138,026	\$	61,076,610	\$	5,041,964
Liabilities and net position													
Current liabilities:													
	\$ 121,659	¢.	E 49 20E	¢	12 197	Φ	20 170	ø	52 440	¢	762.760	¢	40.226
Accounts payable		\$	548,305	\$	12,187	\$	28,178	\$	52,440	\$	762,769	\$	49,326
Accrued interest payable	15,121		64,085		1,496		-		-		80,702		33,218
Deposits payable	26,627		58,022		-		-		-		84,649		1,500
Other liabilities	-		-		44,240		-		14,014		58,254		-
Bonds payable, current portion	178,871		623,448		41,225		-		-		843,544		-
Notes payable, current portion	-		-		24,481		-		-		24,481		79,638
Proportionate share of net pension liability			-		-		-		-		-		1,773,902
Total current liabilities	342,278		1,293,860		123,629		28,178		66,454		1,854,399		1,937,584
Non-current liabilities													
Accrued compensated absences	_		13,212		117,685		34,237		5,093		170,227		168,866
Due to general fund	_		61,230		-		771,851		105,668		938,749		-
Bonds payable, net of current portion	2,480,323		8,855,217		373,775				-		11,709,315		
Notes payable, net of current portion	2,400,525		4,695,378		118,373		-		_		4,813,751		1,368,263
1.0000 payaoto, net of carrent portion	•				110,575	_					1,015,751		1,500,205
Total non-current liabilities	2,480,323		13,625,037		609,833		806,088		110,761		17,632,042	_	1,537,129
Total liabilities	2,822,601		14,918,897		733,462		834,266		177,215		19,486,441		3,474,713
Deferred Inflows of Resources													
Pension Related Deferrals			-		-	_	-						548,883
Total liabilities & deferred inflows	2,822,601		14,918,897		733,462		834,266		177,215		19,486,441		4,023,596
Net position													
Net Investment in Capital Assets	9,560,827		16,956,062		806,687		8,163,959		1,894,923		37,382,458		846,106
Restricted													
Debt service	_		304,000		_		_		_		304,000		105,000
Capital projects	47,491				_		_		_		47,491		- 55,550
Unrestricted	1,496,870		1,603,661		402,031		287,770		65,888		3,856,220		67,262
Omestifeted	1,470,070	-	1,003,001		402,031	_	201,110		03,000		3,030,220		07,202
Total not nonition	11 105 100		18,863,723		1,208,718		8,451,729		1,960,811		41,590,169		1,018,368
Total net position	11,105,188		10,003,723		1,200,710	_	0,431,729		1,700,011		41,570,107		1,010,000

# **Proprietary Funds**

## Statement of Revenues, Expenses and Changes in Net Position Year Ended June 30, 2017

		Bus	siness-	type Activiti	es - Eı	nterprise Funds	3		vernmental
	Water	 Vastewater	(	Golf Course		Railroad	Non-major Funds	 Total	Activities Internal vice Funds
Operating revenues									
Intergovernmental	\$ -	\$ 2,205,961	\$	-	\$	-	\$ 1,426,300	\$ 3,632,261	\$ -
Charges for services	2,496,588	3,584,419		1,084,652		1,091,512	547,012	8,804,183	210,648
Other operating revenues	100,955	 60,299		7,422		68,838		237,514	17,685
Total operating revenues	2,597,543	 5,850,679		1,092,074		1,160,350	1,973,312	 12,673,958	 228,333
Operating expenses									
Salaries and wages	-	117,047		683,035		303,560	144,068	1,247,710	2,677,054
Materials and supplies	614,750	831,945		504,010		409,736	523,040	2,883,481	1,112,761
Depreciation	319,394	563,091		76,557		276,796	49,792	1,285,630	185,358
Total operating expenses	934,144	 1,512,083		1,263,602		990,092	716,900	 5,416,821	3,975,173
Operating income (loss)	1,663,399	 4,338,596		(171,528)		170,258	1,256,412	 7,257,137	 (3,746,840)
Non-operating revenues (expenses)									
Miscellaneous	-	-		-		(49,221)	-	(49,221)	_
Interest income	9,318	11,615		3,263		5,682	-	29,878	7,966
Interest expense	(118,676)	(347,583)		(22,130)		(41)	-	(488,430)	(63,624)
Bond premium amortization	3,870	5,151		1,225		-	-	10,246	-
Sale of assets	-	 157,457		-		-	-	 157,457	 27,512
Total non-operating revenues (expenses)	(105,488)	 (173,360)		(17,642)		(43,580)		 (340,070)	 (28,146)
Capital contributions	379,063	417,741		_		-	-	796,804	-
Transfers in	168,886	43,155		370,000		50,500	230,000	862,541	3,829,606
Transfers out	(1,348,323)	(1,371,500)		(127,400)		(91,200)	(89,800)	(3,028,223)	(183,800)
Change in net position	757,537	3,254,632		53,430		85,978	1,396,612	5,548,189	(129,180)
Net position, July 1, 2016	10,347,651	 15,609,091		1,155,288		8,365,751	564,199	 36,041,980	 1,147,548
Net position, June 30, 2017	\$ 11,105,188	\$ 18,863,723	\$	1,208,718	\$	8,451,729	\$ 1,960,811	\$ 41,590,169	\$ 1,018,368

Proprietary Funds Statement of Cash Flows Year Ended June 30, 2017

		Busir	ness-type Activi	ties - Enterprise	Funds		Governmental
	Water	Wastewater	Golf Course	Railroad	Non-major Funds	Total	Activities Internal Service Funds
Cash flow from operating activities							
Cash received for services	\$ 2,564,830	\$ 6,375,771	\$ 1,099,183	\$ 1,176,343	\$ 1,837,613	\$ 13,053,740	\$ 228,352
Cash paid to suppliers for goods and services	(587,245)	(1,579,682)	(552,895)	(399,549)	(405,267)	(3,524,638)	(1,259,227)
Cash paid to employees for services	-	(113,409)	(681,599)	(296,148)	(142,997)	(1,234,153)	(2,387,079)
Net cash from operating activities	1,977,585	4,682,680	(135,311)	480,646	1,289,349	8,294,949	(3,417,954)
Cash flow from non-capital activities							
Transfers in	168,886	43,155	370,000	-	230,000	812,041	3,829,606
Transfers out	(1,348,323)	(1,371,500)	(127,400)	(91,200)	(89,800)	(3,028,223)	(183,800)
Interfund loan repayments	52,763					52,763	
Net cash from non-capital activities	(1,126,674)	(1,328,345)	242,600	(91,200)	140,200	(2,163,419)	3,645,806
Cash flow from capital and related financing	activities	_					
Debt proceeds	-	2,204,578	-	50,500	-	2,255,078	-
Bond/Debt principal paid	(160,000)	(560,401)	(77,100)	(49,221)	-	(846,722)	(76,920)
Interest paid	(120,015)	(352,063)	(22,681)	(156)	-	(494,915)	(62,521)
Acquisition of capital assets	(944,258)	(5,154,910)	(22,799)	(205,604)	(1,442,179)	(7,769,750)	(177,649)
Sale of assets		157,457		-	-	157,457	27,512
Net cash from capital and related financing activities	(1,224,273)	(3,705,339)	(122,580)	(204,481)	(1,442,179)	(6,698,852)	(289,578)
Cash flow from investing activities							
Interest earnings	9,318	11,615	3,263	5,682		29,878	7,966
Net cash from investing activities	9,318	11,615	3,263	5,682		29,878	7,966
Net change in cash and investments	(364,044)	(339,389)	(12,028)	190,647	(12,630)	(537,444)	(53,760)
Cash and investments, July 1, 2016	1,409,057	1,813,726	521,370	676,795	12,630	4,433,578	1,296,640
Cash and investments, June 30, 2017	\$ 1,045,013	\$ 1,474,337	\$ 509,342	\$ 867,442	\$ -	\$ 3,896,134	\$ 1,242,880
Reconciliation of operating income (loss) to							
net cash from operating activities							
Operating income/(loss)	\$ 1,663,399	\$ 4,338,596	\$ (171,528)	\$ 170,258	\$ 1,256,412	\$ 7,257,137	\$ (3,746,840)
Adjustments to reconcile operating income/							
(loss) to net cash from operating activities:							
Depreciation	319,394	563,091	76,557	276,796	49,792	1,285,630	185,358
Change in assets and liabilities:							
Accounts receivable	(32,443)	524,573	7,109	15,993	(135,699)	379,533	19
Inventory	18,080	8,997	(10,612)	4,545	2,792	23,802	62
Deposits payable	(270)	519	-	-	-	249	-
Net Pension Asset, Deferred Inflows	-	-	-	-	-	-	(527,158)
Net Pension Asset, Deferred Outflows	-	-	-	-	-	-	793,779
Accounts payable	9,425	(817,964)	(45,316)	6,453	10,422	(836,980)	(146,528)
Other accrued expenses	-	3,638	7,043	7,412	1,071	19,164	23,354
Other liabilities		61,230	1,436	(811)	104,559	166,414	-
Total adjustments	314,186	344,084	36,217	310,388	32,937	1,037,812	328,886
Net cash from operating activities	\$ 1,977,585	\$ 4,682,680	\$ (135,311)	\$ 480,646	\$ 1,289,349	\$ 8,294,949	\$ (3,417,954)

417,741

379,063

Noncash investing, capital, and financing activities

Contributions of capital assets

796,804

# **Financial Section**

**Notes to Financial Statements** 

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies

## **Reporting Entity**

The City of Prineville, Oregon is a municipal corporation, incorporated in 1880. It operates under its own charter with a council/manager form of government. The Prineville City Council, composed of the mayor and six council members, comprises the legislative branch of the government. The City Council appoints a city manager who serves as the administrative head of the entity. As required by GAAP in the United States of America, all significant activities of the City have been included in the basic financial statements. The City qualifies as a primary government since the City has a separately elected governing body, is a legally separate entity, and is fiscally independent. There are various governmental agencies and special service districts, which provide public services within the City's boundaries. The City is not financially accountable for any of these entities; therefore, none of them are considered component units, nor are they included in these financial statements.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements, the *Statement of Net Position* and the *Statement of Activities*, report information on all of the City's activities. For the most part, the effect of interfund activity has been removed from the government-wide statements. An exception to this is services or goods provided by an activity and used by another activity. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are segregated from business-type activities, which are primarily supported by charges for services and fees.

The *Statement of Activities* demonstrates the degree to which the direct expenses of a given activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific activity. Program revenues include charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular activity. Indirect expenses are recovered through internal service fund charges. These indirect expenses are allocated based on a full-cost approach, thereby allocating indirect expenses among functions with the objective of allocating all expenses. Taxes and other revenues that are not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

General fund – This fund accounts for the activity of the police department and non-departmental activities. Additionally, activity accounted for in a sub-fund for community development is combined with the general fund for financial statement presentation.

*Emergency dispatch fund* – Accounts for the emergency dispatch services provided to all public safety agencies within Crook County. Resources include a transfer from the Prineville Police Department, 911 telephone taxes administered by Crook County, and the other public safety agencies utilizing the services.

*Transportation fund* – Accounts for the City's transportation systems, including street, sidewalk and bike paths, operations and maintenance. The primary revenue source is the state gas tax allocated to cities.

## **Notes to Financial Statements**

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies (continued)

Transportation SDC fund – Accounts for the receipt and expenditures of system development charges (SDC) that are dedicated for transportation system expansion improvements.

*LID debt service fund* – Accounts for the payment of debt issued to fund infrastructure improvements completed at the request of property owners. The primary revenue source is assessment payments made by benefited property owners.

*Pension obligation debt service fund* – Accounts for the payment of debt issued to fund a pension retirement unfunded actuarial liability. The primary revenue source is a charge to all City funds that have employees with earnings subject to OPERS retirement contributions.

Major Proprietary funds are:

Railroad fund – Accounts for the operation and maintenance of the City's railroad and freight depot operations. The primary source of revenue is charges for services to utilize the rail system and storage facilities.

*Water fund* – This fund accounts for the operation and maintenance of water service and distribution facilities. The principal source of revenue is charges for water consumption. Additionally, a water SDC sub-fund, which accounts for the receipt and expenditures of system development charges that are dedicated for water system expansion improvements, is consolidated for reporting purposes.

Wastewater fund – This fund accounts for the operation and maintenance of the wastewater collection and treatment system. The principal source of revenue is charges for service. Additionally, a wastewater SDC subfund, which accounts for the receipt and expenditures of system development charges that are dedicated for wastewater system expansion improvements, is consolidated to the wastewater fund for financial reporting purposes.

Golf course fund – Accounts for the operation and maintenance of the golf course, restaurant and wastewater treatment. The principal sources of revenue are green fees, cart rentals, food and beverage sales, and charge to the wastewater fund.

Additionally the City reports the following:

Internal Service Funds

Internal service funds account for services provided for departmental units within the City.

Services provided by the internal service funds include facility maintenance, fleet maintenance, technology and communications, administrative services, and risk management. The cost of the services provided is recovered by charges to the department receiving the service. The reporting for the internal service funds are consolidated in the reporting of the proprietary statements.

Administrative services fund – Accounts for the City Council, city manager's office, finance department and information technology operations. The principal source of revenue is charges to City departments and operations.

Notes to Financial Statements

Year Ended June 30, 2017

# 1. Summary of Significant Accounting Policies (continued)

Building facilities fund – Accounts for the operations, maintenance, debt service and replacement costs of the city hall building, public works building and police department facilities. The principal source of revenue is rent. The Plaza Maintenance sub-fund is combined with the building facilities for financial statement presentation.

*Public works support services fund* - Accounts for the public works department staff and vehicle/equipment maintenance operations. The principal source of revenue is charges to City operations utilizing public works staff, such as water, wastewater, and streets.

## **Non-major Funds**

The City also reports the following non-major funds:

## **Non-major Governmental Funds**

Special Revenue Funds

Community development fund – Accounts for the City's community development and planning activities. The principal sources of revenue are planning fees and charges and transfer from the general fund. This fund is combined with the general fund.

# **Non-major Proprietary Funds**

Airport fund – Accounts for the operation of the Prineville-Crook County Airport. The City operates the County-owned airport as provided in an intergovernmental agreement. Principal sources of revenue include fuel sales, and hangar, building and ground leases.

Internal Service Fund

*Plaza maintenance fund* - Accounts for the operation of the plaza located between city hall and a county office building. Principal sources of revenue include intergovernmental revenue from Crook County and City payments. This sub-fund is combined with the building facitilies fund.

The City's government-wide and proprietary statements are based on all applicable Governmental Accounting Standards Board (GASB) pronouncements.

Interfund transfers, interfund services provided and used, interfund reimbursements and interfund payables and receivables are all interfund activities. The effect of interfund activities and administrative charges are eliminated from the government-wide financial statements. Interfund services that are provided and used are not eliminated from the government-wide statements since elimination would distort the program revenues and direct costs of the City's functions.

Amounts reported as program revenues in the government-wide statement of activities include: fees, charges to users for services provided, goods produced or privileges provided; operating grants and contributions; and capital grants and contributions. Taxes, grants and contributions that are not restricted are reported as general revenues. Transient room taxes and franchise fees are based on gross receipts and are reported as general revenues.

**Notes to Financial Statements** 

Year Ended June 30, 2017

### 1. Summary of Significant Accounting Policies (continued)

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's primary ongoing operations. The primary operating revenues of the water fund, wastewater fund, railroad fund, golf and restaurant fund, and airport fund are charges to customers for sales and services. The primary revenue of the City's internal service funds are charges for services to other City funds, received in the form of transfers.

The water fund and wastewater fund also receive fees, which are intended to recover the cost of providing new customers to the utility systems. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded. The government-wide financial statements are presented on a full-accrual basis of accounting with an economic resource measurement focus, as are the proprietary fund financial statements. An economic resource focus concentrates on an entity or fund's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurements focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. The measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual basis of accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available). Measurable means the amount of the transaction can be determined and revenues are considered available when they are collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues considered susceptible to accrual are property taxes, state, county and local shared revenues, franchise taxes, intergovernmental revenues, and investment income.

An unearned revenue liability arises on the balance sheets of the governmental funds when potential revenue does not meet both the measurable and available criteria for recognition in the current period. This unavailable revenue consists primarily of uncollected property taxes not deemed available to finance operations of the current period. In the government-wide statement of activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the liability created on the balance sheets of the governmental funds for unavailable revenue, is eliminated. Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenses affecting the economic resource status of the government are recognized.

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies (continued)

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of sales and services, administrative overhead, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **Use of Estimates**

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and reported amounts of revenues and expenditures/expenses during the reporting period. Actual results may differ from those estimates.

# Assets, Liabilities, Deferred Outflows/Inflows of Resources and Equity

Assets Liabilities and Net Position

#### Cash and Investments

State statutes authorize the City to invest in obligations of the U.S. Treasury, certificates of deposit, U.S. government agency securities, instrumentalities of U.S. government-sponsored corporations, commercial paper, bankers' acceptances, repurchase agreements and the State of Oregon Treasurer's Local Government Investment Pool (LGIP). Additionally, Oregon Revised Statutes require that deposits be made with approved depository banks. Local Government Investment Pool balances are backed by the full faith and credit of the State of Oregon.

The City maintains a cash and investment pool for all of the City's funds. Monies within the cash and investment pool are identified by fund and by type. Interest earned on the cash and investment pool is allocated to the individual funds based on the individual fund's average cash balance for the period in which the interest was earned. For the *Statement of Cash Flow* purposes, the City considers "cash" to include the pooled cash and investments. The cash and investment pool possesses the general characteristics of a demand deposit account since the cash and investment pool has sufficient liquidity in that any fund may deposit or withdraw cash at any time without notice or penalty.

#### Inventory

The City accounts for inventories using the purchases method, the basis used to value inventories is the cost basis, and the method used to apply that basis is first-in first-out at lower of cost or market.

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies (continued)

#### Receivables

Real and personal property taxes receivable that are collected within 60 days after year-end are considered measurable and available, and therefore, are recognized as revenue. The remaining balance is recorded as unavailable or unearned revenue because it is not deemed available to finance the operations of the current period. Property taxes are levied and become a lien on the property as of July 1. Taxes are payable in three installments on November 15, February 15 and May 15. Taxes unpaid as of May 16 are considered delinquent. All property taxes are billed and collected by Crook County, Oregon and then turned over to the City.

Grant proceeds are recorded as revenue in the period in which qualified program expenditures are incurred. Franchise fees and transient room taxes are recorded as revenue in the period in which they are earned, provided they are remitted to the City within 60 days after year-end.

All governmental type accounts receivable, property taxes, grants, notes, assessments and other receivables are shown net of an allowance for uncollectible accounts, and as of June 30, 2017, no uncollectible amounts are anticipated or have been recognized by management.

### Prepaid Expenses

In both government-wide and fund financial statements, certain payments to vendors reflect costs applicable to future City accounting periods and are recorded as prepaid expenses. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

## Capital Assets

Purchased or constructed capital assets for governmental activities are recorded at estimated historical cost prior to fiscal year 2007 with subsequent additions at cost. Business-type capital assets are recorded at cost. Donated capital assets are recorded at their acquisition value. Infrastructure (bridges, roads, water and sewer improvements, and drainage systems) acquired during the year have been recorded at cost or fair value if contributed by developers. The City defines capital assets as assets with an initial cost of more than \$10,000 and an estimated life of more than one year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

	Years
Buildings and structures	25-50
Improvements other than buildings	10-20
Machinery and equipment	5-30
Vehicles	5-10
Infrastructure	30-40

Notes to Financial Statements

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies (continued)

## Accrued Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick leave within limits set by collective bargaining agreements, personnel policies and employment agreements. All employees with accrued paid leave are paid the outstanding accrued vacation balance at separation of employment. Employees with sick leave accruals that meet longevity requirements are paid, within limits, for their sick leave accruals. All vacation and sick pay is accrued when incurred in the government-wide and proprietary statements. Compensated absences are paid by the individual funds when they become due. The general fund, emergency dispatch fund, transportation fund and the community development fund are governmental funds that have primarily incurred and paid compensated absences in prior years.

## Long-term Debt

In the government-wide financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or proprietary fund-type *Statement of Net Position*. Prepaid assets, and deferred amounts on refunding, if significant, are deferred and amortized over the life of the bond using straight-line amortization. Bond premiums and discounts are amortized using the straight-line method. In the fund financial statements, governmental fund-types recognize bond premiums, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# Deferred Outflows/Inflows of Resources

In addition to assets, the *Statement of Net Position* will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s), and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies (continued)

Fund Equity

The City implemented GASB Statement No. 54 for the year ended June 30, 2011. GASB Statement No. 54 requires analysis and presentation of fund balance in five categories. The new fund balance categories are:

- *Non-spendable* Includes items that are not in a spendable form because they are either legally or contractually required to be maintained intact.
- Restricted Includes items that are restricted by external creditors, grantors or contributors, or restricted by legal constitutional provisions.
- Committed Includes items that have committed funding for specific purposes or uses by the governing board
- Assigned Includes items assigned by specific uses, authorized by the city manager and or finance director.
- *Unassigned* This is the residual classification used for those balances not assigned to another category in the general fund. Deficit fund balances in other governmental funds are also presented as unassigned.

GASB Statement No. 54 implementation requires the highest legal authority to approve authorized commitments of fund balance and to approve who can authorize making assignments of fund balance. The City Council makes commitments through Resolutions. The city manager is authorized to make assignments of fund balance per City Resolution Number 1247.

GASB Statement No. 54 also requires a spending policy, as it relates to ending fund balance. The spending policy states in what order fund balance categories are spent. The spending policy provides that restricted balances are spent first, followed by committed, then unassigned.

#### **Pension Plan**

Substantially all of the City's employees, except for Railroad Fund employees, are participants in the State of Oregon Public Employees Retirement System (PERS). For the purpose of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about fiduciary net position of PERS and additions to/deductions from PERS's fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. GASB Statements 68 and 71 have been implemented as of July 1, 2014.

#### **Interfund Transfers**

Transfers between funds provide support for various City programs in accordance with budgetary authorizations. They are utilized to cover administrative services, provide for additional funding for reserve purposes, contribute towards the cost of capital projects, and to provide for other operational resources.

## Budget

The City adopts an annual budget in accordance with Oregon Revised Statutes (ORS) 294.305 through 294.565. The adopted budget is on a modified accrual basis for all funds. Minor reclassifications are made between the budgetary and the GAAP statements. The Oregon Constitution and ORS require that the budget must be balanced and that the fiscal year for local governments is from July 1 through June 30.

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies (continued)

The Prineville Budget Committee, consisting of seven citizen representatives, the six city councilors and mayor, is required by ORS as part of the budget process. Through a process of public hearings and deliberations, the Budget Committee reviews, and then recommends a budget to City Council for approval. The budget sets forth City Council's goals and objectives, and identifies the resources necessary to accomplish the goals and objectives. The City's budget is legally adopted by City Council resolution before July 1.

The City maintains budgetary controls to ensure compliance with legal provisions of the City's annual appropriations resolution adopted by the City Council as part of the budget process. The legal level of budgetary control, by City Council resolution, is by department within the general fund and administrative services internal service fund, by program within the golf and restaurant fund and the public works support services internal service fund and by major function, i.e., personal services, material and services, capital outlay, transfers, debt service and other requirements in the remaining funds. The City cannot legally exceed appropriations at these respective levels. Departments may transfer appropriations within a department. All such transfers are reviewed by finance department staff for appropriateness with approval by the city manager as appropriate.

Appropriations lapse at fiscal year-end; projects not completed in the current fiscal year must be re-appropriated in the next fiscal year as part of the adoption of the annual budget.

City Council may change the budget throughout the fiscal year by transferring appropriations between levels of legal compliance. Unexpected additional resources may be budgeted by adopting supplemental budgets as authorized by ORS. A supplemental budget requires newspaper publications, and City Council approval at a minimum, and may require public comments or hearings over a certain dollar threshold. The City Council also approved one resolution adjusting appropriations during the year.

All expenditures were within authorized appropriations.

## **Net Position Flow Assumptions**

The City may fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which resources are considered to have been applied. It is the City's policy to deplete restricted net position first, then committed, then assigned, and lastly unrestricted.

#### **Fund Balance Flow Assumptions**

The City may fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which resources are considered to have been applied. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed. When components of restricted fund balance can be used for the same purpose, committed fund balance is depleted second, followed by assigned fund balance. Unassigned fund balance is applied last.

Notes to Financial Statements

Year Ended June 30, 2017

## 1. Summary of Significant Accounting Policies (continued)

## Fair Value Inputs and Methodologies and Hierarchy

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset. The classification of securities within the fair value hierarchy is based up on the activity level in the market for the security type and the inputs used to determine their fair value, as follows:

Level 1 – unadjusted price quotations in active markets/exchanges for identical assets or liabilities that each Fund has the ability to access

Level 2 – other observable inputs (including, but not limited to, quoted prices for similar assets or liabilities in markets that are active, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the assets or liabilities (such as interest rates, yield curves, volatilities, loss severities, credit risks and default rates) or other market–corroborated inputs)

Level 3 – unobservable inputs based on the best information available in the circumstances, to the extent observable inputs are not available (including each Fund's own assumptions used in determining the fair value of investments)

The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). Accordingly, the degree of judgment exercised in determining fair value is greatest for instruments categorized in Level 3. The inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, for disclosure purposes, the fair value hierarchy classification is determined based on the lowest level input that is significant to the fair value measurement in its entirety.

#### 2. Cash and Investments

The City maintains a pooled cash and investment account for all City funds. The types of investments in which the City may invest are restricted by State of Oregon statutes and a council-adopted investment policy. Authorized investments include U.S. Treasury obligations including treasury notes, bond and strips; federal instrumentality securities from specific federal agencies; commercial paper rated at least A-1 or an equivalent rating; corporate bonds rated at least Aa or an equivalent rating; the Oregon State Treasurer's LGIP limited by state statute; certificates of deposits; repurchase agreements and obligations of the states of Oregon, California, Idaho and Washington rated AA or better.

At June 30, 2017, the City's cash and investments were comprised of the following:

Cash on hand	\$ 3,000
Demand checking accounts	2,536,143
Local government investment pool	 5,827,034
	\$ 8,366,177

**Notes to Financial Statements** 

Year Ended June 30, 2017

### 2. Cash and Investments (continued)

	(	Governmental	Business-type	
		Activities	Activities	Total
Restricted cash and investments	\$	105,000	304,000	409,000
Cash and investments		4,365,043	3,592,134	7,957,177
Total cash and investments		4,470,043	3,896,134	8,366,177

# **Deposits with Financial Institutions**

Deposits with financial institutions are comprised of demand checking accounts. Effective July 1, 2008, the State of Oregon formed the Oregon Public Funds Collateralization Program under ORS 295. The collateralization program creates a state-wide pool of qualified bank depositories for local governments, providing collateralization for bank balances that exceed the limits of Federal Depository Insurance Corporation (FDIC), and eliminating the need for certificates of participation. As of June 30, 2017, the City had a total bank balance of \$2,918,543, of which \$500,000 was covered by FDIC and the NCUA, with the remaining amount collateralized by the Oregon Public Collateralization Program.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that deposits with a financial institution may not be returned to the City. The City's policy, in compliance with state statutes, requires that bank deposits be covered by FDIC and deposited in a financial institution that is qualified in the Oregon Public Funds Collateralization Program. Additionally, deposits in the LGIP are administered by the Oregon State Treasury with the advice of other state agencies and is not rated or registered with the U.S. Securities and Exchange Commission.

The LGIP is an open-ended, no-load diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of any public funds. The LGIP is commingled with the State of Oregon's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short-term Fund Board. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP.

The board established portfolio diversification percentages based on the types and maturities of investments. LGIP must manage and invest its funds as a prudent investor would, exercising reasonable care, skill and caution. Professional standards indicate that the investments in external investment pools are not subject to custodial risk because they are not evidenced by securities that exist in physical or book entry form. Nevertheless, management does not believe that there is any substantial custodial risk related to investments in the LGIP. A copy of the State's Comprehensive Annual Financial Report may be obtained at http://www.ost.state.or.us/.

#### **Notes to Financial Statements**

Year Ended June 30, 2017

#### 2. Cash and Investments (continued)

#### **Investments**

Investments in the Local Government Investment Pool (LGIP) are included in the Oregon Short-Term Fund, which is an external investment pool that is not a 2a-7-like external investment pool, and is not registered with the U.S. Securities and Exchange Commission as an investment company. Fair value of the LGIP is calculated at the same value as the number of pool shares owned. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. Investments in the Short-Term Fund are governed by ORS 294.135, Oregon Investment Council, and portfolio guidelines issued by the Oregon Short-Term Fund Board, which establish diversification percentages and specify the types and maturities of investments. The portfolio guidelines permit securities lending transactions as well as investments in repurchase agreements and reverse repurchase agreements. The fund appears to be in compliance with all portfolio guidelines at June 30, 2017. The LGIP seeks to exchange shares at \$1.00 per share; an investment in the LGIP is neither insured nor guaranteed by the FDIC or any other government agency. Although the LGIP seeks to maintain the value of share investments at \$1.00 per share, it is possible to lose money by investing in the pool. We intend to measure these investments at book value since it approximates fair value. The pool is comprised of a variety of investments. These investments are characterized as a level 2 fair value measurement in the Oregon Short Term Fund's audited financial report. As of June 30, 2017, the fair value of the position in the LGIP is 100.57% of the value of the pool shares as reported in the Oregon Short Term Fund audited financial statements. Amounts in the State Treasurer's Local Government Investment Pool are not required to be collateralized.

#### **Interest Rate Risk**

The City's investment policy limits its investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2017, the City did not hold any individual investments. As such, its interest rate risk is limited to adjustments in its money market accounts, including the LGIP.

### **Credit Risk**

As mentioned above, Oregon Revised Statutes limits the investments that the City may have to high quality bonds with limited exposure to credit risk. The City is in compliance with these statutes at June 30, 2017.

#### 3. Receivables

#### **Accounts Receivable**

The City maintains security deposits for utility accounts and writes off uncollectible accounts as they occur. Past write-off experience is insignificant to the balance of accounts receivable therefore no allowance for doubtful accounts has been recorded.

As of June 30, 2017, accounts receivable consisted of the following:

Accounts receivable-governmental activities	\$ 643,223
Accounts receivable- business type	1,862,775
Total	\$ 2,505,998

**Notes to Financial Statements** 

Year Ended June 30, 2017

### 3. Receivables (continued)

#### **Amounts Due from Other Funds**

An amount due to the general fund from the railroad fund in the amount of \$771,851, including an increase in the fiscal year ended June 30, 2017 of \$49,221 is recorded. The amount due is the result of transfers from the general fund to the freight depot fund through June 30, 2017 to pay debt service related to industrial park development, with the intent for the transfers to be repaid at a future date. However, repayment terms have not been established pending the railroad demonstrating the ability to generate sufficient positive cash flow to discontinue the transfers and repay the debt on a recurring basis. Accordingly, unearned revenue of \$771,851 has been recorded in the general fund. There are also amounts due to the general fund from the wastewater SDC fund and airport fund in the amounts of \$61,230 and \$105,668, respectively. These are the result of a negative balance in the claim on pooled cash.

# 4. Capital Assets

Purchased or constructed capital assets acquired prior to June 30, 2007 are recorded at estimated historical cost with subsequent additions at cost. Donated or contributed capital assets are recorded at their estimated fair value at the time of donation or contribution. Infrastructure (roads, water, wastewater, sidewalks and other similar improvements) acquired during the year are recorded at cost or fair value if contributed by developers. The City defines capital assets as assets with an initial cost of more than \$10,000 and an estimated useful life of more than one year. The cost of normal maintenance and repairs that do not add value of the asset or materially extend the assets' useful lives are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

	Years
Buildings and structures	25-50
Improvements other than buildings	10-20
Machinery and equipment	5-30
Vehicles	5-10
Infrastructure	30-40

**Governmental activities:** Capital asset activity for governmental activities for the year ended June 30, 2017, was as follows:

		Balance						Balance	
	June 30, 2016		Additions		I	<u>Deletions</u>	June 30, 2017		
Governmental activities:									
Capital assets not being depreciated:									
Land and Easements	\$	1,360,178	\$	300,000	\$	-	\$	1,660,178	
Work in progress		51,917				(51,917)			
Total capital assets not being									
depreciated		1,412,095		300,000		(51,917)		1,660,178	

# City of Prineville, Oregon Notes to Financial Statements

Year Ended June 30, 2017

4. Capital Assets (continued)	Balance June 30, 2016	Additions	Deletions	Balance June 30, 2017
Capital assets being depreciated:				
Buildings and improvements	\$ 2,489,394	\$ -	\$ -	\$ 2,489,394
Vehicles and equipment	4,064,278	224,207	-	4,288,485
Infrastructure	25,811,968	1,265,848		27,077,816
Total capital assets being depreciated	32,365,640	1,490,055	-	33,855,695
Less accumulated depreciation for:				
Buildings and improvements	747,016	81,864	-	828,880
Vehicles and equipment	3,414,098	109,024	-	3,523,122
Infrastructure	15,578,809	380,969		15,959,778
Total accumulated depreciation	19,739,923	571,857		20,311,780
Total Capital Assets Net of Depreciation	\$ 14,037,812			\$ 15,204,093

Depreciation expense was charged to the functions of governmental activities as follows:

Public Safety Highways and streets	\$ 392,397 48,370
General government	 131,090
Total	\$ 571,857

# City of Prineville, Oregon Notes to Financial Statements

Year Ended June 30, 2017

# 4. Capital Assets (continued)

**Business-type activities:** Capital asset activity for business-type activities, by fund, for the year ended June 30, 2017, is as follows:

	Balance June 30, 2016	Additions	Deletions	Balance June 30, 2017		
<b>Business-type activities:</b>						
Capital assets not being depreciated:						
Land and Easements	\$ 1,309,131	\$ -	\$ -	\$ 1,309,131		
Work in progress	2,818,272	342,895	(2,818,272)	342,895		
Total capital assets not being						
depreciated	4,127,403	342,895	(2,818,272)	1,652,026		
Capital assets being depreciated:						
Buildings and improvements	\$ 9,866,569	\$ 971,073	\$ -	\$ 10,837,642		
Vehicles and equipment	4,636,484	73,155	_	4,709,639		
Infrastructure	50,497,153	9,997,703		60,494,856		
Total capital assets being						
depreciated	65,000,206	11,041,931	-	76,042,137		
Less accumulated depreciation for:						
Buildings and improvements	2,953,978	737,111	_	3,691,089		
Vehicles and equipment	3,905,108	106,817	_	4,011,925		
Infrastructure	14,775,898	441,702		15,217,600		
Total accumulated depreciation	21,634,984	1,285,630		22,920,614		
Total Capital Assets Net of Depreciation	\$ 47,492,625			\$ 54,773,549		

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 5. Long-term Debt

In the following schedules, long-term debt information is presented separately with respect to governmental and business-type activities, including individual fund information for business-type activity. The schedules present current year changes in these obligations and the current portions, amount due within one year, for each issue. For the governmental activities, compensated absences are liquidated by the fund that pays for the employee costs associated with the services received. Compensated absences are due and payable on demand upon an employee's retirement or other separation from employment. There are two known employee retirements or separations as of June 30, 2017. The amount due to these employees including benefits, as of June 30, 2017, is presented as a current liability, with the balance of the compensated obligation shown as a non-current liability.

	Amount of Original Issue	Interest Rates	Balance July 1, 2016	Additions	Reductions	Balance June 30, 2017	Amount Due Within One Year
Governmental activities:							
Full faith and credit obligations							
Note payable - Ironhorse LID 2006	\$ 1,750,000	5.50%	\$ 1,167,081	\$ -	\$ 1,167,081	\$	\$ -
Note payable - Ironhorse LID 2017	720,000	3.14%	-	720,000	6,626	713,374	26,518
USDA 2006 - City Hall	1,760,700	4.25%	1,394,997	-	45,651	1,349,346	47,591
Note payable - Pension	2.050.000	4.040/	2 605 000		125 000	2.570.000	145,000
Obligation	2,950,000 164,325	4.94% 4.98%	2,695,000 129,824	-	125,000 31,269	2,570,000 98,555	145,000 32,047
Note Payable - Street Sweeper Long-term debt obligations	7,345,025	4.98%	5,386,902	720,000	1,375,627	4,731,275	251,156
Long-term debt obligations	7,343,023		3,380,902	720,000	1,373,027	4,731,273	231,130
Compensated absences			596,177	27,175	76,208	547,144	
Total governmental activities	\$ 7,345,025		\$ 5,983,079	\$ 747,175	\$ 1,648,221	\$ 5,278,419	\$ 251,156
							Amount Due
	Amount of	Interest	Balance July 1,			Balance June	Within One
	Original Issue	Rates	2016	Additions	Reductions	30, 2017	Year
<b>Business-Type Activities</b>							
Revenue Bonds							
Series 2003 - water	\$ 840,000	5.50%	\$ 380,000	\$ -	\$ 45,000	\$ 335,000	\$ 50,000
State CWSRL - wastewater	8,876,287	2.94%	5,271,942		435,401	4,836,541	448,297
Full faith and credit obligations							
FFCO - Series 2011 - water, golf	0.225.000	cc 201	7.525.000		250 000	7.255.000	225 000
wastewater	8,225,000	.66-3%	7,525,000	-	270,000	7,255,000	335,000
Note Payable - Bank of Cascades	177.705	2.740/	155 (10		22.700	121 920	24.491
golf	176,725	2.74%	155,610	-	23,780	131,830	24,481
Plus: Bond issuance premium	203,951	0.92%	147,589	1 764 759	10,247	137,342	10,245
DEQ 2016 - wastewater IFA 2016 - wastewater	4,000,000 750,000	1.00%	2,235,242 255,558	1,764,758 439,820	-	4,000,000 695,378	-
Note Payable - US Bank	/50,000	1.00%	255,558	439,820	-	093,378	-
golf and railroad	666.000	4.40%	72,796		72,796		
gon and famoad	000,000	4.40%	12,190		12,190		
Total business type activities	\$ 23,737,963		\$ 16,043,737	\$ 2,204,578	\$ 857,224	\$ 17,391,091	\$ 868,023

### **Governmental Activities**

Long-term debt associated with governmental activities include, two separate special assessment debt obligations, one of which matured in fiscal year 2017. Proceeds of these obligations were used to finance street, sidewalk and wastewater improvements and are secured by liens on benefitted property. The special assessment debts are limited general obligations of the City and taxes can be levied to meet the obligations if collections are insufficient to meet the debt service requirements. The interest rate on these obligations ranges from 4.25 percent to 5.5 percent.

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 5. Long-term Debt (continued)

A United States Department of Agriculture (USDA) debt obligation was utilized to finance the construction of city hall in 2006. The annual debt service requirement is \$104,938, including interest of 4.25 percent annually. A debt reserve of \$105,000 is fully funded.

A \$2.95 million note payable entered into in 2014 was utilized to fund the City's actuarial unfunded pension liability. Annual debt service is \$248,567 in fiscal year 2017, increasing by an average of 3.7 percent annually, consistent with the projected annual increase in payroll obligations. The obligation matures in 15 years, fiscal year 2028, and includes taxable interest of 4.94 percent annually. Additionally, an internal borrowing to finance police vehicles was completed in FY 14. The total borrowed from the City's Water Fund is \$258,700. The obligation matures in fiscal year 2018, with annual payments of \$54,413, including interest of 2.00 percent.

Future maturities of governmental long term debt at June 30, 2017, are as follows:

## **Governmental Activities**

	•	Note Payable Ironhorse				USDA - City Hall				Pension Bonds						
Year	P	rincipal	ipal Interest Principal Interest		Interest	Principal			Interest							
2018	\$	26,518	\$	22,090	\$	47,591	\$	57,347	\$	145,000	\$	126,958				
2019		27,360		21,247		49,614		55,325		160,000		119,795				
2020		28,230		20,378		51,722		53,216		180,000		111,891				
2021		29,127		19,481		53,920		51,018		200,000		102,999				
2022		30,051		18,556		56,212		48,726		48,726		48,726		220,000		93,119
2023-2027		572,088		74,572		318,993		205,699		1,470,000		279,110				
2028-2032		-		-		392,790		131,901		195,000		9,633				
2033-2036						378,504		41,040		<u>-</u>						
Total	\$	713,374	\$	176,324	\$	1,349,346	\$	644,272	\$	2,570,000	\$	843,505				

		Street	Sweepe	r	Total					
Year	P	Principal Intere		nterest		Principal	Interest			
2018	\$	32,047	\$	\$ 2,454		251,156	\$	208,849		
2019		32,845		1,656		269,819		198,023		
2020		33,663		838		293,615		186,323		
2021		-		-		283,047		173,498		
2022		-		-		306,263		160,401		
2023-2027		-		-		2,361,081		559,381		
2028-2032		-		-		587,790		141,534		
2033-2036						378,504		41,040		
Totals	\$	98,555	\$	4,948	\$	4,731,275	\$	1,669,049		

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 5. Long-term Debt (continued)

## **Business-type Activities**

In addition to the schedule presented above, long-term debt, for each of the business-type activities for the year ended June 30, 2017, by the business activity responsible for the repayment of the debt obligation, are presented below. The City issued \$8.225 million in full faith and credit obligations to refinance six outstanding obligations totaling \$7.07 million (\$1.625 million water related and \$5.45 million of wastewater related debt) and borrowed an additional \$1.49 million in fiscal year 2011 (\$1.0 million for water infrastructure and \$490,000 for golf course improvements). The full faith and credit obligations mature in fiscal year 2031, and have effective interest rates of 0.60 percent to 3.77 percent. Sources of repayment include water utility, wastewater utility, and golf and restaurant revenues.

**Wastewater.** The wastewater utility has financed the City's sewer treatment plant, golf course treatment facility, and collection system improvements through several debt obligations. These obligations are described as follows:

Several wastewater issues were refunded with proceeds of the full faith and credit obligation noted above; Series 1998 refunding bonds, State of Oregon Department of Environmental Quality (DEQ) obligation, State Special Public Works Financing Program (SPWFP), State Clean Water Systems Revolving Loan (CWSRL) Loan Number 1, and a note payable. A second CWSRL obligation requires annual debt service payments of \$587,220, including interest of approximately 3 percent (2.94 percent). The summary of wastewater outstanding obligations and their future maturities including principal and interest at June 30, 2017, are as follows:

Wastewater	Vas te water			New		P	rincipal	Balance	
		Ju	ne 30, 2016	Issues			Paid	June 30, 2017	
State CWSRL	/SRL		5,271,942	\$	\$ -		435,401	\$	4,836,541
Full Faith and Credit Obligations 201	1		4,695,000		-		125,000		4,570,000
DEQ Loan 2016			2,235,242	1,76	4,758		-		4,000,000
IFA Loan 2016	IFA Loan 2016		255,558		439,820		<u> </u>	695,378	
Total Debt			12,457,742	2,20	14,578		560,401		14,101,919
Plus: Bond Issuance Premium			77,275				5,151		72,124
Total Wastewater		\$	12,535,017	\$ 2,20	14,578	\$	565,552	\$	14,174,043
	State CWSRL	_	Full Fait	h 2011		Tot		als	

	State	CWSRL	Full Fait	h 2011	Totals			
Year	Principal	Interest	Principal	Interest	Principal	Interest		
2018	\$ 448,297	\$ 138,923	\$ 170,000	\$ 195,244	\$ 618,297	\$ 334,167		
2019	461,574	125,646	200,000	188,444	661,574	314,090		
2020	475,244	111,976	220,000	180,444	695,244	292,420		
2021	489,318	97,902	235,000	171,644	724,318	269,546		
2022	503,810	83,410	250,000	162,244	753,810	245,654		
2023-2027	2,458,298	184,201	1,490,000	651,355	3,948,298	835,556		
2028-2031			2,005,000	238,192	2,005,000	238,192		
Total	\$ 4,836,541	\$ 742,058	\$ 4,570,000	\$ 1,787,567	\$ 9,406,541	\$ 2,529,625		

The City entered into a loan agreement with Oregon DEQ, the total amount to received is \$4,000,000, at an interest rate of .92%. At June 30, 2017, the City has drawn down all of the \$4,000,000 and is classified as due in more than one year. The City also entered into a loan agreement with IFA, the total amount to be received is \$750,000, at an interest rate of 1.0%. At June 30, 2017, the City has drawn down \$695,378, all of which is classified as due in more than one year.

## **Notes to Financial Statements**

Year Ended June 30, 2017

## 5. Long-term Debt (continued)

**Water.** In addition to the full faith and credit obligations noted above, the City issued water revenue bonds in 2003 to finance utility infrastructure improvements. The bonds mature in 2023 and have an interest rate of 2.55 percent. A summary of outstanding debt payable from water system revenues including future maturities of water-related debt principal and interest, at June 30, 2017, are as follows:

	_				June 30, 2016 Issues			Paid		June 30, 2017		
Series 2003					\$	380,000	\$	-	\$	45,000	\$	335,000
Full Faith and Credit Obl	igations 2	011				2,385,000		-		115,000		2,270,000
Total Debt						2,765,000		-		160,000		2,605,000
Plus: Bond Issuance Pre	mium				58,064 - 3,870			0 54,194				
Total Water					\$	2,823,064	\$	_	\$	163,870	\$	2,659,194
		Serie	s 2003		Full Faith 2011				Tot	als		
Year	P	rincipal	I	nterest	Principal		Interest		Principal		Interest	
2018	\$	50,000	\$	17,085	\$	125,000	\$	96,036	\$	175,000	\$	113,121
2019		50,000		14,535		125,000		91,036		175,000		105,571
2020		55,000		11,985		135,000		86,036		190,000		98,021
2021		55,000		9,180		135,000		80,636		190,000		89,816
2022		60,000		6,375		140,000		75,236		200,000		81,611
2023-2027		65,000		3,315		820,000		284,615		885,000		287,930
2028-2031				<u> </u>		790,000		91,706		790,000		91,706

**Golf.** In addition to the full faith and credit obligation issued in fiscal year 2011 as described above, the City refinanced the outstanding note payable in 2011. The term on the new note payable is five years with interest of 4.4 percent. In FY 2016 the Golf Course obtained a 5 year loan for golf carts that bears a 2.74% interest rate. The Golf Course's debt obligations, including future maturities of principal and interest at June 30, 2017, are as follows:

Golf	Balance New June 30, 2016 Issues				P	rincipal Paid	Balance June 30, 2017	
Note payable - US Bank	\$	23,460	\$	-	\$	23,460	\$	-
Full Faith and Credit Obligations 2011		445,000		-		30,000		415,000
Note payable - Bank of the Cascades		155,610				23,780		131,830
Total Debt		624,070		-		77,240		546,830
Plus: Bond Issuance Premium		12,249				1,225		11,024
Total Golf	\$	636,319	\$		\$	78,465	\$	557,854

		Full Faith 2011		Note Payable - Bank of Cascades				Total				
Year	P	rincipal	I	nterest	P	rincipal	In	iterest	P	rincipal	I	nterest
2018	\$	40,000	\$	16,750	\$	24,481	\$	3,352	\$	64,481	\$	20,102
2019		40,000		15,150		25,170		2,663		65,170		17,813
2020		45,000		13,550		25,873		1,960		70,873		15,510
2021		45,000		11,750		56,306		129		101,306		11,879
2022		45,000		9,950		-		-		45,000		9,950
2023-2026		200,000		20,245						200,000		20,245
Total	\$	415,000	\$	87,395	\$	131,830	\$	8,104	\$	546,830	\$	95,499

**Notes to Financial Statements** 

Year Ended June 30, 2017

# 5. Long-term Debt (continued)

**Railroad.** During fiscal year 2011 the City refinanced an existing note payable from freight depot revenues, which the City consolidated with the City's railroad operation in fiscal year 2014, with the new obligation payable over five years with interest of 4.4 percent. Current year activity and future maturities of interest and principal for the railroad at June 30, 2017, are as follows:

Railroad	В	alance	N	ew	P	rincipal	Bala	nce
	June	30, 2016	Iss	sues		Paid	June 30	0, 2017
Note payable - US Bank	\$	49,336	\$	-	\$	49,336	\$	-

#### 6. Interfund Transfers

Interfund transfers between governmental and business-type activities are reported as net transfers in the *Statement of Activities*. Details of the transfers between governmental and business-type activities are as follows:

Fund	Transfers In	Transfers Out		
General Fund	\$ 97,878	\$ 1,537,200		
Transportation Fund	100,000	401,500		
Emergency Dispatch Fund	521,400	168,900		
Transportation SDC Fund	-	16,727		
LID Debt Service Fund	-	75,075		
Water	168,886	1,348,323		
Wastewater	43,155	1,371,500		
Railroad	50,500	91,200		
Golf	370,000	127,400		
Non-major Enterprise Funds	230,000	89,800		
Internal Service Funds	3,829,606	183,800		
Total	\$5,411,425	\$ 5,411,425		

Transfers from the general fund to the emergency dispatch fund reflect the City's share of the contracted service, to transportation fund for capital improvements, to the railroad fund for the debt service payment, to the airport fund for the operational funding agreement between the City and Crook County, and to the other governmental funds transfers reflect contributions to fund community development operations and pay for internal services such as administration, finance, information technology, and building facilities. Transfers from other funds to internal service funds reflect the internal cost allocation of internal services such as administration, finance, information technology, facilities, pension liabilities, and public works personnel and support services. The transfer from the wastewater fund to golf and restaurant fund is for payment for treatment services, and the transfers to water and wastewater are reimbursements from SDC funds for qualified infrastructure improvements paid for by utility funds. The transfer from the LID debt service fund to general fund was to cover debt service for the property acquisition for the purchase of the Ironhorse property that was part of the LID.

#### **Notes to Financial Statements**

Year Ended June 30, 2017

#### 7. Defined Benefit Pension Plan

<u>Plan Description</u> – The Oregon Public Employees Retirement System (PERS) consists of a single cost-sharing multiple-employer defined benefit plan. All benefits of the system are established by the legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A. Oregon PERS produces an independently audited Comprehensive Annual Financial Report which can be found at:

http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx

If the link is expired please contact Oregon PERS for this information.

- a. **PERS Pension (Chapter 238)**. The ORS Chapter 238 Defined Benefit Plan is closed to new members hired on or after August 29, 2003.
  - i. **Pension Benefits**. The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, and 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefits results.
  - ii. **Death Benefits**. Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided on or more of the following contributions are met:
    - member was employed by PERS employer at the time of death,
    - member died within 120 days after termination of PERS covered employment,
    - member died as a result of injury sustained while employed in a PERS-covered job, or
    - member was on an official leave of absence from a PERS-covered job at the time of death.
  - iii. **Disability Benefits**. A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.
  - iv. **Benefit Changes After Retirement**. Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA will vary based on the amount of the annual benefit.
- b. **OPSRP Pension Program (OPSRP DB)**. The ORS Chapter 238A Defined Benefit Pension Program provides benefits to members hired on or after August 29, 2003.
  - i. **Pension Benefits**. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:
    - Police and fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

#### **Notes to Financial Statements**

Year Ended June 30, 2017

## 7. Defined Benefit Pension Plan (continued)

*General service*: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

- ii. **Death Benefits**. Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.
- iii. **Disability Benefits**. A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.
- iv. **Benefit Changes After Retirement**. Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA will vary based on the amount of the annual benefit.

Contributions – PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. The funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2014 actuarial valuation, which became effective July 1, 2015. The state of Oregon and certain schools, community colleges, and political subdivision have made unfunded actuarial liability payments and their rates have been reduced. Employer contributions for the year ended June 30, 2017 were \$434,885, excluding amounts to fund employer specific liabilities. In addition approximately \$243,647 in employee contributions were paid or picked up by the City in fiscal 2017. At June 30, 2017, the City reported a net pension liability of \$4,368,284 for its proportionate share of the net pension liability. The pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2014, the City's proportion was .029 percent.

	Deferred Outflow		Deferred Inflow	
	of Resources		of	Resources
Difference between expected and actual experience	\$	144,522	\$	-
Changes in assumptions		931,650		-
Net difference between projected and actual				
earnings on pension plan investments		862,990		-
Net changes in proportionate share		10,635		1,189,364
Differences between City contributions				
and proportionate share of contributions		1,262,702		162,276
Subtotal - Amortized Deferrals (below)		3,212,499		1,351,640
City contributions subsequent to measuring date		434,885		
Deferred outflow (inflow) of resources	\$	3,647,384	\$	1,351,640

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 7. Defined Benefit Pension Plan (continued)

Amounts reported as deferred outflows or inflow of resources related to pension will be recognized in pension expense as follows:

Year ending June 30,	 Amount		
2017	\$ 511,663		
2018	511,663		
2019	637,380		
2020	212,089		
2021	(11,936)		
Thereafter	 _		
Total	\$ 1,860,859		

All assumptions, methods and plan provisions used in these calculations are described in the Oregon PERS system-wide GASB 68 reporting summary dated February 8, 2017. Oregon PERS produces an independently audited CAFR which can be found at:

http://www.oregon.gov/pers/EMP/Documents/GASB/2016/Oregon-PERS-GASB-68-Report.pdf

<u>Actuarial Valuations</u> – The employer contribution rates effective July 1, 2015 through June 30, 2017, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (estimated amount necessary to finance benefits earned by employees during the current service year), (2) an amount for the amortization unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an actuarially determined amount for funding a disability benefit component, and (c) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

## **Actuarial Methods and Assumptions:**

Valuation Date	December 31, 2014 rolled forward to June 30, 2016
Experience Study Report	2014, Published September 18, 2015
Actuarial cost method	Entry Age Normal
	Amortized as a level percentage of payroll as layered amortization bases over a closed period; Tier One/Tier Two UAL is amortized over 20 years and OPSRP
Amortization method	pension UAL is amortized over 16 years
Asset valuation method	Market value of assets
Inflation rate	2.50 percent (decrease from 2.75 percent)
Investment rate of return	7.50 percent (decrease from 7.75 percent)
	3.5 percent overall payroll growth; salaries for individuals are assumed to grow at 3.25 percent plus assumed rates of merit/longevity increases based on service
Projected salary increase	(reduced from 3.5 percent).
Cost of Living	Blend of 2% COLA and graded COLA (1.25%/.15%) in accordance with Moro
Adjustment	decision, blend based on service.

#### **Notes to Financial Statements**

Year Ended June 30, 2017

## 7. Defined Benefit Pension Plan (continued)

Mortality	Healthy retirees and beneficiaries:
	RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and set-backs as described in the valuation. Active members: Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation. Disabled retirees: Mortality rates are a percentage (70% for males and 95% for females) of the RP-2000 sex-distinct, generational per scale BB, disabled mortality table.

Actuarial valuations of an ongoing plan involve estimates of value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The method and assumptions shown are based on the 2014 Experience Study which is reviewed for the four-year period ending December 31, 2014.

#### **Assumed Asset Allocation:**

Asset Class/Strategy	Low Range	High Range	OIC Target
Cash	0.0%	3.0%	0.0%
Debt Securities	15.0%	25.0%	20.0%
Public Equity	32.5%	42.5%	37.5%
Private Equity	16.0%	24.0%	20.0%
Real Estate	9.5%	15.5%	12.5%
Alternative Equity	0.0%	10.0%	10.0%
Opportunity Portfolio	0.0%	3.0%	0.0%
Total			100%

Source: June 30, 2014 PERS CAFR; p. 54 – 55)

## **Long-Term Expected Rate of Return:**

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2013 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

**Notes to Financial Statements** 

Year Ended June 30, 2017

## 7. Defined Benefit Pension Plan (continued)

Asset Class	Target	Compound Annual Return (Geometric)
Core Fixed Income	7.20%	4.50%
Short-term Bonds	8.00%	3.70%
Intermediate-Term Bonds	3.00%	4.10%
High Yield Bonds	1.80%	6.66%
Large Cap US Equities	11.65%	7.20%
Mid Cap US Equities	3.88%	7.30%
Small Cap US Equities	2.27%	7.45%
Developed Foreign Equities	14.21%	6.90%
Emerging Foreign Equities	5.49%	7.40%
Private Equity	20.00%	8.26%
Opportunity Funds/Absolute Return	5.00%	6.01%
Real Estate (Property)	13.75%	6.51%
Real Estate (REITS)	2.50%	6.76%
Commodities	7.71%	6.07%
Assumed Inflation		2.75%

**Discount Rate** – The discount rate used to measure the total pension liability was 7.50 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from the plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50 percent) or 1-perentage-point higher (8.50 percent) than the current rate.

**Notes to Financial Statements** 

Year Ended June 30, 2017

#### 7. Defined Benefit Pension Plan (continued)

#### **Changes Subsequent to the Measurement Date**

As described above, GASB 67 and GASB 68 require the Total Pension Liability to be determined based on the benefit terms in effect at the Measurement Date. Any changes to benefit terms that occurs after that date are reflected in amounts reported for the subsequent Measurement Date. However, Paragraph 80f of GASB 68 requires employers to briefly describe any changes between the Measurement Date and the employer's reporting date that are expected to have a significant effect on the employer's share of the collective Net Pension Liability, along with an estimate of the resulting change, if available.

At its July 28, 2017 meeting, the PERS Board lowered the assumed rate to 7.2 percent. For member transactions, this rate will take effect January 1, 2018. The current assumed rate is 7.5 percent and has been in effect for member transactions since January 1, 2016.

A deferred compensation plan is available to employees wherein they may execute an individual agreement with the City for amounts earned by them to not be paid until a future date when certain circumstances are met. These circumstances are: termination by reason of death, disability, resignation, or retirement. Payment to the employee will be made over a period not to exceed 15 years. The deferred compensation plan is one which is authorized under IRC Section 457 and has been approved in its specifics by a private ruling from the Internal Revenue Service. The assets of the plan are held by the administrator for the sole benefit of the plan participants and are not considered assets or liabilities of the City.

Individual Account Program - In the 2003 legislative session, the Oregon Legislative Assembly created a successor plan for OPERS. The Oregon Public Service Retirement Plan (OPSRP) is effective for all new employees hired on or after August 29, 2003, and applies to any inactive OPERS members who return to employment following a six month or greater break in service. The new plan consists of the defined benefit pension plans and a defined contribution pension plan (the Individual Account Program or IAP). Beginning January 1, 2004, all OPERS member contributions go into the IAP portion of OPSRP. OPERS' members retain their existing OPERS accounts, but any future member contributions are deposited into the member's IAP, not the member's OPERS account. Those employees who had established an OPERS membership prior to the creation of OPSRP will be members of both the OPERS and OPSRP system as long as they remain in covered employment. Members of OPERS and OPSRP are required to contribute six percent of their salary covered under the plan that is invested in the IAP. The City makes this contribution on behalf of its employees.

#### 8. Other Information

#### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. Except for unemployment compensation, the City purchases commercial insurance to minimize its exposure to these risks. There was no change in commercial insurance coverage from fiscal year 2016 to 2017. Workers compensation claims are insured through incurred loss retrospective policies. Settled claims have not exceeded this commercial coverage for any of the past three years. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

**Notes to Financial Statements** 

Year Ended June 30, 2017

#### 8. Other Information (continued)

#### **Deferred Compensation Plan**

The City has a deferred compensation plan created in accordance with the Internal Revenue Code Section 457(g). The plan is administered by independent plan administrators through administrative service agreements. The plan is available to all employees of the City. Employees may defer a portion of their salary until future years. Deferred compensation is not available to employees until termination, retirement, death, or financial hardship. The plan's assets are held in a custodial account for the exclusive benefit of participants and beneficiaries, and are not subject to the claims of the City's creditors, nor can they be used by the City for any purpose other than the payment of benefits to the plan participants.

Accordingly, these plan assets and related liability are not recorded in the City's basic financial statements.

#### Post-employment Healthcare Plan (Implicit Subsidy)

**Plan Description.** The City does not have a formal post-employment benefits plan for employees; however, the City is required by Oregon Revised Statutes 243.303 to provide retirees with group health and dental insurance from the date of retirement to age 65 at the same rate provided to current employees. GASB Statement No. 45 is applicable to the City due to the implicit rate subsidy. This "plan" is a single-employer plan that does not stand alone, and therefore, does not issue its own financial statements.

**Funding Policy.** When applicable, the City's insurance provider bills and collects insurance premiums from all retirees who choose to utilize the City's health care plans. For the fiscal year ended June 30, 2017, there is one City retiree that elected to purchase the City's group health and dental benefits.

Additionally, as a result of a negotiated agreement, there is an employee whose post-employment health care benefits are paid by the City that may be accounted for under GASB Statement No. 47.

**Funded Status.** As of June 30, 2017, the estimated GASB 45 valuation of OPEB is immaterial to the City's overall financial position and has not been recorded. The GASB 47 liability noted above is also considered immaterial to the overall financial statements and has been omitted. The benefit terminated May 31, 2013.

## City of Prineville, Oregon Notes to Financial Statements

Year Ended June 30, 2017

#### 10. Fund Balances

Below is a schedule of fund balances as of June 30, 2017, based on GASB Statement No. 54 implementation:

Fund Balances:	G	eneral Fund	mergency patch Fund	Tra	nsportation Fund	nsportation DC Fund	Debt ice Fund		OB Debt vice Fund	 Total
Restricted:						<u>.</u>		<u> </u>		<u>.</u>
Highways and streets		-	 		269,757	 518,810	 -		-	 788,567
		-	 -		269,757	 518,810	-		-	 788,567
Committed to:										
Public safety		-	371,559		-	-	-		-	371,559
Debt service		_	-		-	-	556,703		72,485	629,188
		-	371,559		-	-	556,703		72,485	1,000,747
Assigned to: Other										
purposes		121,280	-		-	-	-		-	121,280
Unassigned:		1,583,740			-	 	-		-	 1,583,740
Total Fund Balances	\$	1,705,020	\$ 371,559	\$	269,757	\$ 518,810	\$ 556,703	\$	72,485	\$ 3,494,334

## **Financial Section**

## **Required Supplementary Information**

Schedule of Contributions and the Proportionate Share of the Net Pension Liability

General Fund Emergency Dispatch Fund Transportation Fund



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Required Supplementary Information For the fiscal year ended June 30, 2017

#### SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

	(a)	(b)		(b/c)	Plan fiduciary
	Employer's	Employer's	(c)	NPL as a	net position as
Year	proportion of	proportionate share		percentage	a percentage of
Ended	the net pension	of the net pension	covered	of covered	the total pension
June 30,	liability (NPL)	liability (NPL)	payroll	payroll	liability
2017	0.03 %	\$ 4,368,284	\$ 4,020,150	108.7 %	80.5 %
2016	0.05 %	\$ 2,939,113	\$ 3,748,420	78.4 %	91.9 %
2015	0.05 %	\$ (1,142,184)	\$ 3,895,646	(29.3) %	103.6 %
2014	0.05 %	\$ 2,571,446	\$ 3,404,867	75.5 %	92.0 %

The amounts presented for each fiscal year were actuarial determined at 12/31 and rolled forward to the measurement date.

These schedules are presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

#### **SCHEDULE OF CONTRIBUTIONS**

		Con	tributions in					Contribution	ıs
Year	Statutorily	rel	ation to the	Co	ntribution	]	Employer's	as a percen	t
Ended	required	statut	torily required	de	eficiency		covered	of covered	
June 30,	contribution		ontribution	(	excess)		payroll	payroll	
	_							_	
2017	\$ 434,885	\$	434,885	\$	-	\$	4,060,780	10.71	%
2016	\$ 444,858	\$	444,858	\$	-	\$	4,020,150	11.07	%
2015	\$ 317,320	\$	317,320	\$	-	\$	3,748,420	8.5	%
2014	\$ 318,177	\$	318,177	\$	-	\$	3,895,646	8.5	%

The amounts presented for each fiscal year were actuarial determined at 12/31 and rolled forward to the measurement date.

These schedules are presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual General Fund

	Original Budget	Final Amended Budget	Actual	Variance with Final Budget
Revenues				
Property taxes	\$ 1,920,000	\$ 1,920,000	\$ 1,963,049	\$ 43,049
Transient room taxes	300,000	300,000	329,514	29,514
Franchise taxes	1,919,000	1,919,000	2,479,972	560,972
Licenses and permits	10,700	10,700	9,218	(1,482)
Intergovernmental	233,000	233,000	228,639	(4,361)
Charges for service	231,500	231,500	150,662	(80,838)
Interest	4,000	4,000	8,974	4,974
Miscellaneous	60,300	60,300	73,858	13,558
Total revenues	4,678,500	4,678,500	5,243,886	565,386
Expenditures				
Current				
Police	2,618,200	2,693,200 (1)	2,646,614	46,586
Non-departmental	965,500	1,055,500 (1)	972,193	83,307
Debt service		-		
Principal	104,500	104,500 (2)	59,389	45,111
Interest	-	- (2)	7,176	(7,176)
Contingency	978,459	813,459 (1)		813,459
Total expenditures	4,666,659	4,666,659	3,685,372	981,287
Excess of revenues over/				
(under) expenditures	11,841	11,841	1,558,514	1,546,673
Other financing sources/(uses)				
Transfers in	100,000	100,000	75,075	(24,925)
Transfers out	(1,683,700)	(1,683,700) (1)	(1,733,700)	(50,000)
Debt proceeds	700,000	700,000	720,000	20,000
Total other financing sources (uses)	(883,700)	(883,700)	(938,625)	(54,925)
Net change in fund balance	(871,859)	(871,859)	619,889	1,491,748
Fund balance, July 1, 2016	871,859	871,859	963,851	91,992
Fund balance, June 30, 2017	\$ -	\$ -	1,583,740	\$ 1,583,740
Reconciliation to GAAP fund balance:				
Consolidation of community developmen	nt fund balance		121,280	
Total fund balance			\$ 1,705,020	

<sup>(1)</sup> Appropriation Level

<sup>(2)</sup> Principal and interest are budgeted together as one line item

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Transportation Fund

Year Ended June 30, 2017

D		Original Budget		Final Amended Budget	-		Actual		riance with
Revenues Franchise taxes	\$	277,000	\$	277,000		\$	277,000	\$	
Licenses and permits	Þ	277,000	Þ	277,000		Ф	12,075	Ф	12,075
Intergovernmental		820,000		820,000			952,906		132,906
Interest		1,200		1,200			2,689		1,489
Miscellaneous		8,500		8,500	_		6,136		(2,364)
Total revenues		1,106,700		1,106,700	-		1,250,806		144,106
Expenditures									
Current									
Personal services		217,400		237,400	(1)		231,494		5,906
Materials and services		206,400		246,400	(1)		221,956		24,444
Capital outlay		410,400		505,400	(1)		493,285		12,115
Contingency		176,281		21,281	(1)		-		21,281
Total expenditures		1,010,481		1,010,481	<u>.</u>		946,735		63,746
Excess of revenue over/									
(under) expenditures		96,219		96,219			304,071		207,852
Other financing sources/(uses)									
Transfers in		100,000		100,000			100,000		-
Transfers out		(401,500)		(401,500)	(1)		(401,500)		-
Total other financing sources (uses)		(301,500)		(301,500)	_		(301,500)		-
Net change in fund balance		(205,281)		(205,281)			2,571		207,852
Fund balance, July 1, 2016		205,281		205,281	<u>-</u>		267,186		61,905
Fund balance, June 30, 2017	\$	-	\$	-	=	\$	269,757	\$	269,757

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Emergency Dispatch Fund

Year Ended June 30, 2017

	Original Budget	Final Amended Budget	Actual	Variance with Final Budget
Revenues	h 502.200	<b>* * * * * * * * * *</b>	Φ 000040	<b>4 24 7 4 2</b>
Intergovernmental	\$ 693,300	\$ 693,300	\$ 908,848	\$ 215,548
Miscellaneous	3,500	3,500	2 400	(3,500)
Interest	2,000	2,000	2,490	490
Total revenues	698,800	698,800	911,338	212,538
Expenditures				
Current				
Personal services	926,000	926,000 (	(1) 832,223	93,777
Materials and services	182,500	200,500 (	(1) 199,718	782
Capital outlay	30,000	215,000 (	(1) 199,544	15,456
Contingency	229,497	26,497	- (1)	26,497
Total expenditures	1,367,997	1,367,997	1,231,485	136,512
Excess of revenues over/				
(under) expenditures	(669,197)	(669,197)	(320,147)	349,050
Other financing sources (uses)				
Transfers out	(168,900)	(168,900) (	(1) (168,900)	-
Transfers in	521,400	521,400	521,400	
Total other financing sources (uses)	352,500	352,500	352,500	
Net change in fund balance	(316,697)	(316,697)	32,353	349,050
Fund balance, July 1, 2016	316,697	316,697	339,206	22,509
Fund balance, June 30, 2017	\$ -	\$ -	\$ 371,559	\$ 371,559



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#### **Financial Section**

## **Supplementary Information**

### **Governmental Funds**

Community Development Fund Transportation SDC Fund Local Improvement District Debt Service Fund Pension Obligation Debt Service Fund

### **Proprietary Funds**

## **Enterprise Funds**

Water Fund
Wastewater Fund
Railroad Fund
Airport Fund
Golf Course Fund
Freight Depot Fund

#### **Internal Service Funds**

Internal Service Funds City Hall Funds Public Works Support Services Fund

#### **Other Financial Schedules**

**Property Tax Collection** 



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# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Community Development Fund

Year Ended June 30, 2017

	Origi	nal Budget	Fi	nal Budget	_		Actual		ance with
Revenues	Φ.	40.000	Ф	40.000		Φ	57.224	Ф	17.004
Licenses and permits	\$	40,000	\$	40,000		\$	57,324	\$	17,324
Intergovernmental Charges for services		5,300 38,900		5,300			15,225 7,339		9,925
Interest		38,900 400		38,900 400			7,339		(31,561) 393
					-				
Total revenues		84,600		84,600	-		80,681		(3,919)
Expenditures									
Current									
Personal services		242,000		242,000			238,712		3,288
Materials and services		27,800		27,800	(1)		18,013		9,787
Capital outlay		-		-	(1)		-		-
Contingency		69,680		69,680	(1)				69,680
Total expenditures		339,480		339,480	-		256,725		82,755
Excess of revenues over/									
(under) expenditures		(254,880)		(254,880)			(176,044)		78,836
Other financing sources (uses)									
Transfers out		(118,500)		(118,500)	(1)		(118,500)		-
Transfers in		315,000		315,000	-		337,803		22,803
Total other financing sources (uses)		196,500		196,500	_		219,303		22,803
Net change in fund balance		(58,380)		(58,380)			43,259		101,639
Fund balance, July 1, 2016		58,380		58,380	_		78,021		19,641
Fund balance, June 30, 2017	\$	-	\$	-	=		121,280	\$	121,280
Reconciliation to GAAP fund balance:  Consolidation of fund balance with general fund  Total fund balance						\$	(121,280)		

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Transportation SDC Fund

		Final				
	Original	Amended				riance with
	 Budget	 Budget		Actual	Fir	al Budget
Revenues						
Interest	\$ 2,000	\$ 2,000	\$	4,235	\$	2,235
System development charges	 350,000	350,000		334,548		(15,452)
Total revenues	352,000	352,000		338,783		(13,217)
Expenditures						
Current						
Capital outlay	250,000	300,000 (1)	)	300,000		-
Contingency	 543,594	493,594 (1				493,594
Total expenditures	 793,594	 793,594		300,000		493,594
Excess of revenues over/						
(under) expenditures	(441,594)	(441,594)		38,783		480,377
Other financing sources (uses)						
Transfers out	(17,500)	(17,500) (1		(16,727)		773
Net change in fund balance	(459,094)	(459,094)		22,056		481,150
Fund balance, July 1, 2016	 459,094	459,094		496,754		37,660
Fund balance, June 30, 2017	\$ <u>-</u> _	\$ <u>-</u> _	\$	518,810	\$	518,810

<sup>(1)</sup> Appropriation Level

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Local Improvement District Debt Service Fund

	ginal and al Budget	,	Final Amended Budget		Actual	iance with al Budget
Revenues						
Interest	\$ -	\$	-		\$ 2,375	\$ 2,375
Assessment payments	 1,200,000		1,200,000	_	1,269,851	 69,851
Total revenues	 1,200,000		1,200,000	_	1,272,226	72,226
Expenditures						
Debt service						
Principal	1,200,000		1,200,000 (2	′	1,164,016	35,984
Interest	-		26,400 (2		62,315	(35,915)
Contingency	 -		- (1	1) _	-	 -
Total expenditures	 1,200,000		1,226,400	_	1,226,331	 69
Excess of revenues over/ (under) expenditures	-		(26,400)		45,895	72,295
Other financing sources/(uses)						
Transfers out	 (101,475)		(75,075) (1	1) _	(75,075)	 
Total other financing sources (uses)	 (101,475)		(75,075)	_	(75,075)	 
Net change in fund balance	(101,475)		(101,475)		(29,180)	72,295
Fund balance, July 1, 2016	 101,475		101,475	_	101,665	190
Fund balance, June 30, 2017	\$ -	\$	-	_	\$ 72,485	\$ 72,485

<sup>(1)</sup> Appropriation Level

<sup>(2)</sup> Appropriation level is Principal and Interest Combined

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Pension Obligation Debt Service Fund

	ginal and al Budget	_	1	Actual	iance with
Revenues					
Charges for Services	\$ 313,000		\$	557,954	\$ 244,954
Interest	 1,000	-		4,202	 3,202
Total revenues	 314,000	_		562,156	248,156
Expenditures					
Debt service					
Principal	125,000 (	(1)		125,000	-
Interest	133,200 (	(1)		133,133	67
Contingency	 241,142 (	(1)		-	 241,142
Total expenditures	499,342	_		258,133	 241,209
Net change in fund balance	(185,342)			304,023	489,365
Fund balance, July 1, 2016	185,342	_		252,680	 67,338
Fund balance, June 30, 2017	\$ -	_	\$	556,703	\$ 556,703

<sup>(1)</sup> Appropriation Level

# City of Prineville, Oregon Combining Schedule of Net Position

## Water Fund

June 30, 2017

Assets	 Water Fund	ater SDC Fund	Totals
Current assets Cash and investments Accounts receivable Inventory	\$ 994,522 406,730 202,197	\$ 50,491	\$ 1,045,013 406,730 202,197
Total current assets	 1,603,449	 50,491	1,653,940
Non-current assets  Due from general fund  Capital assets:	53,828	-	53,828
Non-depreciable Other capital assets Accumulated depreciation	 476,603 15,774,586 (4,031,168)	- - -	476,603 15,774,586 (4,031,168)
Net non-current assets	12,273,849	-	12,273,849
Total assets	\$ 13,877,298	\$ 50,491	\$ 13,927,789
Liabilities and net position Current liabilities			
Accounts payable Deposits Accrued interest Bonds payable, current portion	\$ 118,659 26,627 15,121 178,871	\$ 3,000	\$ 121,659 26,627 15,121 178,871
Total current liabilities	 339,278	 3,000	342,278
Long-term liabilities  Bond premium  Bonds payable, net of current portion  Total long-term liabilities	 50,323 2,430,000 2,480,323	- - -	 50,323 2,430,000 2,480,323
Total liabilities	 2,819,601	 3,000	2,822,601
Net position  Net Investment in Capital Assets Restricted Unrestricted Total net position	 9,560,827 - 1,496,870 11,057,697	- 47,491 - 47,491	9,560,827 47,491 1,496,870 11,105,188
Total liabilities and net position	\$ 13,877,298	\$ 50,491	\$ 13,927,789
1	 	 	

# Combining Schedule of Revenues, Expenses and Changes in Net Position Water Fund

	Water Fund	W	ater SDC Fund	Totals
Operating revenue				
Charges for services	\$ 2,343,857	\$	-	\$ 2,343,857
System development charges	-		152,731	152,731
Other	 100,955			 100,955
Total operating revenue	2,444,812		152,731	 2,597,543
Operating expenses				
Materials and services	614,750		-	614,750
Depreciation	 319,394			319,394
Total operating expenses	934,144			 934,144
Operating income (loss)	1,510,668		152,731	1,663,399
Non-operating revenues (expenses)				
Interest income	8,142		1,176	9,318
Interest expense	(118,676)		-	(118,676)
Bond premium amortization	3,870		-	3,870
Contributed capital	379,063		-	379,063
Transfers in	168,886		-	168,886
Transfers out	 (1,171,800)		(176,523)	(1,348,323)
Total non-operating revenues (expenses)	 (730,515)		(175,347)	(905,862)
Change in net position	780,153		(22,616)	757,537
Net position, July 1, 2016	10,277,544		70,107	10,347,651
Net position, June 30, 2017	\$ 11,057,697	\$	47,491	\$ 11,105,188

### Combining Schedule of Cash Flows Water Fund

		Water Fund	W	ater SDC Fund	Totals
Cash flows from operating activities Cash received from customers Cash payments for goods and services	\$	2,412,099 (587,245)	\$	152,731	\$ 2,564,830 (587,245)
Net cash flows from operating activities		1,824,854		152,731	 1,977,585
Cash flows from non-capital activities Transfers out Transfers in Interfund loan repayments		(1,171,800) 168,886 52,763		(176,523) - -	(1,348,323) 168,886 52,763
Net cash flows from non-capital activities	_	(950,151)		(176,523)	 (1,126,674)
Cash flows from capital financing activities Acquisition of capital assets Debt reduction Interest paid on debt		(944,258) (160,000) (120,015)		- - -	(944,258) (160,000) (120,015)
Net cash flows from capital financing activities		(1,224,273)			 (1,224,273)
Cash flows from investing activities Interest earned		8,142		1,176	9,318
Net increase (decrease) in cash		(341,428)		(22,616)	(364,044)
Cash - July 1, 2016		1,335,950		73,107	 1,409,057
Cash - June 30, 2017	\$	994,522	\$	50,491	\$ 1,045,013
Reconciliation of operating income to net cash flows from operatings Operating income (loss) Adjustments to reconcile operating income	\$	1,510,668	\$	152,731	\$ 1,663,399
to net cash flows from operating activities  Depreciation  Changes in assets and liabilities		319,394		-	319,394
Increase/(decrease) in accounts payable Increase/(decrease) in deposits Decrease/(increase) in inventory Decrease/(increase) in accounts receivable		9,425 (270) 18,080 (32,443)		- - - -	9,425 (270) 18,080 (32,443)
Total adjustments		314,186			 314,186
Net cash from operating activities	\$	1,824,854	\$	152,731	\$ 1,977,585
Noncash investing, capital, and financing activities  Contributions of capital assets		379,063		-	

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Water Fund

		Original Budget	Am	inal ended idget		Actual	riance with
Revenues							
Intergovernmental	\$	35,000	\$	35,000		\$ 25,000	\$ (10,000)
Charges for service		2,256,000	2,	256,000		2,343,857	87,857
Interest		5,000		5,000		8,142	3,142
Other		5,500		5,500		75,955	 70,455
Total revenues		2,301,500	2,	266,500		2,452,954	 151,454
Expenditures							
Materials and services		613,100		623,100	(1)	614,750	8,350
Capital outlay		735,000		995,000	(1)	944,258	50,742
Debt service							
Principal		160,000		160,000	(1)	160,000	-
Interest		120,100		120,100	(1)	118,676	1,424
Contingency		1,150,441		880,441	(1)	-	 880,441
Total expenditures		2,778,641	2,	778,641		1,837,684	 940,957
Excess of revenues over/							
(under) expenditures		(477,141)	(	477,141)		615,270	1,092,411
Other financing sources (uses)							
Transfers in		124,000		124,000		168,886	44,886
Transfers out		(1,171,800)	(1,	171,800)	(1)	(1,171,800)	 -
Total other financing sources (uses)		(1,047,800)	(1,	047,800)		(1,002,914)	44,886
Net change in fund balance		(1,524,941)	(1,	524,941)		(387,644)	1,137,297
Fund balance, July 1, 2016		1,524,941	1,	524,941		1,884,514	 359,573
Fund balance, June 30, 2017	\$		\$	-		1,496,870	\$ 1,496,870
Reconciliation to net position - GAAP Basis: Adjustment for capital assets, net of accum Adjustment for note payable - due within o Adjustment for unamortized bond premium Adjustment for amount due from general fu Adjustment for note payable	ne year 1	-				12,273,849 (175,000) (54,194) (53,828) (2,430,000)	

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Water SDC Fund Year Ended June 30, 2017

	Original and Final Budget		Final Amended Budget		Actual		Variance with Final Budget	
Revenues								
Interest	\$	600	\$	600	\$	1,176	\$	576
System development charges		200,000		200,000		152,731		(47,269)
Total revenues		200,600		200,600		153,907		(46,693)
Expenditures								
Contingency		87,192		25,892 (1)				25,892
Total expenditures		87,192		25,892				25,892
Excess of revenues over/								
(under) expenditures		113,408		174,708		153,907		(20,801)
Other financing sources (uses)								
Transfers out		(124,000)		(185,300) (1)		(176,523)		8,777
Total other financing sources (uses)		(124,000)		(185,300)		(176,523)		8,777
Net change in fund balance		(10,592)		(10,592)		(22,616)		(12,024)
Fund balance, July 1, 2016		10,592		10,592		70,107		59,515
Fund balance, June 30, 2017	\$	-	\$	-		47,491	\$	47,491
Reconciliation to net position - GAAP Basis:						_		
Net position - GAAP Basis						47,491		

# City of Prineville, Oregon Combining Schedule of Net Position

## Wastewater Fund

June 30, 2017

	V	Vastewater Fund	Was	Wastewater SDC Fund		Totals	
Assets							
Current assets							
Cash and investments	\$	1,170,337	\$	-	\$	1,170,337	
Accounts receivable		541,104		607,666		1,148,770	
Inventory		29,408				29,408	
Total current assets		1,740,849		607,666		2,348,515	
Non-current assets							
Restricted cash and investments		304,000		-		304,000	
Capital assets:							
Non-depreciable		1,029,290		-		1,029,290	
Other capital assets, Net		30,100,815				30,100,815	
Net non-current assets		31,434,105		<u>-</u>		31,434,105	
Γotal assets	\$	33,174,954	\$	607,666	\$	33,782,620	
Liabilities and net position  Current liabilities							
Accounts payable	\$	62,673	\$	485,632	\$	548,305	
Accrued interest		64,085		-		64,085	
Deposits		58,022		-		58,022	
Accrued compensated absenses		13,212		-		13,212	
Bonds payable, current portion		623,448		_		623,448	
Total current liabilities		821,440		485,632		1,307,072	
Long-term liabilities							
Due to General Fund		-		61,230		61,230	
Bond premium		66,973		-		66,973	
Notes Payable		-		4,695,378		4,695,378	
Bonds payable, net of current portion		8,788,244		-		8,788,244	
Total long-term liabilities		8,855,217		4,756,608		13,611,825	
Total liabilities		9,676,657		5,242,240		14,918,897	
Net position							
Net Investment in Capital Assets		21,651,440		-		21,651,440	
Restricted for debt service		304,000		-		304,000	
Restricted for capital projects		-		-		-	
Unrestricted		1,542,857		(4,634,574)		(3,091,717	
Total net position		23,498,297		(4,634,574)		18,863,723	
Total liabilities and net position	\$	33,174,954	\$	607,666	\$	33,782,620	

# Combining Schedule of Revenues, Expenses and Changes in Net Position Wastewater Fund

	<u>v</u>	Vasterwater Fund	Wa	stewater SDC Fund	Totals
Operating revenue					
Intergovernmental	\$	-	\$	2,205,961	\$ 2,205,961
Charges for services		3,419,401		165,018	3,584,419
Other		58,300		1,999	 60,299
Total operating revenue		3,477,701		2,372,978	 5,850,679
Operating expenses					
Salaries and fringe benefits		117,047		-	117,047
Materials and services		831,520		425	831,945
Depreciation		563,091		-	563,091
Total operating expenses		1,511,658		425	1,512,083
Operating income (loss)		1,966,043		2,372,553	4,338,596
Non-operating revenues (expenses)					
Interest income		9,545		2,070	11,615
Interest expense		(347,583)		-	(347,583)
Bond premium amortization		5,151		-	5,151
Sale of Assets		157,457		-	157,457
Transfers in		43,155		-	43,155
Transfers out		(1,315,200)		(56,300)	 (1,371,500)
Total non-operating revenues (expenses)		(1,447,475)		(54,230)	(1,501,705)
Other non-operating items					
Contributed capital		5,245,660		(4,827,919)	417,741
Change in net position		5,764,228		(2,509,596)	3,254,632
Net position, July 1, 2016		17,734,069		(2,124,978)	15,609,091
Net position, June 30, 2017	\$	23,498,297	\$	(4,634,574)	\$ 18,863,723

# City of Prineville, Oregon Combining Schedule of Cash Flows

## **Wastewater Fund**

	Wastewater Wastewater SDC Fund Fund Totals	
Cash flows from operating activities Cash received from customers Cash payments for goods and services Cash payments to employees	\$ 3,370,043  \$ 3,005,728  \$ 6,375,7 (808,859)  (770,823)  (1,579,6 (113,409)  - (113,4	582)
Net cash flows from operating activities	2,447,775 2,234,905 4,682,6	580
Cash flows from non-capital activities Transfers out Transfers in	(1,315,200) (56,300) (1,371,5 43,155 - 43,1	
Net cash flows from non-capital activities	(1,272,045) (56,300) (1,328,3	345)
Cash flows from capital financing activities Sale of Assets Acquisition of capital assets Debt proceeds Debt reduction Interest paid on debt	157,457 - 157,4 (326,991) (4,827,919) (5,154,9 - 2,204,578 2,204,5 (560,401) - (560,4 (352,063) - (352,0	910) 578 401)
Net cash flows from capital financing activities	$(1,081,998) \qquad (2,623,341) \qquad (3,705,3)$	339)
Cash flows from investing activities Interest earned	9,545 2,070 11,6	515
Net decrease in cash	103,277 (442,666) (339,3	389)
Cash - July 1, 2016	1,371,060 442,666 1,813,7	726
Cash - June 30, 2017	\$ 1,474,337 \$ - \$ 1,474,3	337
Reconciliation of operating income to net cash flows from operatings Operating income Adjustments to reconcile operating income to net cash flows from operating activities	\$ 1,966,043 \$ 2,372,553 4,338,5	596
Depreciation Changes in assets and liabilities	563,091 - 563,0	)91
Increase/(decrease) in accounts payable Increase/(decrease) in other liabilities Increase/(decrease) in accrued expenses Increase/(decrease) in deposits Decrease/(increase) in accounts receivable Decrease/(increase) in inventory	519 - 5 (108,177) 632,750 524,5	230 538 519
Total adjustments	481,732 (137,648) 344,0	)84
Net cash from operating activities	\$ 2,447,775  \$ 2,234,905  \$ 4,682,6	580
Noncash investing, capital, and financing activities  Contributions of capital assets	5,245,660 (4,827,919) 417,7	741

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Wastewater Fund

	Original Budget	Final Amended Budget	_		Actual	Variance Final B	
Revenues Charges for service	\$ 3,297,500	\$ 3,297,500		\$	3,419,401	\$ 12	21,901
Interest	4,000	4,000		Ψ	9,545	ψ 12	5,545
Other	25,100	25,100	_		58,300	3	33,200
Total revenues	3,326,600	3,326,600	_		3,487,246	16	60,646
Expenditures							
Personal services	113,200	120,200			117,047		3,153
Materials and services	733,500	772,500			758,122	1	14,378
Capital outlay	135,000	375,000	(1)		374,029		971
Debt service	<b>-</b> 0 - 0 - 10 0	<b>=</b> 0.40.400					
Principal	5,060,400	5,060,400			560,401		99,999
Interest Other requirements	407,200	407,200	(1)		347,583	3	59,617
Other requirements  Loan fees	26,400	26,400	(1)		26,360		40
Contingency	1,336,650	1,050,650			20,300	1.04	50,650
Total expenditures	7,812,350	7,812,350	_(1)		2,183,542		28,808
Excess of revenues over/	7,612,888	7,012,000	-		2,100,012		20,000
(under) expenditures	(4,485,750)	(4,485,750)	)		1,303,704	5,78	39,454
Other financing sources (uses) Sale of Assets					157 457	14	7 157
Debt Proceeds	4,500,000	4,500,000			157,457		57,457 00,000)
Transfers in	50,000	50,000			43,155		(6,845)
Transfers out	(1,315,200)	(1,315,200)	(1)		(1,315,200)		-
Total other financing sources (uses)	3,234,800	3,234,800			(1,114,588)	(4,34	19,388)
Net change in fund balance	(1,250,950)	(1,250,950)	)		189,116	1,44	10,066
Fund balance, July 1, 2016	1,554,950	1,554,950	_		1,657,741	10	02,791
Fund balance, June 30, 2017	304,000	304,000			1,846,857	1,54	12,857
Other requirements							
Restricted for debt service	304,000	304,000	_		304,000		-
Ending unassigned, unrestricted fund balance	\$ -	\$ -	=		1,542,857	\$ 1,54	12,857
Reconciliation to fund balance - modified accr	ual budgetary basis						
Adjustment for beginning fund balance					9,574		
Adjustment for current year change in accru	ed absences				3,638		
Fund balance - modified accrual budgetary bas	is				1,556,069		
Reconciliation to net position - GAAP Basis:							
Adjustment for capital assets, net of accumu					31,130,105		
Adjustment for accrued compensated absence					(13,212)		
Adjustment for note payable - due within on	e year				(618,297)		
Adjustment for unamortized bond premium					(72,124)		
Adjustment for notes payable					(8,788,244)		
Net position - GAAP Basis				\$	23,498,297		
(1) Appropriation Level							

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Wastewater SDC Fund

Year Ended June 30, 2017

	iginal and nal Budget	Final Amended Budget	_	Actual	riance with
Revenues					
Intergovernmental	\$ 2,410,000	\$ 2,410,000		\$ 2,205,961	\$ (204,039)
Interest	1,000	1,000		2,070	1,070
Miscellaneous	-	-		1,999	1,999
System development charges	 350,000	 350,000	-	 165,018	 (184,982)
Total revenues	2,761,000	 2,761,000	-	 2,375,048	 (385,952)
Expenditures					
Material and services	10,000	10,000	(1)	425	9,575
Capital outlay	4,810,000	5,039,500	(1)	4,827,919	211,581
Contingency	 191,707	 11,707	(1)	 -	 11,707
Total expenditures	 5,011,707	5,061,207		 4,828,344	 232,863
Excess of revenues over/					
(under) expenditures	(2,250,707)	(2,300,207)		(2,453,296)	(153,089)
Other financing sources (uses)					
Debt proceeds	2,250,000	2,250,000		2,204,578	(45,422)
Transfers out	 (114,500)	(65,000)	(1)	(56,300)	8,700
Total other financing sources (uses)	2,135,500	2,185,000	-	 2,148,278	 (36,722)
Net change in fund balance	(115,207)	(115,207)		(305,018)	(189,811)
Fund balance, July 1, 2016	115,207	115,207	•	365,822	250,615
Fund balance, June 30, 2017	\$ -	\$ 	=	60,804	\$ 60,804
Adjustment for note payable				(4,695,378)	
Net position - GAAP Basis				\$ (4,634,574)	

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Railroad Fund

		Original Budget		Final Amended Budget	_		Actual		riance with
Revenues	Φ.	500 500	Φ.	005 500		Φ.	1 001 710	Φ.	(104.010)
Charges for services	\$	723,500	\$	987,500		\$	1,091,512	\$	(104,012)
Interest		-		-			5,682		(5,682)
Miscellaneous		197,100		197,100	-		68,838		128,262
Total revenues		920,600		1,184,600	-		1,166,032		18,568
Expenditures									
Personal services		373,900		373,900	(1)		303,560		70,340
Materials and services		386,100		511,100	(1)		409,736		101,364
Capital outlay		-		250,000	(1)		205,604		44,396
Debt service									
Principal		49,400		49,400	(1)		49,221		179
Interest		1,100		1,100	(1)		156		944
Contingency		854,049		743,049	(1)		-		743,049
Total expenditures		1,664,549		1,928,549	_		968,277		960,272
Excess of revenues over/ (under) expenditures		(743,949)		(743,949)			197,755		941,704
•		` ' '		, , ,					
Other financing sources (uses)		<b>50.500</b>		<b>5</b> 0. <b>5</b> 00			<b>5</b> 0. <b>5</b> 00		
Transfers in		50,500		50,500	(1)		50,500		-
Transfers out		(91,200)		(91,200)	(1)		(91,200)		-
Total other financing sources (uses)		(40,700)		(40,700)	-		(40,700)		-
Net change in fund balance		(784,649)		(784,649)			157,055		941,704
Fund balance, July 1, 2016		784,649		784,649	-		902,566		117,917
Fund balance, June 30, 2017	\$		\$	_	=		1,059,621	\$	1,059,621
Reconciliation to fund balance - modified accr Adjustment for beginning fund balance Adjustment for current year change in accre		-					26,825 7,412		
Fund balance - modified accrual budgetary bas	sis						1,093,858		
Reconciliation to net position - GAAP Basis: Adjustment for capital assets, net of accume Adjustment for accrued compensated absen Adjustment for amount due from general fu	ces payab						8,163,959 (34,237) (771,851)		
Net position - GAAP Basis						\$	8,451,729		

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Airport Fund

Year Ended June 30, 2017

	Original Budget	Final Amended Budget		Actual	Variance with Final Budget
Revenues					
Intergovernmental	\$ 3,730,000	\$ 3,730,000		\$ 1,426,300	\$ (2,303,700)
Charges for services	881,000	881,000		547,012	(333,988)
Interest	100	100	=		(100)
Total revenues	4,611,100	4,611,100	-	1,973,312	(2,637,788)
Expenditures					
Personal services	159,100	159,100	(1)	144,068	15,032
Materials and services	789,000	789,000	(1)	523,040	265,960
Capital outlay	3,760,000	3,760,000	(1)	1,442,179	2,317,821
Contingency	30,649	30,649	(1)		30,649
Total expenditures	4,738,749	4,738,749	-	2,109,287	2,629,462
Excess of revenues over/					
(under) expenditures	(127,649)	(127,649)		(135,975)	(8,326)
Other financing sources (uses)					
Transfers in	180,000	180,000		230,000	50,000
Transfers out	(89,800)	(89,800)	(1)	(89,800)	
Total other financing sources (uses)	90,200	90,200	-	140,200	50,000
Net change in fund balance	(37,449)	(37,449)		4,225	41,674
Fund balance, July 1, 2016	37,449	37,449	_	61,663	24,214
Fund balance, June 30, 2017	\$ -	\$ -	<b>=</b>	65,888	\$ 65,888
Reconciliation to fund balance - modified a Adjustment for beginning fund balance Adjustment for current year change in ac				4,022 1,071	
Fund balance - modified accrual budgetary	basis			70,981	
Reconciliation to net position - GAAP Bas Adjustment for accrued compensated ab Adjustment for capital assets, net of acc	sences			(5,093) 1,894,923	

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Golf Course Fund

	Original Budget	Final Amended Budget	Actual	Variance with Final Budget
Revenues Charges for service Interest	\$ 1,322,400 2,500	\$ 1,322,400 2,500	\$ 1,084,652 3,263	\$ (237,748) 763
Miscellaneous	7,000	7,000	7,422	422
Total revenues	1,331,900	1,331,900	1,095,337	(236,563)
Expenditures				
Waste disposal	409,600	409,600 (1)	397,426	12,174
Golf course	422,500	422,500 (1)	359,446	63,054
Restaurant	471,400	471,400 (1)	452,972	18,428
Debt service: Principal	76,700	76,700 (2)	77,100	(400)
Debt service: Interest	24,200	24,200 (2)	22,270	1,930
Contingency	373,162	373,162 (1)		373,162
Total expenditures	1,777,562	1,777,562	1,309,214	468,348
Excess of revenues over/				
(under) expenditures	(445,662)	(445,662)	(213,877)	231,785
Other financing sources (uses)				
Transfers in	370,000	370,000	370,000	-
Transfers out	(127,400)	(127,400) (1)	(127,400)	-
Total other financing sources (uses)	242,600	242,600	242,600	-
Net change in fund balance	(203,062)	(203,062)	28,723	231,785
Fund balance, July 1, 2016	330,462	330,462	373,308	42,846
Fund balance, June 30, 2017	\$ 127,400	\$ 127,400	402,031	\$ 274,631
Reconciliation to fund balance - modifi Adjustment for beginning fund balan Adjustment for current year change	nce	sis	110,642 7,043	
Fund balance - modified accrual budge	tary basis		519,716	
Reconciliation to net position - GAAP Adjustment for capital assets, net of Adjustment for accrued compensate Adjustment for unamortized bond proposition and payable Adjustment for note payable	accumulated deprecia d absences payable		1,364,541 (117,685) (11,024) (415,000) (131,830)	
Net position - GAAP Basis			\$ 1,208,718	

- (1) Appropriation Level
- (2) Appropriation level is Principal and Interest Combined

#### Combining Balance Sheet Internal Service Funds

June 30, 2017

		nmental Type <i>A</i> ernal Services F		
-	Administrative	City Hall	Public Works	
	Services Fund	•		Total
Assets				
Current assets				
Cash and investments	\$ 529,760	\$ 212,625	\$ 395,495	\$ 1,137,880
Restricted cash and investments	-	105,000	-	105,000
Accounts receivable	3,602	-	-	3,602
Inventory			20,321	20,321
Total current assets	533,362	317,625	415,816	1,266,803
Capital Assets (net of accumulated depreciation)	91,055	1,565,442	637,510	2,294,007
Total assets	624,417	1,883,067	1,053,326	3,560,810
Deferred outflows of resources				
Pension related deferrals	783,139	-	698,015	1,481,154
Total assets and deferred outflows	1,407,556	1,883,067	1,751,341	5,041,964
Liabilities				
Current liabilities				
Accounts payable	33,054	8,799	7,473	49,326
Accrued interest payable	-	31,063	2,155	33,218
Deposits	-	-	1,500	1,500
Current portion notes payable	-	47,591	32,047	79,638
Proportionate share of net pension liability	937,925	-	835,977	1,773,902
Total current liabilities	970,979	87,453	879,152	1,937,584
Long-term liabilities				
Accrued compensated absences payable	66,853	-	102,013	168,866
Notes payable		1,301,755	66,508	1,368,263
Total long-term liabilities	66,853	1,301,755	168,521	1,537,129
Total liabilities	1,037,832	1,389,208	1,047,673	3,474,713
Deferred inflows of resources				
Pension related deferrals	290,214	-	258,669	548,883
Net Position				
Net investment in capital assets	91,055	216,096	538,955	846,106
Restricted - Debt Service	-	105,000	-	105,000
Unrestricted				
Unassigned	(11,545)	172,763	(93,956)	67,262
Total net position	\$ 79,510	\$ 493,859	\$ 444,999	\$ 1,018,368

#### Combining Schedule of Revenues, Expenses and Changes in Net Position Internal Service Funds

Year Ended June 30, 2017

## Governmental Type Activities Internal Services Funds

		Int	ernal	Services Fun	ıds			
	Ad	ministrative	C	ity Hall	Pu	blic Works		
	Se	rvices Fund	Maintenance		Support Services		Totals	
Operating revenue								
Intergovernmental	\$	-	\$	-	\$	-	\$	-
Charges for services		67,640		-		143,008		210,648
Other operating revenues				14,342		3,343		17,685
Total operating revenue		67,640		14,342		146,351		228,333
Operating expenses								
Salaries and fringe benefits		1,323,935		-		1,353,119		2,677,054
Materials and services		746,899		196,380		169,482		1,112,761
Depreciation		12,040		78,587		94,731		185,358
Total operating expenses		2,082,874		274,967		1,617,332		3,975,173
Operating income (loss)		(2,015,234)		(260,625)		(1,470,981)		(3,746,840)
Non-operating revenues (expenses)								
Interest income		3,397		2,069		2,500		7,966
Interest expense		-		(58,236)		(5,388)		(63,624)
Sale of assets		-		-		27,512		27,512
Transfer to other funds		(122,500)		(13,700)		(47,600)		(183,800)
Transfers from other funds		2,038,306		369,200		1,422,100		3,829,606
Total non-operating revenue (expense)		1,919,203		299,333		1,399,124		3,617,660
Change in net position		(96,031)		38,708		(71,857)		(129,180)
Net position, July 1, 2016		175,541		455,151		516,856		1,147,548
Net position, June 30, 2017	\$	79,510	\$	493,859	\$	444,999	\$	1,018,368

#### Combining Schedule of Cash Flows Internal Service Funds

				ntal Type Acti		es		
		Admin Services		City Hall Funds		Public Works Services		Totals
Cash flows from operating activities Cash received from customers Cash payments for goods and services Cash payments to employees	\$	67,659 (827,056) (1,155,788)	\$	14,342 (192,917)	\$	146,351 (239,254) (1,231,291)	\$	228,352 (1,259,227) (2,387,079)
Net cash flows from operating activities		(1,915,185)		(178,575)		(1,324,194)		(3,417,954)
Cash flows from non-capital activities Transfers from other funds Transfers to other funds		2,038,306 (122,500)		369,200 (13,700)		1,422,100 (47,600)		3,829,606 (183,800)
Net cash flows from non-capital activities		1,915,806		355,500		1,374,500		3,645,806
Cash flows from capital financing activities Acquisition of capital assets Debt reduction Interest paid on loans Sale of assets Net cash flows from capital financing activities		(39,406)		(45,651) (59,287) - (104,938)		(138,243) (31,269) (3,234) 27,512 (145,234)		(177,649) (76,920) (62,521) 27,512 (289,578)
Cash flows from investing activities Interest earned		3,397		2,069		2,500		7,966
Net increase (decrease) in cash		(35,388)		74,056		(92,428)		(53,760)
Cash - July 1, 2016		565,148		243,569		487,923		1,296,640
Cash - June 30, 2017	\$	529,760	\$	317,625	\$	395,495	\$	1,242,880
Reconciliation of operating income to net cash flows from operatings Operating income (loss) Adjustments to reconcile operating income to net cash flows from operating activities	\$	(2,015,234)	\$	(260,625)	\$	(1,470,981)	\$	(3,746,840)
Depreciation		12,040		78,587		94,731		185,358
Changes in assets and liabilities Increase/(decrease) in accounts payable Increase/(decrease) in payroll payable Decrease/(increase) in Net Pension Asset,		(80,157)		3,463		(69,834)		(146,528)
Deferred Outflows Increase/(decrease) in Net Pension Liabilities,		(278,727)		-		(248,431)		(527,158)
Deferred Inflows		419,699		-		374,080		793,779
Decrease/(increase) in accounts receivable Decrease/(increase) in inventory		19 -		-		62		19 62
Increase (decrease) in accrued expenses		27,175				(3,821)		23,354
Net cash flows from operating activities	\$	(1,915,185)	\$	(178,575)	\$	(1,324,194)	\$	(3,417,954)

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Administrative Services Fund

Year Ended June 30, 2017

		Original Budget	Final mended Budget	 Actual	iance with
Revenues					
Charges for service	\$	106,700	\$ 106,700	\$ 67,640	\$ (39,060)
Interest		1,500	 1,500	 3,397	 1,897
Total revenues		108,200	 108,200	 71,037	 (37,163)
Expenditures					
City Council		45,000	45,000 (1)	33,148	11,852
Administration/team services		737,600	737,600 (1)	692,967	44,633
Financial services		700,500	709,500 (1)	682,251	27,249
Information technology		542,200	564,200 (1)	560,902	3,298
Contingency		300,800	 269,800 (1)	 _	 269,800
Total expenditures		2,326,100	 2,326,100	 1,969,268	 356,832
Excess of revenues over/					
(under) expenditures		(2,217,900)	(2,217,900)	(1,898,231)	319,669
Other financing sources (uses)					
Transfers in		2,015,800	2,015,800	2,038,306	22,506
Transfers out		(122,500)	 (122,500) (1)	 (122,500)	 -
Total other financing sources (uses)		1,893,300	 1,893,300	1,915,806	 22,506
Net change in fund balance		(324,600)	(324,600)	17,575	342,175
Fund balance, July 1, 2016		324,600	324,600	415,880	91,280
Fund balance, June 30, 2017	\$		\$ <u>-</u>	\$ 433,455	\$ 433,455
Reconciliation to fund balance - modified a Adjustment for beginning fund balance Adjustment for current year change in a		·		 39,678 27,175	
Fund balance - modified accrual budgetary	basis			500,308	
Reconciliation to net position - GAAP Basi Adjustment for accrued compensated ab Adjustment for proportionate share of net Adjustment for proportionate share of net Adjustment for capital assets, net of accounts.	sences et pension as et pension li	ability, deferre		(66,853) 783,139 (1,228,139) 91,055	
-		Procumon			
Net position - GAAP Basis				\$ 79,510	

#### Combining Balance Sheet City Hall Funds

June 30, 2017

		Building Facilities	Plaza intenance	Total		
Assets			 			
Current assets						
Cash and investments	\$	183,920	\$ 28,705	\$	212,625	
Restricted cash and investments		105,000	 		105,000	
Total current assets		288,920	 28,705		317,625	
Non-current assets						
Capital assets:						
Improvements		2,357,617	-		2,357,617	
Accumulated depreciation		(792,175)	 		(792,175)	
Net non-current assets		1,565,442	 		1,565,442	
Total assets	\$	1,854,362	\$ 28,705	\$	1,883,067	
Liabilities						
Current liabilities						
Accounts payable	\$	8,799	\$ -	\$	8,799	
Accrued interest payable		31,063	-		31,063	
Notes payable, current portion		47,591	 		47,591	
Total current liabilities		87,453	 _		87,453	
Long-term liabilities						
Notes payable, net of current portion		1,301,755	 		1,301,755	
Total liabilities		1,389,208	 		1,389,208	
Net position						
Net Investment in Capital Assets		216,096	-		216,096	
Restricted for debt service		105,000	-		105,000	
Unrestricted		144.050	20 705		170 762	
Unreserved	-	144,058	 28,705		172,763	
Total net position		465,154	 28,705		493,859	
Total liabilities and net position	\$	1,854,362	\$ 28,705	\$	1,883,067	

#### Combining Schedule of Revenue, Expenses and Changes in Net Position City Hall Funds

	Building Facilities		Plaza Maintenance		Total
Operating revenue					
Intergovernmental	\$	-	\$	=	\$ -
Other		14,342		-	 14,342
Total operating revenue		14,342			 14,342
Operating expenses					
Materials and services		189,542		6,838	196,380
Depreciation		78,587		-	78,587
Total operating expenses		268,129		6,838	 274,967
Operating income (loss)		(253,787)		(6,838)	(260,625)
Non-operating revenues (expenses)					
Interest income		1,878		191	2,069
Interest expense		(58,236)		-	(58,236)
Transfers from other funds		359,200		10,000	369,200
Transfers to other funds		(10,000)		(3,700)	 (13,700)
Total non-operating revenues (expenses)		292,842		6,491	299,333
Change in net position		39,055		(347)	38,708
Net position, July 1, 2016		426,099		29,052	455,151
Net position, June 30, 2017	\$	465,154	\$	28,705	\$ 493,859

# City of Prineville, Oregon Combining Schedule of Cash Flows

## **City Hall Funds**

		Building Facilities	Plaza ntenance	Total		
Cash flows from operating activities		_				
Cash received from customers	\$	14,342	\$ -	\$	14,342	
Cash payments for goods and services		(186,079)	 (6,838)		(192,917)	
Net cash flows from operating activities		(171,737)	 (6,838)		(178,575)	
Cash flows from non-capital activities						
Transfers from other funds		359,200	10,000		369,200	
Transfers to other funds		(10,000)	(3,700)		(13,700)	
Net cash flows from non-capital activities		349,200	6,300		355,500	
Cash flows from capital financing activities						
Debt reduction		(45,651)	-		(45,651)	
Interest paid on loans		(59,287)	 		(59,287)	
Net cash flows from capital financing activities		(104,938)	 		(104,938)	
Cash flows from investing activities						
Interest earned		1,878	 191		2,069	
Net decrease in cash		74,403	(347)		74,056	
Cash - July 1, 2016		214,517	29,052		243,569	
Cash - June 30, 2017	\$	288,920	\$ 28,705	\$	317,625	
Reconciliation of operating income to						
net cash flows from operatings						
Operating income/(loss)	\$	(253,787)	\$ (6,838)	\$	(260,625)	
Adjustments to reconcile operating income						
to net cash flows from operating activities						
Depreciation		78,587	-		78,587	
Changes in assets and liabilities					<b>.</b>	
Increase/(decrease) in accounts payable		3,463	 -		3,463	
Net cash flows from operating activities	\$	(171,737)	\$ (6,838)	\$	(178,575)	

### City of Prineville, Oregon

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Building Facilities Fund

Year Ended June 30, 2017

_		riginal and nal Budget	_		Actual		riance with nal Budget
Revenues	¢	900		¢	1 070	¢.	1.070
Interest Miscellaneous income	\$	800 11,000		\$	1,878 14,342	\$	1,078 3,342
			-				
Total revenues		11,800			16,220		4,420
Expenditures							
Materials and services		206,600	(1)		189,542		17,058
Capital Outlay		500,000	(1)				500,000
Debt service							
Principal		94,000			45,651		48,349
Interest		62,000	(1)		58,236		3,764
Other requirements							
Debt service reserve		105,000	(1)		-		105,000
Contingency		63,399	(1)				63,399
Total expenditures		1,030,999	-		293,429		737,570
Excess of revenues over/							
(under) expenditures		(1,019,199)			(277,209)		741,990
Other financing sources (uses)							
Debt Proceeds		500,000			-		
Transfers out		(10,000)	(1)		(10,000)		-
Transfers in		359,200	_		359,200		=
Total other financing sources (uses)		849,200	•		349,200		-
Net change in fund balance		(169,999)			71,991		741,990
Fund balance, July 1, 2016		169,999	•		177,067		7,068
Fund balance, June 30, 2017	\$	-	=		249,058	\$	749,058
Reconciliation to net position - GAAP Basis:							
Adjustment for capital assets, net of accum		iation			1,565,442		
Adjustment for note payable - due within o	-				(47,591)		
Adjustment for note payable	<del>-</del>				(1,301,755)		

#### (1) Appropriation Level

### City of Prineville, Oregon

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Plaza Maintenance Fund

Year Ended June 30, 2017

		Original Budget		Final mended Budget			Actual		iance with
Revenues	¢.	10.000	Φ	10.000		¢.		\$	(10,000)
Intergovernmental Interest	\$	10,000 100	\$	10,000 100		\$	- 191	<b>3</b>	(10,000) 91
Other		-		-			-		- -
Total revenues		10,100		10,100			191		(9,909)
Expenditures									
Materials and services		15,900		15,900	(1)		6,838		9,062
Contingency		16,416		16,416	(1)		_		16,416
Total expenditures		32,316		32,316			6,838		25,478
Excess of revenues over/									
(under) expenditures		(22,216)		(22,216)			(6,647)		15,569
Other financing sources (uses)									
Transfers out		(3,700)		(3,700)	(1)		(3,700)		-
Transfers in		10,000		10,000			10,000		-
Total other financing sources (uses)		6,300		6,300			6,300		
Net change in fund balance		(15,916)		(15,916)			(347)		15,569
Fund balance, July 1, 2016		15,916		15,916			29,052		13,136
Fund balance, June 30, 2017	\$		\$	-		\$	28,705	\$	28,705
Reconciliation to net position - GAAP Basis: No adjustment							-		
Net position - GAAP Basis						\$	28,705		

#### (1) Appropriation Level

### City of Prineville, Oregon

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Public Works Support Services Fund

Year Ended June 30, 2017

D.	Original Budget	Final Amended Budget	<u>-</u>	Actual	Variance with Final Budget
Revenues Charges for service Interest Other	\$ - 1,600 22,000	\$ - 1,600 22,000	_	\$ 143,008 2,500 3,343	\$ 143,008 900 (18,657)
Total revenues	23,600	23,600	_	148,851	125,251
Expenditures Public works support services Public works fleet and vehicles Contingency Total expenditures	1,377,200 286,500 245,334 1,909,034	1,377,200 316,500 215,334 1,909,034	(1) (1) (1)	1,264,621 307,232 - 1,571,853	112,579 9,268 215,334 337,181
Excess of revenues over/ (under) expenditures	(1,885,434		-	(1,423,002)	462,432
Other financing sources (uses) Sale of assets Transfers out Transfers in	- (47,600 1,584,100	- ) (47,600) 1,584,100	(1)	27,512 (47,600) 1,422,100	27,512 - (162,000)
Total other financing sources (uses)	1,536,500	1,536,500	-	1,402,012	(134,488)
Net change in fund balance	(348,934	(348,934)		(20,990)	327,944
Fund balance, July 1, 2016	348,934	348,934	=	323,665	(25,269)
Fund balance, June 30, 2017	\$ -	\$ -	_	302,675	\$ 302,675
Reconciliation to fund balance - modified acc Adjustment for beginning fund balance Adjustment for current year change in acc	rued absences	is	_	105,834 (3,821)	
Fund balance - modified accrual budgetary ba	sis			404,688	
Reconciliation to net position - GAAP Basis: Adjustment for accrued compensated abse Adjustment for note payable Adjustment for proportionate share of net Adjustment for proportionate share of net Adjustment for capital assets, net of accum	pension asset, defe	eferred inflows		(102,013) (98,555) 698,015 (1,094,646) 637,510	
Net position - GAAP Basis				\$ 444,999	

## City of Prineville, Oregon Schedule of Property Tax Transactions

Year Ended June 30, 2017

	]	Beginning					Turnovers		Taxes
	В	alance and				Interest	from County	R	eceivable
Tax Year	Cı	urrent Levy	A	djustments	(I	Discounts)	Treasurer	Jur	ne 30, 2017
2016-17	\$	2,009,478	\$	(9,227)	\$	(49,020)	\$ 1,887,285	\$	63,946
2015-16		65,791		(1,602)		2,789	38,638		28,340
2014-15		30,504		(932)		2,845	16,697		15,720
2013-14		17,192		(72)		3,426	14,384		6,162
2012-13		4,386		2,319		2,104	7,651		1,158
Prior		6,987		(592)		1,139	2,711		4,823
	\$	2,134,338	\$	(10,106)	\$	(36,717)	1,967,366	\$	120,149
Reconciliation t	to Reve	enue							
Other Taxes							4,028		
Tax accrual									
June 30, 2016							(24,240)		
June 30, 2017							15,895		
							\$ 1,963,049		



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#### **Statistical Section**

#### Financial Trends

Net Position by Component - Last Ten Fiscal Years

Changes in Net Position - Last Ten Fiscal Years

Fund Balances, Governmental Funds - Last Ten Fiscal Years

Changes in Fund Balances, Governmental Funds - Last Ten Fiscal Years

Program Revenues by Function/Program - Last Ten Fiscal

Years

Tax and Franchise Fee Revenues by Source - Last Ten Fiscal Years

#### Revenue Capacity

Assessed Value and Actual Value of Taxable Property - Last Ten Fiscal Years

Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years

Principal Property Taxpayers - Current and Nine Years Ago

Property Tax Levies and Collections - Last Ten Fiscal Years

#### Debt Capacity

Ratios of Outstanding Debt by Type - Last Ten Fiscal Years

Direct and Overlapping Debt - As of June 30, 2012

Legal Debt Margin Information - Last Ten Fiscal Years

Pledged-Revenue Coverage - Last Ten Fiscal Years

#### Demographic and Economic Information

Demographic and Economic Statistics - Last Ten Fiscal Years

Principal Employers - Current Year and Nine Years Ago

#### Operating Information

Full Time Equivalent Employees by Activity - Last Ten fiscal Years

Operating Indicators by Function - Last Ten Fiscal Years

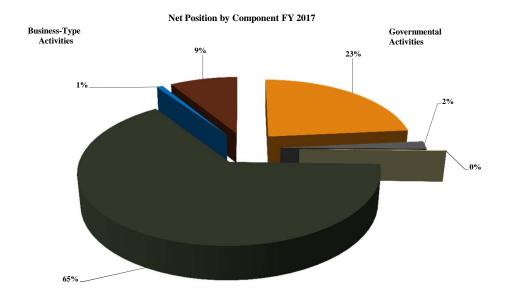
Capital Asset Statistics by Activity - Last Ten Fiscal Years

#### City of Prineville, Oregon Net Position by Component Unaudited

For the Last 10 Fiscal Years

				Fiscal Ye	on Fuded					
-	****	****	***			****	****	***	***	***
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Governmental activities										
Net investment in capital assets	\$ 10,372,013	\$ 10,554,469	\$ 10,760,761	\$ 10,781,113	\$ 10,712,120	\$ 10,486,118	7,344,752	9,892,711	11,345,910	13,042,818
Restricted	1,248,998	1,016,455	757,363	380,200	247,542	455,491	676,131	574,874	868,940	893,567
Unrestricted	2,649,155	3,129,774	3,816,719	3,767,585	3,509,544	3,327,657	2,945,908	2,234,187	(107,036)	(625,384)
Total governmental activities net position	\$ 14,270,166	\$ 14,700,698	\$ 15,334,843	\$ 14,928,898	\$ 14,469,206	\$ 14,269,266	\$ 10,966,791	\$ 12,701,772	\$ 12,107,814	\$ 13,311,001
Business-type activities  Net investment in capital assets  Restricted	\$ 16,339,270 -	\$ 19,577,799	\$ 23,044,076 748,266	\$ 24,154,385 748,266	\$ 24,581,764 1,262,067	\$ 26,084,499 498,958	\$ 29,806,882 493,156	\$ 30,067,137 530,699	\$ 31,448,889 374,107	\$ 37,382,458 351,491
Unrestricted (deficit)	3,938,209	3,492,596	3,337,143	2,549,972	3,303,674	3,717,413	2,988,864	3,599,021	4,218,984	3,856,220
Total business-type activities net position	\$ 20,277,479	\$ 23,070,395	\$ 27,129,485	\$ 27,452,623	\$ 29,147,505	\$ 30,300,870	\$ 33,288,902	\$ 34,196,857	\$ 36,041,980	\$ 41,590,169
Primary government										
Net investment in capital assets	\$ 26,711,283	\$ 30,132,268	\$ 33,804,837	\$ 34,935,498	\$ 35,293,884	\$ 36,570,617	\$ 37,151,634	\$ 39,959,848	\$ 42,794,799	\$ 50,425,276
Restricted	1,248,998	1,016,455	1,505,629	1,128,466	1,509,609	954,449	1,169,287	1,105,573	1,243,047	1,245,058
Unrestricted (deficit)	6,587,364	6,622,370	7,153,862	6,317,557	6,813,218	7,045,070	5,934,772	5,833,208	4,111,948	3,230,836
Total primary government net position	\$ 34,547,645	\$ 37,771,093	\$ 42,464,328	\$ 42,381,521	\$ 43,616,711	\$ 44,570,136	\$ 44,255,693	\$ 46,898,629	\$ 48,149,794	\$ 54,901,170

 $Source:\ Annual\ financial\ statements\ of\ the\ City\ of\ Prineville$ 



### City of Prineville, Oregon Changes in Net Position Unaudited

For the Last 10 Fiscal Years

	_							Fiscal Yea	ar E	Ended										
	_	2008		2009		2010		2011		2012		2013		2014		2015		2016		20
Expenses																				
Governmental activities:																				
General government	\$	2,669,469	\$ 2	2,259,964	\$	2,114,509	\$	2,477,866	\$	2,476,287	\$	3,095,427	\$ (	5,284,109	\$		\$	1,111,185	\$	2,142,14
Public safety		2,559,573	2	2,815,348		2,410,005		2,667,665		2,892,172		3,307,976	3	3,450,549		2,921,115		7,639,414		6,412,13
Highways and streets		440,022		413,027		466,497		537,446		545,421		1,322,898		1,245,218		1,112,590		1,273,699		790,41
Interest on long term debt		254,883		234,976		205,514		172,340		159,550		143,408		210,106		189,358		132,677		127,17
Unallocated deprecation		874,947		888,219		903,526		938,563		1,192,056		-		-		-		-		
Total governmental activities expenses	\$	6,798,894	\$ (	6,611,534	\$	6,100,051	\$	6,793,880	\$	7,265,486	\$	7,869,709	\$ 11	1,189,982	\$	4,639,703	\$	10,156,975	\$	9,471,85
Business-type activities:																				
Railroad	\$	1,036,782	\$	983,320	\$	935,425	\$	902,757	\$	841,917	\$	755,747	\$	813,586	\$	797,044	\$	906,269	\$	990,13
Public Works																				
Water		974,176		933,598		1,019,350		1,026,160		1,147,332		918,606		937,947		916,365		957,293		1,052,82
Wastewater		1,944,770	2	2,216,674		1,799,877		1,779,296		1,988,549		1,865,971		1,909,784		1,653,325		1,695,870		1,859,6
Golf and Restaurant		1,809,607		1,556,638		1,409,735		1,411,174		1,260,944		1,263,133		1,317,873		1,305,927		1,361,170		1,285,7
Airport		689,338		302,372		-		-		316,056		533,317		711,440		685,166		699,764		716,9
Freight Depot				98,824		188,870		370,885		332,607		310,926		194,071		-				
Total business-type activities expenses		6,454,673	(	6,091,426		5,353,257		5,490,272		5,887,405		5,647,700		5,884,701		5,357,827		5,620,366		5,905,25
otal primary government expenses	\$	13,253,567		2,702,960	\$ 1	11,453,308	\$	12,284,152	\$	13,152,891	\$	13,517,409		7,074,683	\$	9,997,530	\$	15,777,341	\$	15,377,11
rogram Revenues																				
Governmental activities:																				
Charges for service:																				
General government	\$	277,130	\$	276,405	\$	407,783	\$	222,037	\$	238,335	\$	304,693	\$	413,761	s	165,927	\$	203,993	\$	224,5
Public safety		,,,,,,,,,,	-	,105	7		+	,	+		-		-	,,,,,,,	-	37,884	~	33,671	~	,,,
Highways and streets		96,580		31,828		47,008		55,946		84,884		172,494		316,398		353,328		494,830		346,6
Operating grants and contributions		1,272,537		1,795,197		1,741,665		1,858,227		1,659,849		1,609,122		1,695,455		1,637,916		1,646,108		1,950,4
		1,2/2,33/						1,030,227		252,000				1,093,433		1,037,910		1,040,100		1,930,4
Capital grants and contributions		1 (4( 247		143,265	é	21,100	d.	2.126.210	d		é	216,224	<b>.</b>	105 (14	é	2 105 055	dr	2 279 (02	d	2 521 6
Total governmental activities program revenues	\$	1,646,247	\$ 2	2,246,695	\$	2,217,556	Þ	2,136,210	\$	2,235,068	\$	2,302,533	\$ 2	2,425,614	\$	2,195,055	\$	2,378,602	\$	2,521,63
Business-type activities:																				
Charges for service:																				
Railroad	\$	317,107	\$	432,546	\$	698,145	\$	650,754	\$	395,050	\$	445,302	\$	455,849	\$	586,937	\$	943,182	\$	1,160,3
Public Works	٠	317,107	٠	432,340	٠	090,143	φ	050,754	φ	393,030	٠	443,302	φ	433,049	φ	300,937	φ	943,162	φ	1,100,5
Water		1,463,193		1,511,361		1,996,173		1,680,770		1,785,307		2,001,024	,	2,001,548		2,183,160		2,554,213		2,597,5
Wastewater		2,894,296		3,070,875		3,698,450		3,237,114		3,725,711		3,269,055		3,164,486		3,208,361		3,952,199		5,850,6
Golf and Restaurant		1,395,946		1,279,683		1,068,103		1,038,372		982,824		1,018,414		1,059,556		1,132,478		1,143,167		1,092,0
Airport												521,923		645,943		803,978		517,629		1,973,3
Freight Depot		-		60,433		132,124		131,188		95,584		138,045		-		-		-		
Other Non-major		1,153,841		255,352		-		-		373,886		-		-		-		-		
Operating grants and contributions		-		-		-		-		51,243		65,929		-		-		186,718		
Capital grants and contributions		510,300		3,775,051		3,119,030		376,787		1,500,990		1,207,451		3,434,821		-		355,644		796,8
Total business-type activities program revenues		7,734,683	10	0,385,301		10,712,025		7,114,985		8,910,595		8,667,143	10	),762,203		7,914,914		9,652,752		13,470,7
Total primary government program revenues	\$	9,380,930	\$ 12	2,631,996	\$ 1	12,929,581	\$	9,251,195	\$	11,145,663	\$	10,969,676	\$ 13	3,187,817	\$	10,109,969	\$	12,031,354	\$	15,992,39
Net (Expense) Revenue																				
Governmental activities		(5,152,647)	(4	4,364,839)		(3,882,495)		(4,657,670)		(5,030,418)		(5,567,176)	(8	3,764,368)		(2,444,648)		(7,778,373)		(6,950,22
Business-type activities		1,280,010	4	4,293,875		5,358,768		1,624,713		3,023,190		3,019,443	4	1,877,502		2,557,087		4,032,386		7,565,51
Total primary government expenses	\$	(3,872,637)	\$	(70,964)	\$	1,476,273	\$	(3,032,957)	\$	(2,007,228)	\$	(2,547,733)	\$ (	3,886,866)	\$	112,439	\$	(3,745,987)	\$	615,28
General Revenues and Other Changes in Net Po	sition																			
Governmental activities:																				
Property taxes levied for:																				
General purposes		1,701,584		1,809,817		1,818,957		1,763,077		1,614,099		1,571,558		1,667,437		1,777,841		1,842,104		1,966,6
Debt Service		78,531		80,363		83,905		65,726		-		-		-		-		-		
ransient room taxes		194,401		164,130		149,374		176,156		179,945		206,988		191,015		253,174		315,677		329,5
Franchise Fees		661,478		680,305		779,429		700,965		1,117,583		1,455,369		1,462,295		1,864,413		2,085,847		2,756,9
Carnings on investments		113,136		52,137		21,624		14,644		7,223		10,117		13,739		11,268		12,324		25,7
ntergovernmental		,1.00		52,137		21,024		. 7,077		ل عندو ا		13,117		,1.39		11,200		. 2,327		20,7
Aiscellaneous		270,366		439,269		339,351		217,537		301,891		220,782		225,107		375,864		811,036		908,8
otal governmental activities	\$	3,019,496	\$ 3	3,226,021	\$	3,192,640	\$	2,938,105	\$		\$		\$ 3	3,559,593	\$	4,282,560	\$		\$	5,987,7
tucinace tuna activitica:																				
usiness-type activities:		202,093		68,391		24,324		12,042		8,857		14,144		14,535		13,812		18,290		29,8
arnings on investments		_02,073		,/1		2,,24		12,072		0,007		,177		- 1,555		10,012		10,270		27,0
		-		-		-		-		72 101		10.249		10.247		497 204		(99 126)		110 4
ntergovernmental								12,042		72,181		10,248		10,247		487,394 501,206		(88,126)		118,4
ntergovernmental fiscellaneous		202.002		60 201				12.042		81,038		24,392		24,782				(69,836)		148,3 <b>6,136,0</b>
ntergovernmental fiscellaneous otal business-type activities	\$	202,093 3,221,589	\$ 3	68,391 <b>3,294,412</b>	\$	24,324 <b>3,216,964</b>	\$	2,950,147	\$	3,301,779	\$	3,489,206	\$ 3	3,584,375	\$	4,783,766	\$		\$	0,130.0
ntergovernmental fiscellaneous 'otal business-type activities 'otal primary government	\$		\$ 3		\$		\$		\$	3,301,779	\$	3,489,206	\$ 3		\$		\$		\$	0,130,0
ntergovernmental discellaneous otal business-type activities 'otal primary government 'ransfers	\$	3,221,589		3,294,412		3,216,964		2,950,147						3,584,375	_	4,783,766		4,997,152		
ntergovernmental discellaneous 'otal business-type activities 'otal primary government 'ransfers Governmental activities	<b>\$</b>	3,221,589 1,326,613	\$	3,294,412 1,569,350	\$	3,216,964 1,324,000	<b>\$</b>	2,950,147 1,313,620		1,378,440	\$	1,902,421	\$	3,584,375 1,902,301	_	<b>4,783,766</b> 2,150,338		<b>4,997,152</b> 2,117,427		2,165,6
ntergovernmental Miscellaneous Total business-type activities Total primary government Transfers Governmental activities Business-type activities	_	3,221,589 1,326,613 (1,326,613)	\$ [	3,294,412 1,569,350 1,569,350)	\$	3,216,964 1,324,000 (1,324,000)	\$	2,950,147 1,313,620 (1,313,620)	\$	1,378,440 (1,378,440)	\$	1,902,421 (1,902,421)	\$ :	3,584,375 1,902,301 1,902,301)	\$	2,150,338 (2,150,338)	\$	2,117,427 (2,117,427)	\$	2,165,6
ntergovernmental discellaneous ortal business-type activities ortal primary government ransfers Governmental activities Business-type activities	\$ \$ \$	3,221,589 1,326,613 (1,326,613)	\$	3,294,412 1,569,350 1,569,350)	\$	3,216,964 1,324,000 (1,324,000)		2,950,147 1,313,620		1,378,440 (1,378,440)	\$	1,902,421	\$ :	3,584,375 1,902,301 1,902,301)	_	<b>4,783,766</b> 2,150,338		<b>4,997,152</b> 2,117,427	\$	2,165,68
ntergovernmental fiscellaneous total business-type activities otal primary government ransfers overnmental activities usiness-type activities otal Transfers	_	3,221,589 1,326,613 (1,326,613)	\$ [	3,294,412 1,569,350 1,569,350)	\$	3,216,964 1,324,000 (1,324,000)	\$	2,950,147 1,313,620 (1,313,620)	\$	1,378,440 (1,378,440)	\$	1,902,421 (1,902,421)	\$ :	3,584,375 1,902,301 1,902,301)	\$	2,150,338 (2,150,338)	\$	2,117,427 (2,117,427)	\$	2,165,6
ntergovernmental discellaneous otal business-type activities otal primary government  ransfers overnmental activities usiness-type activities otal Transfers  Change in Net Position	_	1,326,613 (1,326,613) - (806,538)	\$ : (: \$	1,569,350 1,569,350 - 430,532	\$	1,324,000 (1,324,000) - 634,145	\$	2,950,147 1,313,620 (1,313,620)	\$	1,378,440 (1,378,440)	\$	1,902,421 (1,902,421)	\$ : \$	3,584,375 1,902,301 1,902,301) -	\$	2,150,338 (2,150,338) - 3,988,250	\$	2,117,427 (2,117,427) - (593,958)	\$	2,165,6 (2,165,6
Earnings on investments intergovernmental intergovernmental intergovernmental intergovernments intergovernment intergovernment intergovernment intergovernment intergovernmental activities intergovernmental activities intergovernmental intergovern	\$	3,221,589 1,326,613 (1,326,613)	\$ : (1 \$	3,294,412 1,569,350 1,569,350)	s \$	3,216,964 1,324,000 (1,324,000)	\$	2,950,147 1,313,620 (1,313,620)	\$ \$	1,378,440 (1,378,440)	\$	1,902,421 (1,902,421)	\$ : \$	3,584,375 1,902,301 1,902,301)	\$	2,150,338 (2,150,338)	\$	2,117,427 (2,117,427)	\$	2,165,68 (2,165,68 1,203,18 5,548,18 <b>6,751,37</b>

Source: Annual financial statements of the City of Prineville
Changes in net position is intended to provide the user with summary data to analyze changes in the activities.

#### City of Prineville, Oregon Fund Balances of Governmental Funds

#### Unaudited (Modified Accrual Basis of Accounting)

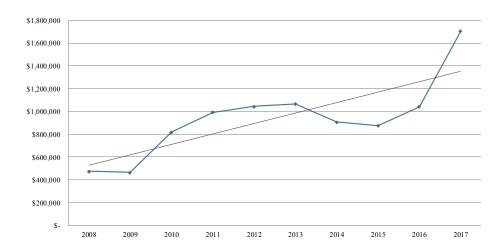
For the Last 10 Fiscal Years

								Fiscal Ye	ar	Ended										
		2008		2009		2010		2011		2012		2013		2014		2015		2016		2017
General Fund																				
Nonspendable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Restricted		-		-		-		-		105,569		-		-		-		-		-
Committed		-		-		-		-		-		-		-		-		-		-
Assigned		-		-		-		-		-		94,069		87,672		78,380		78,021		121,280
Unassigned		475,311		465,841		819,315		992,278		938,926		973,273		820,598		797,059		963,851		1,583,740
Total general fund	\$	475,311	\$	465,841	\$	819,315	\$	992,278	\$	1,044,495	<b>\$</b> 1	1,067,342	\$	908,270	\$	875,439	\$1	,041,872	\$ 1	,705,020
All other governmental funds																				
Nonspendable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Restricted		-		-		-		-		-		438,186		571,131		469,874		763,940		788,567
Committed		-		-		-		-		-		289,086		413,182		480,014		693,551		1,000,747
Assigned		1,809,168		1,979,546		1,728,491		1,368,306		921,736		-		-		-		-		-
Unassigned		-		-		-		-		-		-		-		-		-		-
Total all other governmental funds	\$1	1,809,168	\$1	,979,546	<b>\$</b> 1	1,728,491	\$1	1,368,306	\$	921,736	\$	727,272	\$	984,313	\$	949,888	\$1	,457,491	\$1	,789,314
Total all funds	\$2	2,284,479	\$ 2.	,445,387	\$2	2,547,806	\$ 2	2,360,584	\$	1,966,231	<b>\$</b> 1	1,794,614	<b>\$</b> 1	1,892,583	\$ 1	1,825,327	\$ 2.	499,363	\$3	3,494,334

Source: Annual financial statements of the City of Prineville

(a) GASB 54 implemented in 2011 - requiring new fund balance categories. Over time, all fund balance will be reported under new GASB 54 fund balance categories.

#### Changes in Fund Balance General Fund



# City of Prineville, Oregon Changes in Fund Balances of Governmental Funds Unaudited (Modified Accrual Basis of Accounting)

For the Last 10 Fiscal Years

							Fiscal Year E	nde d						
		2008	2009		2010		2011	201	2	2013	2014	2015	2016	2017
Revenue														
Taxes	\$	1,925,957 \$	1,965,968	\$	2,058,557	\$	2,002,966 \$	1,827,068	8	1,822,448 \$	1,867,531 \$	2,046,911 \$	2,159,083 \$	2,292,563
Intergovernmental		1,736,786	1,795,197		1,741,665		1,858,227	1,659,849	)	1,609,122	1,685,455	1,785,004	1,803,827	2,105,618
Franchise fees		661,478	680,305		779,429		700,965	1,117,583	3	1,455,369	1,703,395	1,864,413	2,085,847	2,756,972
Licenses and permits		56,800	59,156		36,701		33,917	36,613	3	61,201	49,121	59,926	67,301	78,617
Charges for services		184,536	168,919		115,670		94,412	64,333	3	117,645	173,432	425,954	584,742	715,955
System development fees		96,580	31,828		47,008		55,946	84,884	1	172,494	75,298	328,922	486,025	334,548
Interest		102,618	48,044		19,174		11,837	5,657		7,494	9,917	11,268	12,324	25,758
Miscellaneous		301,051	453,499		284,991		290,414	275,974	ı	238,424	260,794	205,938	223,159	1,349,845
Total Revenue	\$	5,065,806 \$	5,202,916	\$	5,083,195	\$	5,048,684 \$	5,071,961	. \$	5,484,197 \$	5,824,943 \$	6,728,336 \$	7,422,308 \$	9,659,876
Expenditures														
General government	S	725.460 \$	418.249	S	317.937	S	305.015 \$	297.885	5 \$	357,061 \$	3,335,032 \$	432.270 S	509.906 \$	1,228,918
Public Safety		2,482,269	2,669,402		2,448,022		2,592,340	2,844,804	1	2,964,532	3,057,376	3,461,452	3,505,611	3,678,555
Highways and streets		440,022	413,027		466,497		532,880	539,650	)	525,241	369,670	392,512	584,481	453,450
Capital Outlay		403,350	383,960		622,138		621,414	571,452	2	501,797	791,430	967,133	541,551	992,829
Debt Service														
Principal		416,965	497,068		263,446		252,034	156,335	5	155,660	174,654	224,417	240,906	1,348,405
Interest		193,030	166,702		124,469		107,337	94,935	5	87,485	136,152	223,417	211,988	202,624
Total Expenditures	\$	4,661,096 \$	4,548,408	\$	4,242,509	\$	4,411,020 \$	4,505,061	. \$	4,591,776 \$	7,864,314 \$	5,701,201 \$	5,594,443 \$	7,904,781
Excess of Revenues Over (Under)	\$	404,710 \$	654,508	\$	840,686	\$	637,664 \$	566,900	\$	892,421 \$	(2,039,371) \$	1,027,135 \$	1,827,865 \$	1,755,095
Expenditures														
Other Financing Sources (Uses):														
Proceeds - Issuance of debt	\$	- \$	-	\$	-	\$	- \$		- \$	- S	3,208,700		\$	720,000
Operating transfer in		289,200	451,800		655,477		561,160	269,855	5	647,587	941,840	671,453	652,670	719,278
Operating transer out		(945,929)	(945,400)		(1,393,744)		(1,386,046)	(1,065,046	6)	(1,585,725)	(1,912,300)	(1,765,844)	(1,806,499)	(2,199,402)
Transfers to record as amount due general fund								(75,000	))	(125,900)	(100,900)			
Total Other Financing Sources (Uses)	)	(656,729)	(493,600)		(738,267)		(824,886)	(870,191	1)	(1,064,038)	2,137,340	(1,094,391)	(1,153,829)	(760,124)
Net Changes in Fund Balance	\$	(252,019) \$	160,908	\$	102,419	\$	(187,222) \$	(303,291	) \$	(171,617) \$	97,969 \$	(67,256) \$	674,036 \$	994,971

Source: Annual financial statements of the City of Prineville
Note: Proceeds from the issuance of debt are as follows: UAL Pension Obligation (OPERS 2014), Ironhorse Property Aquisition

#### City of Prineville, Oregon **Program Revenue by Function/Program** Unaudited (Modified Accrual Basis of Accounting)

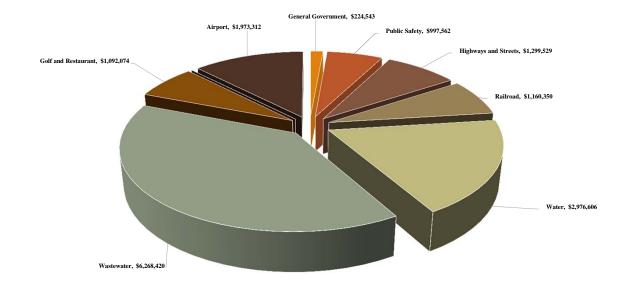
For the Last 10 Fiscal Years

		2008		2009	2010	2011	2012		2013		2014	2015		2016	2017
Governmental Activities:															
General Government	\$	277,130	\$	551,409	\$ 750,743	\$ 610,763	\$ 526,764	\$	575,793	\$	693,655	\$ 165,927	\$	203,993	\$ 224,543
Public Safety		407,266		518,957	530,450	575,645	647,987		645,333		598,721	807,171		811,367	997,562
Highways and Streets		961,851		1,176,329	936,363	949,802	1,060,317		1,081,407		1,133,238	1,221,957		1,363,242	1,299,529
Total Governmental Activities	\$	1,646,247	\$	2,246,695	\$ 2,217,556	\$ 2,136,210	\$ 2,235,068	\$	2,302,533	\$	2,425,614	\$ 2,195,055	\$	2,378,602	\$ 2,521,634
Business-type Activities															
Railroad	\$	317,107	\$	432,546	\$ 1,791,054	\$ 1,027,541	\$ 1,167,515	\$	1,167,833	\$	1,073,395	\$ 586,937	\$	943,182	\$ 1,160,350
Water		1,463,193		1,955,044	2,018,223	1,680,770	2,128,207		2,254,944		4,438,792	2,183,160		2,781,035	2,976,606
Wastewater		2,894,296		3,363,587	3,706,050	3,237,114	4,111,336		3,500,055		3,164,476	3,208,361		4,081,021	6,268,420
Golf and Restaurant		1,395,946		1,279,683	1,068,103	1,038,372	982,824		1,018,414		1,059,556	1,132,478		1,143,167	1,092,074
Freight Depot		-		3,099,089	2,128,595	131,188	95,584		138,045		=	=		=	=
Airport		-		-	-	-	-		587,852		1,025,974	803,978		704,347	1,973,312
Other non Major		1,664,143		255,352	-	-	425,129		-		-	-		-	-
Total Business-type Activities	\$	7,734,685	\$	10,385,301	\$ 10,712,025	\$ 7,114,985	\$ 8,910,595	\$	8,667,143	\$	10,762,193	\$ 7,914,914	\$	9,652,752	\$ 13,470,762
Total Primary Government	•	9,380,932	2	12,631,996	\$ 12,929,581	\$ 9,251,195	\$ 11.145.663	•	10.969.676	•	13,187,807	\$ 10.109.969	•	12.031.354	\$ 15,992,396

 $Source:\ Annual\ financial\ statements\ of\ the\ City\ of\ Prineville$ 

FY 2009 The Freight Depot was built, it became part of the Railroad in 2014.
FY 2007 thru FY 2012 Prineville-Crook County Airport was managed and operated by the County.

#### Program Revenue by Function/Program for 2017



#### City of Prineville, Oregon Governmental Activities Tax Revenue by Source Unaudited (Modified Accrual Basis of Accounting)

For the Last 10 Fiscal Years

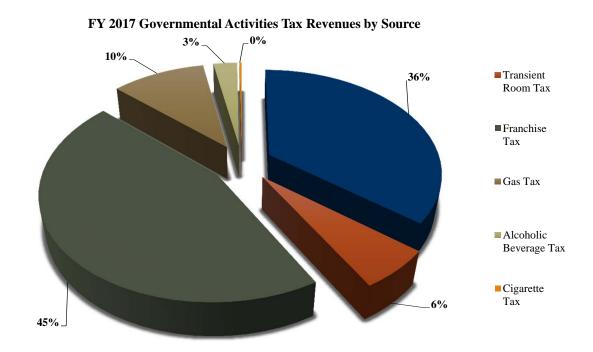
Fiscal Year	Property Tax	Transient Room Tax	Franchise Tax	Gas Tax	Alcoholic Beverage Tax	Cigarette Tax	Total
2008	1,654,877	194,401	661,478	468,824	115,361	16,614	\$ 3,111,555
2009	1,726,464	164,130	680,305	392,373	124,198	16,179	\$ 3,103,649
2010	1,829,845	149,374	779,429	426,185	117,006	15,174	\$ 3,317,013
2011	1,757,264	176,156	700,965	487,401	119,222	15,013	\$ 3,256,021
2012	1,614,099	179,945	1,117,583	499,368	118,226	13,525	\$ 3,542,746
2013	1,615,461	206,988	1,234,268	500,897	123,257	13,146	\$ 3,694,017
2014	1,676,516	191,015	1,703,395	529,069	129,692	12,457	\$ 4,242,144
2015	1,793,737	253,174	1,864,413	539,215	134,370	12,449	\$ 4,597,357
2016	1,843,406	315,677	2,085,847	557,424	135,430	12,430	\$ 4,950,215
2017	1,963,049	329,514	2,479,972	572,260	146,868	12,132	\$ 5,503,796

Source: Annual financial statements of the City of Prineville

Gas, alcohol, and cigarette taxes are not directly assessed by the City of Prineville, but

 $rather\ by\ the\ State\ of\ Oregon,\ then\ a\ portion\ is\ allocated\ to\ the\ City\ based\ upon\ population.$ 

FY 2012 and 2017 the electrical franchise fees generated from the new data centers began making a significant impact.



## City of Prineville, Oregon Assessed Value and Actual Value of Taxable Property Unaudited

For the Last 10 Fiscal Years

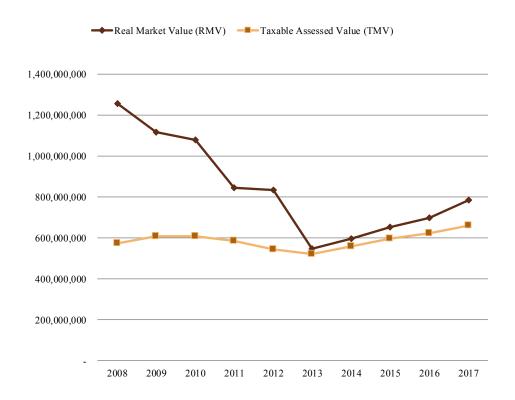
					Total Taxable	Total Direct		Assessed Value as a % of Real
Fiscal	Real	Personal	Manufactured	Utility	Assessed	Tax	Real Market	Market Value
Year	<u>Property</u>	<u>Property</u>	<u>Property</u>	<u>Property</u>	Value (TMV)	Rate	Value (RMV)	(RMV)
2008	-	_	-	-	575,260,629	3.1615	1,254,614,495	45.852%
2009	-	-	-	-	607,185,244	3.1615	1,116,543,323	54.381%
2010	-	-	-	-	607,699,692	3.1541	1,078,578,670	56.343%
2011	-	-	-	-	584,966,591	3.1421	845,651,805	69.173%
2012	-	-	-	-	541,814,851	3.0225	835,246,297	64.869%
2013	-	-	-	-	522,014,110	3.0225	546,110,980	95.588%
2014	518,961,634	21,252,864	2,553,230	14,563,600	557,331,328	3.0225	596,659,061	93.409%
2015	552,573,421	21,488,831	2,999,145	17,852,000	594,913,397	3.0225	651,077,035	91.374%
2016	573,856,718	22,761,299	2,983,543	21,811,200	621,412,760	3.0225	698,143,446	89.009%
2017	609,351,601	25,730,561	3,669,789	20,968,800	659,720,751	3.0225	784,464,701	84.098%

Source: Crook County Assessor. Break down in property type from 2006 through 2013 is not available specific to the City.

The costs accociated with breaking down the past infromation is not feasable, the assesor will begin breaking it down in 2014.

Note: The City's permanent tax rate is \$3.0225 per \$1,000 of assessed value.

The debt service levy is set annually in the amount required to fulfill debt obligations and is the difference between the total direct tax rate and the permanent rate. The City did not have an additional tax levy in FY 2012 thru FY 2017.



#### City of Prineville, Oregon Property Tax Rates – Direct and Overlapping Governments Unaudited

For the Last 10 Fiscal Years

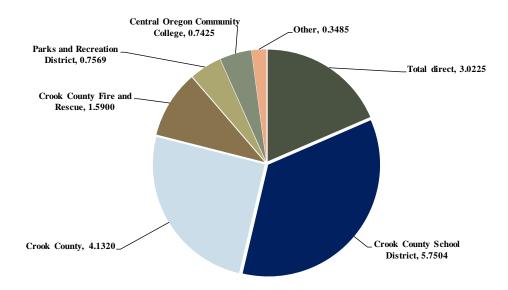
	C	ity direct rates			O	verlapping rates	(b)			
Fiscal <u>Year</u>	Permanent tax rate	Bonded debt tax rate(a)	Total <u>direct</u>	Crook County School <u>District</u>	Crook County	Crook County Fire and Rescue	Parks and Recreation <u>District</u>	Central Oregon Community College	<u>Other</u>	Total direct and overlapping rate
2008	3.0225	0.1390	3.1615	5.6621	4.0650	1.5900	0.7569	0.7127	0.5279	16.4761
2009	3.0225	0.1330	3.1542	6.0944	4.0624	1.5900	0.7569	0.7127	0.5279	16.8951
2010	3.0225	0.1317	3.1541	5.8818	4.0496	1.5900	0.7569	0.6204	0.5279	16.5807
2011	3.0225	0.1196	3.1421	5.7755	4.0615	1.5900	0.7569	0.7338	0.5279	16.5877
2012	3.0225	0.0000	3.0225	5.8189	4.0088	1.5900	0.7569	0.7496	0.5879	16.5346
2013	3.0225	0.0000	3.0225	5.7059	4.0701	1.5900	0.7569	0.7539	0.5279	16.4272
2014	3.0225	0.0000	3.0225	5.7099	4.1617	1.5900	0.7569	0.7463	0.5495	16.5368
2015	3.0225	0.0000	3.0225	5.3817	4.5263	1.5900	0.7569	0.7400	0.6226	16.6400
2016	3.0225	0.0000	3.0225	5.5606	4.7052	1.5900	0.7569	0.7376	0.5754	16.9482
2017	3.0225	0.0000	3.0225	5.7504	4.1320	1.5900	0.7569	0.7425	0.3485	16.3428

Source: Crook County Assessor's Office

Notes: The bonded debt service levy is set annually in the amount required to fulfill debt obligations and is the difference between the toal direct tax rate and the permanent rate.

- (a) In fiscal year 2011 the General Obligation Bond for the City was paid in full. Currently we have no plans to aquire bonded debt.
- (b) Overlapping rates are those of local and county governments that apply to property owners within the City of Prineville. All of the above overlapping rates apply to the City of Prineville.

#### Property tax percentage split by Government Type FY 2017



#### City of Prineville, Oregon Principal Property Taxpayers Unaudited

Current and Nine Years Ago

		FY 2017			FY 2008	
			Percentage			Percentage
			of Total City			of Total City
	Taxable		Taxable	Taxable		Taxable
	Assessed		Assessed	Assessed		Assessed
Taxpayer	Value*	Rank	Value***	Value*	Rank	Value
Les Schwab Warehouse & Tire Center Inc.	\$ 20,269,044	1	3.07%	\$ 41,547,417	1	7.222%
ET 101 LLC (Formally Contact Industries)	9,004,767	2	1.36%	11,619,595	2	2.020%
Apple Inc.	8,436,261	3	1.28%	-		-
GA HC Reit II Prineville OR ALF LLC	4,604,418	4	0.70%	4,239,037	5	0.737%
New Systems Venture	4,447,303	5	0.67%	4,742,353	4	0.824%
Secure Storage of Prineville LLC	3,771,025	6	0.57%	-		-
Amity Mtn. Development LLC	3,227,440	7	0.49%	-		-
Brian & Laura Barney	2,970,819	8	0.49%	2,709,994	8	0.471%
Porfily Ventures Et al.	2,708,273	9	0.41%	1,790,951	6	0.311%
WG Prineville LLC	2,575,767	10	0.39%	4,803,254	3	0.835%
Stafford G W LLC				2,905,105	7	0.505%
Dale & Catherine Tompkins				2,439,402	9	0.424%
Cassidy Bayou Partners LLC				2,390,764	10	0.416%
Total	\$ 62,015,117		9.439%	\$ 79,187,872		13.766%
City Assessed Value	\$ 659,720,751			\$ 575,260,629		

<sup>\*</sup>Taxable Assessed Values are estimates base on records provided by Crook County and research through the Property Assessment Taxation website <a href="http://apps.lanecounty.org/PropertyAssessmentTaxationSearch/crook">http://apps.lanecounty.org/PropertyAssessmentTaxationSearch/crook</a>

Purpose: This schedule provide the user with basic information about the City's most significant revenue payers and the degree of dependence on a small number of payers.

<sup>\*</sup>Taxable Assessed Values only include property values within the City of Prineville's city limits.

<sup>\*\*\*</sup>Percentage of Total City Taxable Assessed Value = Taxable assessed Value / City Assessed Value

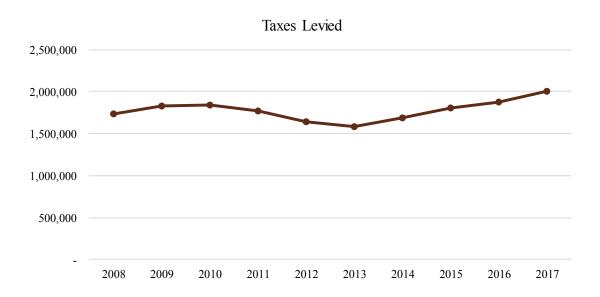
#### City of Prineville, Oregon Property Tax Levies and Collections Unaudited

For the Last 10 Fiscal Years

	Taxes Levied	Collected fiscal year	within the of the levy	Collections	Total collections to	date
Fiscal	for the	•	Percentage	in subsequent		Percentage
<u>Year</u>	Fiscal Year	<u>Amount</u>	of levy (a)	years	<u>Amount</u>	of levy (b)
2008	1,733,433	1,603,614	93%	81,989	1,685,603	97%
2009	1,831,272	1,640,293	90%	142,148	1,782,441	97%
2010	1,843,811	1,687,983	92%	118,565	1,806,548	98%
2011	1,767,835	1,613,133	91%	117,039	1,730,172	98%
2012	1,637,414	1,486,046	91%	113,601	1,599,647	98%
2013	1,577,563	1,476,165	94%	67,374	1,543,539	98%
2014	1,684,361	1,593,602	95%	47,894	1,641,497	97%
2015	1,803,653	1,713,778	95%	47,344	1,761,122	98%
2016	1,880,116	1,783,248	95%	38,638	1,821,885	97%
2017	2,009,479	1,900,706	95%	_	1,900,706	95%

Source: Annual financial statements of the City of Prineville and Crook County Assessor

Purpose: Property taxes are the City's most significant own source of revenue. This schedule provides the user with basic information concerning property tax levy and collection ratios over time.



<sup>(</sup>a) Property tax levy adjustments include discounts taken plus or minus roll adjustments. Property taxpayers are granted a statutory 3% discount when taxes are paid in full by the November 15th due date.

<sup>(</sup>b) Calculated as a percentage of the current year tax levy.

#### City of Prineville, Oregon Ratio of Outstanding Debt by Type Unaudited

For the Last 10 Fiscal Years

	Governmental	Activities					
•						Full	
	General	Special				Faith and	Total
Fiscal	Obligation	Assessment	Capital	State	Notes	Credit	Governmental
<u>Year</u>	<u>bonds</u>	<u>bonds</u>	<u>Leases</u>	<u>Agencies</u>	Payable Payable	<b>Obligations</b>	<u>Activities</u>
2008	240,000	2,267,055	74,722	2,240,604	196,875	-	5,019,256
2009	165,000	2,122,137	52,051	2,153,181	9,375	-	4,501,744
2010	85,000	1,962,677	28,199	1,632,371	-	-	3,708,247
2011	-	1,798,419	3,105	1,596,809	-	-	3,398,333
2012	-	-	-	-	-	3,119,090	3,119,090
2013	-	-	-	-	258,700	2,924,780	3,183,480
2014	-	-	-	-	209,007	5,709,527	5,918,534
2015	-	-	-	-	158,311	5,491,382	5,649,693
2016	-	-	-	-	129,824	5,257,078	5,386,902
2017	-	-	-	-	98,555	4,632,720	4,731,275
	Business-type	Activities					
			<u>Full</u>				
	Water	Sewer	Faith and				Total
Fiscal	Revenue	Revenue	<u>Credit</u>	State	Notes	Capital	Business-type
<u>Year</u>	<u>bonds</u>	<u>Bonds</u>	<u>obligations</u>	<u>Agencies</u>	<u>Payable</u>	<u>Leases</u>	Activities
2008	685,000	15,452,577	-	-	2,856,611	35,829	19,030,017
2009	650,000	14,479,972	-	-	2,807,730	2,637	17,940,339
2010	615,000	13,475,797	-	428,804	3,203,941	-	17,723,542
2011	580,000	12,430,465	-	367,253	2,541,793	-	15,919,511
2012	545,000	6,891,860	8,215,000	-	605,329	-	16,257,190
2013	505,000	6,504,435	8,085,000	-	480,220	-	15,574,655
2014	465,000	6,105,534	7,915,000	-	349,860	-	14,835,394
2015	425,000	5,694,820	7,882,841	-	390,869	-	14,393,530
2016	380,000	5,271,942	7,672,589	-	228,406	-	13,552,937
2017	335,000	4,836,541	7,392,342	-	4,827,208	-	17,391,091
	Total Primary	Government		_			
	Total	Percentage		22%			
Fiscal	Primary	of	Per	22 /0			
<u>Year</u>	government	<u>income</u>	<u>capita</u>				
2008	24,049,273	7.01%	2,319			■F	ull Faith and Credit
2009	22,442,083	6.24%	2,164				
2010	21,431,789	6.56%	2,300				Vater Revenue onds
2011	19,317,844	5.64%	2,086		/		ewer Revenue
2012	19,376,280	5.20%	2,096				onds
2013	18,758,135	5.04%	2,024				otes Payable
2014	20,753,928	5.32%	2,211				
2015	20,043,223	4.96%	2,119			54%	
2016	18,939,839	4.60%	1,964	22%			
2017	22,122,366	*	2,247		20/0		
*Mot and	iilabla						

Source: Annual financial statements of the City of Prineville

 $*Not\ available$ 

Details regarding the City's outstanding debt can be found in the Management's Discussion and Analysis, in the Notes to the Financial Statements, and in Other Financial Schedules.

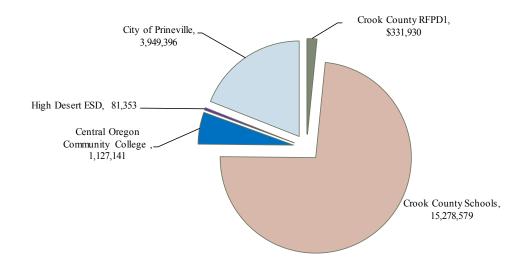
#### City of Prineville, Oregon Direct and Overlapping Debt Unaudited

As of June 30, 2017

Governmental unit	 Overlapping district real market value	ex-supported debt outstanding	Estimated percentage applicable	Estimated share of overlapping debt
Debt repaid with property taxes				
Crook County	\$ 2,541,289,382	\$ -	30.87%	\$ -
Crook County RFPD1	\$ 2,365,706,461	\$ 1,001,000	33.16%	\$ 331,930
Crook County Schools	2,569,475,198	50,044,149	30.53%	15,278,579
Central Oregon Community College	38,365,211,555	55,125,000	2.04%	1,127,141
High Desert ESD	35,311,829,303	3,662,068	2.22%	81,353
Subtotal Overlapping Debt	\$ 81,153,511,899	\$ 109,832,217		 16,819,003
Direct debt outstanding:				
City of Prineville	 784,464,701	 3,949,396	100.00%	 3,949,396
Total direct and overlapping debt				\$ 20,768,399

 $Source: \ \ \textit{Numbers are consistent with Oregon State Treasury Overlapping Debt report for the City of Prine ville as of 6/30/17}$ 

#### Direct and Overlapping Debt Applicable to the City of Prineville



#### City of Prineville, Oregon **Legal Debt Margin Information** Unaudited

For the Last 10 Fiscal Years

		2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Debt limit	\$	37,638,435 \$	33,496,300 \$	32,357,360 \$	25,369,554 \$	25,057,389 \$	16,383,329 \$	17,899,772 \$	19,532,311 \$	20,944,303 \$	23,533,941
Total net debt applicable to limit		240,000	165,000	85,000	-	-	-	2,889,882	2,695,000	3,993,207	3,409,649
Debt margin	\$	37,398,435 \$	33,331,300 \$	32,272,360 \$	25,369,554 \$	25,057,389 \$	16,383,329 \$	15,009,890 \$	16,837,311 \$	16,951,096 \$	20,124,292
Total net debt applicable to the limit as a percentage of debt limit		0.6%	0.5%	0.3%	0.0%	0.0%	0.0%	16.1%	13.8%	19.1%	14.5%
	Lega	al debt margin calc	ulation for fiscal y	year 2017							
	Tota	ıl real market value	of real estate withi	n Prineville							\$784,464,701
	Debt	t limitation - 3% of t	total real market va	ılue							3.0%
					Leg	al debt limit				\$	23,533,941
	Amo	ount of debt applica	able to debt limit							\$	18,005,235
	Less	debt excluded from Full faith and cree Revenue bonds Total genera		ed debt						\$ \$ \$	(11,276,176) (5,451,493) 1,277,565.99
		Less: amount he	eld for repayment o	of principal						\$	(105,000)
	Net	amount of debt appl	icable to debt limi	t						\$	3,409,649
					Leg	al debt margin				\$	20,124,292

<sup>(1)</sup> Oregon Revised Stautes (ORS) 287A.050 states: "Unless a lesser limitation upon the issuance of bonds has otherwise been provided by law or charter, no city  $shall \ is sue\ or\ have\ outstanding\ at\ any\ one\ time\ bonds\ in\ excess\ of\ three\ percent\ of\ real\ market\ value\ of\ all\ taxable\ property\ within\ its\ boundaries,\ computed$ in accordance with ORS 308.207, after deducting for outstanding bonds such cash funds and sinking funds as are applicable to the payment of principal thereof."

<sup>(2)</sup> Oregon Revised Status (ORS) 287A.001(3) states: "Bonds" means (a) a contractual undertaking or instrument of a public body to repay borrowed moneys; (b) does not mean a credit enhancement device.

#### City of Prineville, Oregon Pledged Revenue Coverage Unaudited

For the Last 10 Fiscal Years

#### CITY OF PRINEVILLE, OREGON Pledged-Revenue Coverage Last Ten Fiscal Years-Unaudited

(accrual basis of accounting)

		Less	Net Revenue				
Fiscal Year		Direct	Available				
Ended	Gross	Operating	for Debt	Debt Serv	ice Requirements		
<u>June 30,</u>	Revenues	<u>Expenses</u>	<u>Service</u>	Principal	<u>Interest</u>	<u>Total</u>	Coverage
Westerveter							
Wastewater							
2008	2,927,558	1,633,026	1,294,532	938,028	563,438	1,501,466	86%
2009	3,070,875	1,712,805	1,358,070	972,605	486,976	1,459,581	93%
2010	3,698,450	1,579,204	2,119,246	1,004,174	450,549	1,454,723	1.46%
2011	3,237,114	1,704,222	1,532,892	1,045,332	413,764	1,459,096	1.05%
2012	3,725,711	2,111,931	1,613,780	407,426	407,188	814,614	1.98%
2013	3,269,055	2,068,006	1,201,049	407,500	407,200	814,700	1.47%
2014	3,164,486	1,518,412	1,646,074	458,900	395,314	854,214	1.93%
2015	3,208,361	1,663,175	1,545,186	490,714	385,642	876,356	1.76%
2016	3,952,199	1,731,903	2,220,296	507,878	358,767	866,645	2.56%
2017	5,850,679	1,938,683	3,911,996	560,401	352,063	912,464	4.29%

 $Source:\ Annual\ financial\ statements\ of\ the\ City\ of\ Prineville$ 

			Net Revenue				
Fiscal Year		Direct	Available				
Ended	Gross	Operating	for Debt	Debt Serv	ice Requirements		
<u>June 30,</u>	Revenues	<u>Expenses</u>	<u>Service</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	Coverage
Water							
2008	1,404,315	1,108,428	295,887	35,000	132,016	167,016	1.77%
2009	1,480,656	1,150,445	330,211	35,000	127,634	162,634	2.03%
2010	1,525,123	1,204,948	320,175	35,000	126,444	161,444	1.98%
2011	1,652,313	1,154,276	498,037	235,000	115,690	350,690	1.42%
2012	1,756,619	1,268,119	488,500	35,000	138,525	173,525	2.82%
2013	1,833,269	1,339,991	493,278	140,000	139,241	279,241	1.77%
2014	2,001,548	1,262,506	739,042	140,000	135,541	275,541	2.68%
2015	2,183,160	1,423,363	759,797	140,000	135,541	275,541	2.76%
2016	2,554,213	1,491,150	1,063,063	150,000	124,243	274,243	3.88%
2017	2,597,543	1,645,144	952,399	160,000	118,676	278,676	3.42%

Source: Annual financial statements of the City of Prineville

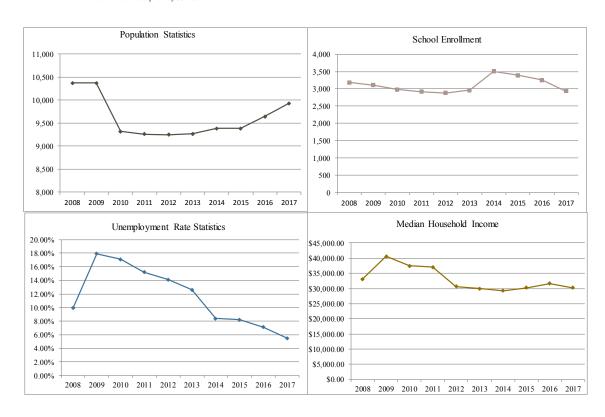
#### City of Prineville, Oregon Demographic and Economic Statistics Unaudited

For the Last 10 Fiscal Years

Fiscal	D 13	Total	Median Household	School	Unemployment
<u>Year</u>	Population	RMV	<u>Income</u>	Enrollment	Rate
2008	10370	1,254,614,495	33073	3182	9.90%
2009	10370	1,116,543,323	40618	3104	17.90%
2010	9320	1,078,578,670	37424	2977	17.10%
2011	9260	845,651,805	37034	2921	15.20%
2012	9245	835,246,297	30628	2885	14.10%
2013	9270	546,110,980	29959	2964	12.60%
2014	9385	596,659,061	29249	3508	8.40%
2015	9385	651,077,035	30291	3391	8.20%
2016	9645	698,143,446	31669	3250	7.10%
2017	9928	784,464,701	30291	2936	5.50%

<sup>\*</sup> Information not available yet

Source: Census Bureau, Oregon Employment Department, PSU Population Research Center, Business Oregon website, Crook County Assessor and Oregon Economomic Development of Central



#### City of Prineville, Oregon Principal Employers Unaudited

Current and Nine Years Ago

		2017			2008	
Employer	Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
Les Schwab Distribution Facility	400	1	9.41%	912	1	*
Crook County School District	388	2	9.13%	360	4	*
Contact Industries	229	3	5.39%	*		*
St. Charles Prineville	221	4	5.20%	*		*
Crook County	207	5	4.87%	*		*
Facebook Data Center	200	6	4.70%	*		*
Western Heavy Haul & SMAF	129	7	3.03%	*		*
Ochoco National Forest	120	8	2.82%	*		*
Bureau of Land Management	92	9	2.16%	*		*
City of Prineville	81	10	1.90%	*		*
Pioneer Cut Stock			0.00%	150	6	*
American Pine Products				450	2	*
Government				410	3	*
Pioneer Memorial Hospital				160	5	*
Total	2067		48.61%	*		*

<sup>\*</sup> Information not available

Source: 2017 Prineville Area Profile by EDCO and FY 2007 and 2008 City of Prineville budget.

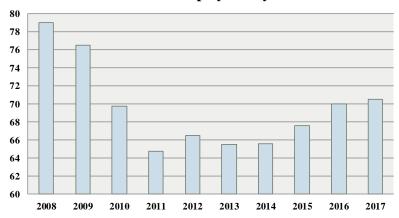
## City of Prineville, Oregon Full-time Equivalent City Government Employees by Function Unaudited

For the Last 10 Fiscal Years

				Fiscal Yea	r Ended					
Function/Program	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public Safety										
Police	20.66	21.66	19.66	17.66	18.41	18.16	18.73	18.73	19.07	19.41
Dispatch	9.33	9.33	10.33	9.33	9.33	9.08	9.08	9.08	10.40	11.06
Planning	4.50	4.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Public Works										
Streets	2.00	2.00	2.00	2.00	2.50	2.00	2.00	2.00	2.00	2.00
Water	4.00	3.00	4.00	4.00	4.00	0.00	0.00	0.00	0.00	0.00
Sewer	4.00	4.00	3.00	3.00	3.00	2.00	2.00	2.00	1.00	1.00
PW Administration	4.00	4.00	5.00	5.00	5.25	10.25	10.25	10.25	12.00	12.00
Railroad	6.00	5.00	5.00	4.00	3.00	3.00	2.00	3.00	3.00	4.00
Freight Depot	2.00	1.00	1.00	1.00	1.00	1.00	1.00	0.00	0.00	0.00
Dinner Train	1.00	3.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Airport	0.00	0.00	0.00	0.00	1.00	1.00	1.00	2.00	2.00	2.00
Golf	8.00	7.00	6.00	6.00	6.00	6.00	6.00	7.00	7.00	5.00
General Government										
Administration	13.50	12.51	11.75	10.75	11.00	11.00	11.50	11.50	11.50	12.00
Total FTEs	78.99	76.50	69.74	64.74	66.49	65.49	65.56	67.56	69.97	70.47
City Population	10370	10370	9320	9260	9245	9270	9385	9385	9645	9928
FTEs per 1,000 of Population	0.0076	0.0074	0.0075	0.0070	0.0072	0.0071	0.0070	0.0072	0.0073	0.0071

 $Source:\ City\ of\ Prine ville's\ Finance\ department\ and\ EDCO\ website:\ https://edcoinfo.com/communities/prine ville/Source and Source an$ 

#### Full Time Employees By Year



In FY 17 The golf course did an employee restructuring.

In FY 13 Utility workers non-specific to a certain PW department were moved to PW Administration in order to track time more efficiently

In FY 12 the City took over management of the City-County Airport, prior to this it did not have staff.

#### City of Prineville, Oregon Operating Indicators by Function Unaudited

For the Last 10 Fiscal Years

				Fiscal Ye	ar Ended					
Function/Program	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Governmental Activities:										
Public Safety*										
Seatbelt	153	8	57	49	50	15	23	11	4	8
Speeding	61	47	67	59	42	40	33	17	26	20
Motor vehicle accidents/accidents	278	267	239	208	207	241	270	203	186	162
Community development										
Residential applications	70	67	27	15	25	34	51	54	76	134
Commercial applications	48	36	27	27	26	40	34	44	27	43
SDC Fees collected	\$ 179,258	\$ 109,564	\$ 1,190,765	\$ 114,900	\$ 614,827	\$ 360,041	\$ 254,850	\$ 592,466	\$ 843,658	\$ 652,333
Business-type activities:										
Water										
Service connections	3,441	3,439	3,460	3,466	3,469	3,470	3,504	3,506	3,556	3,665
Average mthly consumption (units)	50,000	49,767	46,072	45,923	47,860	52,238	51,977	54,211	65,674	58,807
Water Rates	\$ 12.68	\$ 13.06	\$ 13.45	\$ 13.45	\$ 14.88	\$ 15.77	\$ 16.24	\$ 17.21	\$ 17.73	\$ 18.26
Sanitary sewer										
Service connections	3,548	3,565	3,588	3,589	3,591	3,592	3,592	3,615	3,653	3,718
Average daily sewage treatment	971,000	934,000	1,028,000	1,165,000	961,000	947,000	1,100,000	1,100,000	1,100,000	1,100,000
Sewer Rates	\$ 47.65	\$ 50.99	\$ 50.99	\$ 50.99	\$ 48.44	\$ 46.84	\$ 48.25	\$ 49.70	\$ 51.81	\$ 53.73
Golf										
Rounds of play	31,782	31,486	28,631	27,262	26,433	26,707	27,900	28,044	27,135	23,313
Pro shop sales	\$ 105,993	\$ 93,757	\$ 72,587	\$ 56,308	\$ 62,269	\$ 72,650	\$ 85,177	\$ 98,716	\$ 94,638	\$ 90,725
Railroad										
Freight revenue	\$ 228,067	\$ 263,453	\$ 271,135	\$ 341,315	\$ 271,402	\$ 278,673	\$ 212,167	\$ 236,040	\$ 339,255	\$ 336,765
Airport**										
Fuel Sales	\$ -	\$ -	\$ -	\$ -	\$ 293,684	\$ 455,949	\$ 566,868	\$ 507,296	\$ 519,490	\$ 427,078

 $These \ are \ estimated \ statistics \ based \ upon \ the \ best \ historic \ information \ available.$ 

Source: City of Prineville's Finance department, City of Prineville Planning Department and City of Prineville Police Department

<sup>\*</sup>Public Safety records are based on a calandar year. Year to date information showing for 2016 as of November 30, 2016.

<sup>\*\*</sup> The Airport is a joint venture bewteen the City and Crook County. The operating responsibilities was given to the City in September 2011.

#### City of Prineville, Oregon Capital Asset Statistics by Activity Unaudited

For the Last 10 Fiscal Years

				Fiscal Yea	ar Ended					
Activities	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public Safety										
Station	1	1	1	1	1	1	1	1	1	1
Patrol vehicles	11	12	12	12	11	12	15	15	15	17
Streets										
Street (center lane miles)	55.0	55.0	55.0	55.0	55.6	55.6	56.9	56.9	56.9	56.9
Sidewalks	28.5	28.5	29.0	29.0	30.0	30.0	31.5	33.4	35.8	35.8
Water										
Lineal miles of system	41	41	41	42	42	43	43	48	48	48
Treatment capacity (1,000 gal MGD)	4.5	4.5	4.5	4.5	4.5	4.50	4.50	6.00	6.00	6.00
Sewer										
Lineal miles of system	38	38	38	39	39	40	44	44	44	44
Treatment capacity (MGD)	1.67	1.67	1.67	1.67	1.67	1.67	1.67	1.67	1.67	2.31
Railroad										
Diesel Locomotives	3	3	3	3	3	3	4	4	4	4
Steam Locomotives**	1	1	1	1	1	1	1	1	1	1
Cars	12	11	9	9	9	9	9	8	8	8
Main track (miles)	18.01	18.01	18.01	18.01	18.01	18.01	18.01	18.01	18.01	18.01
Yard track (miles)	2.28	2.28	2.17	2.12	2.46	2.46	2.46	2.46	2.46	2.46
Industrial track (miles)	1.88	2.18	2.18	2.18	2.18	2.45	2.45	2.45	2.45	2.45
Transload facilities***	1	1	1	1	1	2	2	2	2	2
Public team track (acres)	1.45	1.45	1.45	1.45	1.45	1.45	1.45	1.45	1.45	1.45
Airport****										
Runways	2	2	2	2	2	2	2	2	2	2
Terminal	1	1	1	1	1	1	1	1	1	1
Golf										
Club House	1	1	1	1	1	1	1	1	1	1
18 Hole course	1	1	1	1	1	1	1	1	1	1

<sup>\*\*</sup>The Mount Emily Shay #1 Steam Powered Locomotive has been operated by the City of Prineville Railway since 1994, but is owned by the Oregon Historical Society.

From 1998 to 2011 the airport was governed by a five member commission created in an agreement between the City and County.

Capital asset information provided by department heads.

<sup>\*\*\*</sup>The construction of a second transload facility was completed in FY 13 at the Prineville Junction.

<sup>\*\*\*\*</sup>The Prineville / Crook County Airport is a joint venture between the City and the County where the capital assets are owned by the County and the City currently manages the operations.

### **Compliance Section**

**Independent Auditor's Comments as Required by State of Oregon Regulations Government Auditing Standards Compliance Reports** 



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## City of Prineville, Oregon Independent Auditor's Comments

Year Ended June 30, 2017



**PAULY, ROGERS, AND Co., P.C.** 12700 SW 72<sup>nd</sup> Ave. ◆ Tigard, OR 97223 (503) 620-2632 ◆ (503) 684-7523 FAX www.paulyrogersandcocpas.com

November 17, 2017

#### **Independent Auditors' Report Required by Oregon State Regulations**

We have audited the basic financial statements of the City of Prineville as of and for the year ended June 30, 2017, and have issued our report thereon dated November 17, 2017. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### **Compliance**

As part of obtaining reasonable assurance about whether the City of Prineville' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statues as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295)
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the City of Prineville was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

#### OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the internal controls over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the internal controls over financial reporting.

#### City of Prineville, Oregon Independent Auditor's Comments

Year Ended June 30, 2017

#### **Independent Auditors' Report Required by Oregon State Regulations**

This report is intended solely for the information and use of the council members and management and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Kenneth Allen, CPA Municipal Auditor

PAULY, ROGERS AND CO., P.C.



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Year Ended June 30, 2017



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November 17, 2017

To the City Council City of Prineville

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Prineville as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents, and have issued our report thereon dated November 17, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express an opinion on the effectiveness of internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented, or detected and corrected on a timely basis.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified

Year Ended June 30, 2017

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements are free from material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kenneth Allen, CPA Municipal Auditor

PAULY, ROGERS AND CO., P.C.

Year Ended June 30, 2017



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November 17, 2017

To the City Council City of Prineville

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

#### Report on Compliance for Each Major Federal Program

We have audited the City of Prineville's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the major federal programs for the year ended June 30, 2017. The major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City of Prineville complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

Year Ended June 30, 2017

#### **Report on Internal Control Over Compliance**

Management is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Kenneth Allen, CPA Municipal Auditor

PAULY, ROGERS AND CO., P.C.

# City of Prineville, Oregon Schedule of Expenditures of Federal Awards Year Ended June 30, 2017

PROGRAM TITLE:	PASS THROUGH ORGANIZATION	FEDERAL CFDA NUMBER	IDENTIFYING NUMBER	PERIOD COVERED	EXPENDITURES	PASSED THROUGH TO SUBRECIPIENTS
US DEPARTMENT OF TRANSPORTAT FEDERAL AVIATION ADMINISTRA Airport Improvement Plan		20.106	3-41-0051-013-2016	7/1/16-6/30/17	\$ 1,124,402 (1	) -
US DEPARTMENT OF JUSTICE Bulletproof Vest Partnership	Direct	16.607	3820047001	7/1/16-6/30/17	1,759	-
US DEPARTMENT OF AGRICULTURE RURAL UTILITIES SERVICE Water and Waste Disposal						
Systems for Rural Communities	Direct	10.760	92-03, 92-04	7/1/16-6/30/17	\$ 2,021,156	

<sup>(1)</sup> Major Programs

Year Ended June 30, 2017

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2017

#### SECTION I – SUMMARY OF AUDITORS' RESULTS

#### **FINANCIAL STATEMENTS**

Type of auditors' report issued		Unmodified	
Internal control over	financial reporting:		
Material weakness	s(es) identified?	yes	⊠ no
Significant deficie to be material wea	ency(s) identified that are not considered aknesses?	yes	none reported
Noncompliance mate	yes	⊠ no	
Any GAGAS audit fi accordance with sect	yes	⊠ no	
FEDERAL AWARI	<u>DS</u>		
Internal control over	major programs:		
Material weakness(es) identified?		yes	⊠ no
Significant deficie to be material wea	ency(s) identified that are not considered aknesses?	yes	none reported
Type of auditors' report issued on compliance for major programs:		Unmodified	
Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance?		yes	⊠ no
IDENTIFICATION	OF MAJOR PROGRAMS		
<b>CFDA NUMBER</b> 20.106 10.760	NAME OF FEDERAL PROGRAM CLUSTER Airport Improvement Program Water and Waste Disposal Systems for Rural Communications	nities	
Dollar threshold used to distinguish between type A and type B programs:		\$750,000	
Auditee qualified as low-risk auditee?		yes	⊠ no

Year Ended June 30, 2017

#### <u>SECTION II – FINANCIAL STATEMENT FINDINGS</u>

None

#### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL EXPENDITURES

#### 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes federal grant activity under programs of the federal government. The information in this schedule is presented in accordance with the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations, it is not intended to and does not present the net position, changes in net position, or cash flows of the entity.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The entity has elected to use the ten percent de minimus indirect cost rate as allowed under Uniform Guidance.

#### 3. FEDERAL LOAN PROGRAMS

The federal loan programs listed subsequently are administered directly by the entity and balances and transactions relating to the programs are included in the entity's basic financial statements. Loans outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the schedule. The balance of loans outstanding as of June 30, 2017 consists of:

		<u>Outs</u>	tanding Balance at
CFDA Number	Program Name		<u>6/30/17</u>
10.760	Water and Waste Disposal Systems for Rural Communities	\$	4,000,000



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